



Audit Committee: 16<sup>th</sup> July 2014

**DRAFT 2013/14 STATEMENT OF ACCOUNTS**

1. Purpose of Report

1.1 This report presents the 2013/14 Statement of Accounts, the Council's fourth set of accounts prepared in accordance with International Financial Reporting Standards.

2. Recommendation

2.1 It is recommended that:

a) **The Audit Committee considers and comments on the work that has taken place to prepare the Authority's draft 2013/14 Statement of Accounts.**

3. Introduction / Background

3.1 The Accounts and Audit Regulations 2011 set out the requirements for the production and publication of the 2013/14 Statement of Accounts. The main requirement is that the Council should lodge a Code of Practice on Local Authority Accounting (the Code) compliant set of accounts with the External Auditor by no later than 30<sup>th</sup> June 2014.

3.2 Members of the Committee will be aware that the external auditors for 2013/14 through 2015/16 are KPMG.

3.3 Members of the Committee should note that the Council met all of its statutory obligations with the draft accounts submitted to KPMG on the afternoon of the 25<sup>th</sup> June 2014. It should also be noted that the Accounts and Audit Regulations 2011 no longer require those charged with governance (the Council) to approve the draft accounts prior to the 30<sup>th</sup> June 2014 deadline. This is primarily to allow the Council's officers additional time to prepare the accounts under the more complex and time consuming International Financial Reporting Standards (IFRS) and to place public bodies on a similar reporting footing with the private sector.

3.4 As in 2013, the Audit Committee and the full Council will receive the External Auditor's report prior to the 30<sup>th</sup> September 2014 statutory deadline.

4. Current Position

4.1 A set of the Council's 2013/14 summary accounts are attached at Appendix 1 to this document, with the full draft Statement of Accounts for 2013/14 attached at Appendix 2. The main document (Appendix 2) presents the Authority's financial statements in the format required by CIPFA's Code of Practice on Local Authority Accounting 2013/14 (the 'Code'), the Accounts and Audit Regulations 2011 and the Audit Commission Act 1998.

4.2 As previously mentioned, the format of the information is prescribed and based on International Financial Reporting Standards as interpreted by the 'Code'. Although this format allows for comparison between local authorities and other bodies, this format is different to the Authority's service and management structures. Consequently, separate revenue and capital final accounts reports detailing the 2013/14 outturn for each Directorate and the overall implications of those positions were submitted to the Council's Cabinet for approval on the 4<sup>th</sup> June 2014. These reports can also be made available to members of the Audit Committee if required.

4.3 The annual audit of the accounts commenced in early July 2014. On conclusion of the audit, the External Auditor will issue a formal report and opinion on the accounts. No major amendments to the accounts are anticipated, however, if any significant amendments are required then these will be presented to the Audit Committee and the full Council in a separate report at a later date.

## 5. Options

5.1 The Council has a statutory obligation to submit the draft 2013/14 Statement of Accounts to the External Auditor by 30<sup>th</sup> June 2014. Failure to do so could result in an audit qualification and consequential reputational damage. This requirement was duly met.

## 6. Consultations

6.1 The Statement of Accounts has been prepared in conjunction with all Executive Directors and Financial Services' support staff. External Audit has been kept informed of progress throughout the accounts closure process.

## 7. Local Area Implications / Compatibility with European Convention on Human Rights / Reduction of Crime and Disorder / Risk Assessment

7.1 No direct implications.

## 8. Proposal

8.1 That the Director of Finance, Property & Information Services submits the draft 2013/14 Statement of Accounts (Appendix 2) to the Audit Committee meeting of the 16<sup>th</sup> July 2014 for consideration and comment.

## 9. Financial Implications

9.1 The Authority's statutory draft financial statements for the financial year 2013/14 are attached at Appendix 2 to this report. For the benefit of Members, this includes on pages 6 to 13, an explanatory foreword that provides a brief description of the purpose of the main statements within the accounts, including the Movement in Reserves Statement, the Comprehensive Income & Expenditure Statement and the Balance Sheet. In addition, the foreword also provides an overview of the Authority's financial performance for the 2013/14 financial year and its expenditure plans for future years.

- 9.2 Also attached at Appendix 1 are a modified set of summary accounts for 2013/14 which are intended to highlight key issues to Members, the public and other stakeholders in an intelligible and accessible way. In considering the draft statements, the Audit Committee's attention is drawn to the issues outlined in paragraphs 9.3 to 9.16 below.
- 9.3 The legislative requirements stemming from the Accounts & Audit Regulations 2011 have had the impact of significantly reducing the timeframe allowed for the accounts closure process in recent years. Despite this, the significant reductions in staffing and the increasing complexity brought about by International Financial Reporting Standards, all such requirements were met in full and in overall terms, the Council considers that the overall quality of working papers and files for audit have improved.
- 9.4 The Statement of Recommended Practice on Local Authority Accounting in the United Kingdom 2013/14 (the 'Code') prescribes the accounting treatment and disclosures for all transactions of a local authority.
- 9.5 The 'Code' sets out the accounting concepts and principles that underpin the Statement of Accounts with the overriding requirement that the accounts provide a true and fair view of the financial position and transactions of the Authority.
- 9.6 The 'Code' is updated each year as accounting practice evolves. Members of the Committee will recall that recently major changes have included the introduction of International Financial Reporting Standards and the inclusion of Heritage Assets to the Council's Balance Sheet for the first time in 2012.
- 9.7 There is one significant accounting change for 2013/14 in respect of employee benefits, particularly focussing on post employment benefits (pensions). The change does not affect the Authority's financial position both in terms of net worth on the balance sheet and through the surplus / deficit reported through its Comprehensive Income & Expenditure Statement (CI&ES).
- 9.8 The changes relate to, in the main, the Comprehensive Income & Expenditure Statement and are briefly described below with the table at 9.9 quantifying the effects on the CI&ES:
- Measurement of the current service cost is now calculated by applying the appropriate discount rate to the amount earned by the scheme members (pay) plus the interest element of the obligation. This contrasts to prior requirements to apply the discount rate to purely pay alone. This results in an increase to the Net Cost of Services (NCOS);
  - Administration costs are now included within NCOS whereas previously these were included within the interest costs within Financing & Investment Income & Expenditure. This results in an increase to the NCOS;
  - The calculation of the net interest costs included in the Financing & Investment Income & Expenditure is calculated by applying the discount rate to the outstanding liability, contrasting to previous requirements to show gross interest on the obligation and gross expected returns on plan assets. This results in an increase to the Financing & Investment Income & Expenditure as the discount rate

used is typically lower than the return on plan assets assumption. Also, the return on assets figures that are no longer included in the Financing & Investment Income & Expenditure is now shown in Other Comprehensive Income & Expenditure – resulting in a decrease to Other Comprehensive Income & Expenditure.

9.9 The table below shows the impact on the CI&ES in the 2012/13 accounts:

Effect on Comprehensive Income and Expenditure Statement 2012/13

Comprehensive Income and Expenditure Statement	Effect of Restatement
	IAS 19 £000s
Net Cost Of Services	864
Other Operating Expenditure	-
Financing and Investment Income and Expenditure	3,700
Taxation and Non-Specific Grant Income	-
<b>(Surplus) / Deficit on Provision of Services</b>	<b>4,564</b>
Other Comprehensive Income & Expenditure	(4,564)
<b>Total Comprehensive Income &amp; Expenditure</b>	<b>-</b>

9.10 The core statements' 2012/13 comparative figures have been amended to reflect the revised requirements and Note 2 within Appendix 2 (pages 36-38) quantifies this prior year impact.

9.11 A summary of the main financial performance of the Council for the 2013/14 financial year is also set out in Appendix 1 'Barnsley Council Summary Accounts 2013/14'.

*The Authority's 2013/14 Financial Performance / Movement in Reserves Statement*

9.12 The Authority's 2013/14 Movement in Reserves Statement (Appendix 2 page 16) shows a total increase in General Fund Balances of £13.4 Million, comprised of a £14.3 Million increase in General Fund Balances offset by a reduction in school balances of £0.9 Million.

9.13 This statement also shows that the Minimum Working Balance (contingency for unforeseen events) remained unchanged at £10 Million at the end of the financial year.

9.14 The overall increase in General Fund Balances (excluding schools) of £14.3 Million is comprised of a total Authority in year surplus of £31.0 Million, net of reserves utilised in the year totalling £16.7 Million.

9.15 The majority of the in-year surplus is a consequence of one-off events during the year, predominantly relating to scheme / project slippage as described in the Explanatory Foreword (management accounts detailing this position were also submitted to the 4<sup>th</sup> June 2014 Cabinet meeting for approval). Therefore, it has been necessary to earmark £22.8 Million of the £31.0 Million balance to fund schemes or projects continuing to completion in the 2014/15 financial year.

- 9.16 At its meeting of the 4<sup>th</sup> June 2014, the Council's Cabinet approved the transfer of the remaining balance of £8.2 Million as follows:
- a) the service operational under-spend of £0.3 Million be transferred into the Authority's strategic reserves to be considered as part of the recently revised planning processes which have been agreed to deliver 'Future Council'; and
  - b) the additional 'one off' resources received during the year and savings on capital financing costs totaling £7.9M be transferred into the Authority's strategic reserves to be considered as part of the recently revised planning processes which have been agreed to deliver 'Future Council'.

10. Employee Implications

10.1 No direct implications.

11. Glossary

11.1 CIPFA - Chartered Institute of Public Finance and Accountancy

12. List of Appendices

12.1 Appendix 1 - Barnsley Council Summary Accounts 2013/14;  
Appendix 2 - Draft Statement of Accounts 2013/14.

13. Background Papers

13.1 Various closedown files, working papers and external audit schedules are available for inspection within the Finance and Property Directorate.

**Contact Officer: Neil Copley Telephone: 773237 Date: 23/6/14**



**Appendix 1  
Audit Committee  
16<sup>th</sup> July 2014**

# **BARNSLEY MBC**

## **SUMMARY ACCOUNTS**

**2013/14**



**BARNSLEY**  
Metropolitan Borough Council

# SUMMARY ACCOUNTS 2013/14

## Introduction

This summary provides details of the Authority's spending during 2013/14 including Children & Education Services, Adult Social Care, Highways & Transport Services, Housing Services and other services. In addition, this summary identifies the funding of the Authority's spending as well as detailing the financial position as at the end of March 2014.

## Executive Director's Statement

The figures in this summary were originally compiled having regard to proper accounting practice. For the purpose of this statement, some modifications have been made to provide more meaningful information to non-technical users.

A full copy of the Authority's 2013/14 detailed accounts is available for examination on the Authority's website ([www.barnsley.gov.uk](http://www.barnsley.gov.uk)).

## Financial Performance

Actual net expenditure for the year was £183.2M against a budget of £196.6M, giving a total increase in balances of £13.4M. This is comprised of an increase in General Fund Balances of £14.3M and a decrease in School Balances of £0.9M.

The overall increase in General Fund Balances (excluding schools) is comprised of the Authority's total in year surplus of £31.0M, net of reserves utilised in the year totalling £16.7M.

It should be noted that a large proportion of this 'surplus' does not represent spare cash as the majority of the in year surplus is a consequence of one-off events during the year and scheme / project slippage. Therefore, it has been necessary to earmark £22.8M of this balance to fund schemes continuing to completion in the 2014/15 financial year.

The remaining balance of £8.2M, predominantly relating to one-off contributions and other events during the year, has been transferred to the Authority's Strategic Reserves, pending further consideration of the Authority's Medium Term Financial Strategy and 'Future Council' processes.

**Frances Foster, CPFA, Director of Finance, Property & Information Services, Westgate Plaza One, Barnsley, S70 2DR**

## The Cost of the Authority's Services

The Comprehensive Income and Expenditure Account presents the cost of running council services between April 2013 and March 2014 and identifies where the money came from to finance those costs.

		<b>Gross Expenditure £000s</b>	<b>Gross Income £000s</b>	<b>Net Expenditure £000s</b>	
<b>The Comprehensive Income and Expenditure Account</b>					
	Adult Social Care	82,641	(32,252)	50,389	
	Central Services	23,539	(4,301)	19,238	
	Children & Education Services	255,716	(220,307)	35,409	
	Cultural & Related Services	13,010	(1,499)	11,511	
	Environment & Regulatory Services	25,571	(6,617)	18,954	
	Highways & Transport Services	35,689	(3,998)	31,691	
	Housing Services	86,575	(82,463)	4,112	
	Housing Revenue Account	57,586	(69,172)	(11,586)	
	Planning Services	23,468	(5,869)	17,599	
	Public Health	12,031	(14,138)	(2,107)	
	<b>Net Cost of Services</b>	<b>615,826</b>	<b>(440,616)</b>	<b>175,210</b>	
	<b>Other Operating Income &amp; Expenditure</b>			<b>11,468</b>	
	Revenue Support Grant & Council Tax Freeze Grant			(75,611)	
	Business Rates			(51,243)	
	Council Tax (inc. surplus on Collection Fund)			(73,209)	
	<b>Increase in General Fund / School Balances</b>			<b>(13,385)</b>	

**Gross Income**  
Specific Grants & Contributions, Fees & Charges and Rents

**Council Tax**  
Money paid by residents as a local tax

**Business Rates**  
Business rates collected by the Authority, of which 50% is retained. Central Government tops up the funding by way of a grant

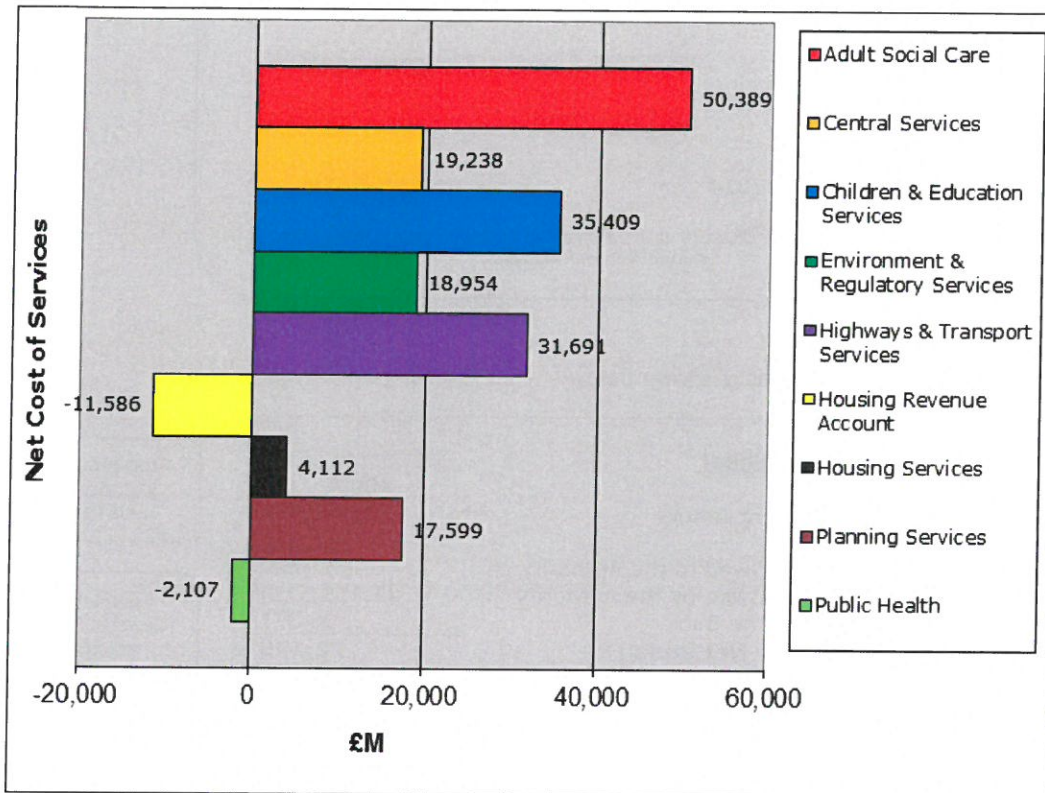
**Revenue Support Grant**  
A Government grant paid to councils from national taxation to provide funding to operate local services



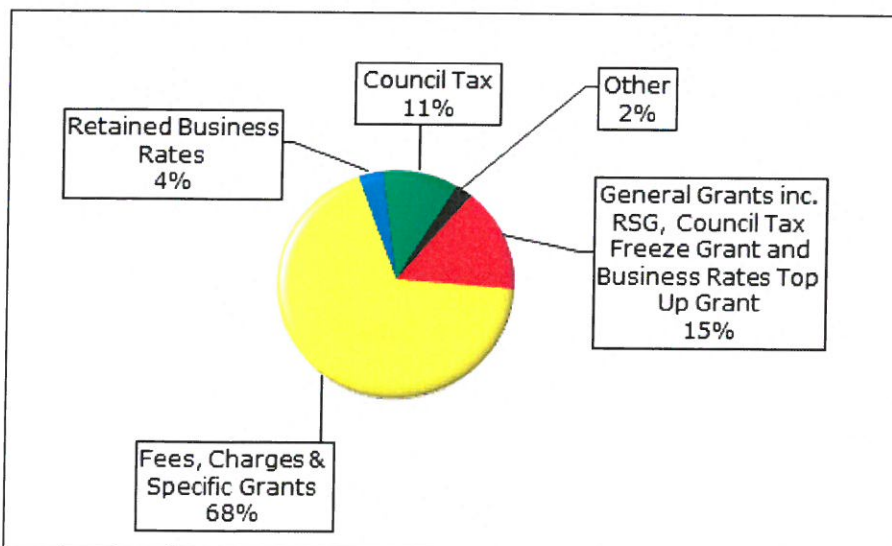
## SUMMARY ACCOUNTS 2013/14

### Resources Used in Delivering Our Services

The chart below shows the resources consumed (not cash spent) in delivering services and includes depreciation and impairment of non current assets.



### Where Did The Money Come From?



Barnsley Council received income through its Comprehensive Income & Expenditure Statement of £677 Million in 2013/14.

The largest share of this was made up of fees, charges and specific grants, totalling 68% of total income.

Council Tax accounts for 11% of the total income with general grants totalling 15%.

The retained element of business rates that the Authority received during 2013/14 equates to 4% with the remaining 2% relating to other types of income including investment income.

## SUMMARY ACCOUNTS 2013/14

### Cash Flow

<b>Cash Flow Statement</b>		
Cash 1st April 2013		<b>£4.968M</b>
Cash In	→	£807.295M
Cash Out	←	(£795.392M)
Cash 31st March 2014		<b>£16.871M</b>
* Represents the Council's cash balance had all issued items cleared the Authority's bank account.		

### Balance Sheet

What the Authority owns, is owed and owes is shown below:

Non Current Assets Includes Land & Buildings, Council Dwellings and Vehicles, Plant & Equipment		<table style="width: 100%; border-collapse: collapse;"> <thead> <tr> <th style="text-align: left;"><b>Balance Sheet</b></th> <th style="text-align: right;">31<sup>st</sup> March 2014 £000s</th> </tr> </thead> <tbody> <tr> <td>Non Current Assets</td> <td style="text-align: right;">1,147,939</td> </tr> <tr> <td>Stock</td> <td style="text-align: right;">1,356</td> </tr> <tr> <td>Amounts Owed to the Authority</td> <td style="text-align: right;">57,520</td> </tr> <tr> <td>Amounts Owed by the Authority</td> <td style="text-align: right;">(1,151,511)</td> </tr> <tr> <td>Money in the Bank</td> <td style="text-align: right; border-top: 1px solid black;">16,871</td> </tr> <tr> <td><b>Authority Net Worth</b></td> <td style="text-align: right; border-top: 1px solid black;"><b>72,175</b></td> </tr> <tr> <td colspan="2"><b>Financed By:</b></td> </tr> <tr> <td>Usable Reserves</td> <td style="text-align: right;">148,173</td> </tr> <tr> <td>Unusable Reserves</td> <td style="text-align: right;">(75,998)</td> </tr> <tr> <td></td> <td style="text-align: right; border-top: 1px solid black;"><b>72,175</b></td> </tr> </tbody> </table>	<b>Balance Sheet</b>	31 <sup>st</sup> March 2014 £000s	Non Current Assets	1,147,939	Stock	1,356	Amounts Owed to the Authority	57,520	Amounts Owed by the Authority	(1,151,511)	Money in the Bank	16,871	<b>Authority Net Worth</b>	<b>72,175</b>	<b>Financed By:</b>		Usable Reserves	148,173	Unusable Reserves	(75,998)		<b>72,175</b>	
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Amounts Owed to the Authority include Investments and Monies in Relation to Council Tax / Business Rates			Amounts Owed by the Authority include Long Term Borrowing and Pension Fund Liabilities																						
			Usable Reserves include the General Fund and HRA Balances which are available to fund future expenditure																						
			Unusable Reserves are not available to fund future expenditure and include, for example, unrealised gains following the revaluation of the Authority's Non Current Assets																						

### Capital Expenditure

Capital expenditure represents money spent by the Authority for the purposes of purchasing, upgrading or improving assets such as buildings and roads. The distinction from revenue expenditure is that the Authority and its residents receive the benefit from capital expenditure over a longer period of time. The Authority spent £52.096M on capital investment during the year.

	£000s			£000s
Children, Young People & Families	7,628	<b>Funded By:</b> →	Borrowing	6,164
Adult Social Care	1,252		Other Capital Grants	18,959
Development	18,548		Capital Receipts	3,348
Central Departments	4,741		Third Party Contributions	3,335
Housing	19,927		Major Repairs Reserve	18,880
			Revenue Contributions & Reserves	942
<b>Total</b>	<b>52,096</b>		Finance Lease (inc. PFI)	468
		<b>Total</b>	<b>52,096</b>	

Major capital expenditure during 2013/14 related to improvements in the Authority's housing stock and improvements to the Borough's roads.

## SUMMARY ACCOUNTS 2013/14

### Housing Revenue Account

**Council Housing** - The Authority owns 18,885 dwellings, for which it charges rent. It is a legal requirement that expenditure and income relating to Local Authority housing provision be accounted for separately. During the year, income exceeded expenditure by £5.9M. This balance has therefore been added to the Housing Reserves brought forward, resulting in a year end balance of £27.0M. The majority of this balance has been earmarked to fund further major investment in the Authority's housing stock in 2014/15 and beyond. The costs and income relating to the Authority's Council housing provision are shown below:

<p>The Authority owned the following types and numbers of houses at March 2014:</p> <p>Houses – 15,753 Flats – 3,132 <b>Total – 18,885</b></p>	<table style="width: 100%; border-collapse: collapse;"> <tr> <td style="text-align: right;"><b>Income</b></td> <td style="text-align: right;"><b>2013/14</b></td> </tr> <tr> <td></td> <td style="text-align: right;"><b>£000s</b></td> </tr> <tr> <td>Council House Rents</td> <td style="text-align: right;">(66,977)</td> </tr> <tr> <td>Other Income</td> <td style="text-align: right;">(2,195)</td> </tr> <tr> <td></td> <td style="text-align: right;"><b>(69,172)</b></td> </tr> <tr> <td><b>Expenditure</b></td> <td></td> </tr> <tr> <td>Repairs &amp; Maintenance</td> <td style="text-align: right;">16,757</td> </tr> <tr> <td>Supervision &amp; Management</td> <td style="text-align: right;">13,354</td> </tr> <tr> <td>Depreciation &amp; Impairment</td> <td style="text-align: right;">26,741</td> </tr> <tr> <td>Other Costs</td> <td style="text-align: right;">734</td> </tr> <tr> <td></td> <td style="text-align: right;"><b>57,586</b></td> </tr> <tr> <td>HRA Net Cost of Services</td> <td style="text-align: right;"><b>(11,586)</b></td> </tr> <tr> <td>Other Operating Income &amp; Expenditure</td> <td style="text-align: right;"><b>5,687</b></td> </tr> <tr> <td><b>Surplus for the Year</b></td> <td style="text-align: right;"><b>(5,899)</b></td> </tr> </table>	<b>Income</b>	<b>2013/14</b>		<b>£000s</b>	Council House Rents	(66,977)	Other Income	(2,195)		<b>(69,172)</b>	<b>Expenditure</b>		Repairs & Maintenance	16,757	Supervision & Management	13,354	Depreciation & Impairment	26,741	Other Costs	734		<b>57,586</b>	HRA Net Cost of Services	<b>(11,586)</b>	Other Operating Income & Expenditure	<b>5,687</b>	<b>Surplus for the Year</b>	<b>(5,899)</b>	<p>The number of houses reduced by 81 mainly due to sales to tenants and demolitions.</p>
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### Council Tax

Description	2009/10	2010/11	2011/12	2012/13	2013/14
Population of Barnsley	225,200	226,300	231,079	233,671	233,671
Band D Equivalent Properties	70,484	71,022	71,589	72,304	61,387
Band D Council Tax	£1,358.37	£1,393.08	£1,393.08	£1,400.67	£1,406.91
In Year Collection Barnsley	96.9%	96.8%	96.6%	96.3%	95.5%
In Year Collection Metropolitan Authorities	95.9%	96.1%	96.1%	96.2%	TBC

### Financial Management

Description	2009/10	2010/11	2011/12	2012/13	2013/14
Annual Accounts Submitted on Time	✓	✓	✓	✓	✓
Number of Audit Qualifications	0	0	0	0	TBC



**APPENDIX 2  
AUDIT COMMITTEE  
16<sup>th</sup> July 2014**

# **BARNSLEY MBC**

# **DRAFT STATEMENT OF ACCOUNTS**

# **2013/14**



**BARNSLEY**  
Metropolitan Borough Council

# STATEMENT OF ACCOUNTS 2013/14

## CONTENTS

	<b>Page</b>
<b><u>Section 1 – Independent Auditors’ Report to the Members of Barnsley Metropolitan Borough Council</u></b>	3
<b><u>Section 2 – Introduction</u></b>	
• Explanatory Foreword	6
• Statement of Responsibilities for the Statement of Accounts	14
<b><u>Section 3 – Core Financial Statements and Notes to the Accounts</u></b>	
• Movement in Reserves Statement	15
• Comprehensive Income and Expenditure Statement	17
• Balance Sheet as at 31st March 2014	19
• Cash Flow Statement	21
<b><u>Section 4 - Notes to the Core Financial Statements</u></b>	
• Notes Outlining The Authority's Accounting Policy, Framework and Accounting Basis	22
• Notes Primarily Relating To The Movement in Reserves Statement	43
• Notes Primarily Relating To The Comprehensive Income and Expenditure Statement	53
• Notes Primarily Relating To Balance Sheet	67
• Notes Primarily Relating To The Cash Flow Statement	95
• Notes Relating To Other Disclosures	96
<b><u>Section 5 - Supplementary Financial Statements</u></b>	
• Housing Revenue Account	98
• Notes to the Housing Revenue Account	99
• Collection Fund	102
• Notes to the Collection Fund	103
<b><u>Section 6 – Glossary of Terms</u></b>	104

**STATEMENT OF ACCOUNTS 2013/14**

**SECTION 1 - INDEPENDENT AUDITORS' REPORT TO THE MEMBERS OF BARNSLEY  
METROPOLITAN BOROUGH COUNCIL**

**STATEMENT OF ACCOUNTS 2013/14**



**STATEMENT OF ACCOUNTS 2013/14**

# **STATEMENT OF ACCOUNTS 2013/14**

## **SECTION 2 - INTRODUCTION**

### **EXPLANATORY FOREWORD**

The purpose of this foreword is to provide a guide to the most significant elements of the Statement of Accounts for Barnsley Metropolitan Borough Council and a commentary on the more significant issues therein.

In addition, the Authority has published a separate set of summary accounts intended to provide members of the public and other stakeholders with key information about the Authority's financial performance. These will be available on the Authority's website from July 2014 ([www.barnsley.gov.uk](http://www.barnsley.gov.uk)).

The contents of the explanatory foreword are as follows:

- 1) Changes in accounting policy and estimation techniques 2013/14;
- 2) Form and content of the 2013/14 Statement of Accounts;
- 3) Summary of the Authority's financial performance for the 2013/14 financial year;
- 4) Material assets acquired during 2013/14;
- 5) Explanation of material / unusual charges or credits in the accounts;
- 6) Summary of the Authority's borrowing position as at 31st March 2014;
- 7) Summary of the Authority's pension liabilities as at 31st March 2014;
- 8) Summary of the Authority's revenue and capital spending plans for 2014/15 and beyond; and
- 9) Future accounting developments.

#### **1. CHANGES IN ACCOUNTING POLICY AND ESTIMATION TECHNIQUES 2013/14**

The Code of Practice on Local Authority Accounting in the United Kingdom (the Code) defines the proper accounting practice required to give a true and fair view of the financial position and transactions of a local authority.

The 2013/14 Code is based on International Financial Reporting Standards (IFRS) using approved accounting standards issued by the International Accounting Standards Board and interpretations of the International Financial Reporting Interpretations Committee, except where these are inconsistent with specific statutory requirements. The Code also draws on approved accounting standards issued by the International Public Sector Accounting Standards Board and the UK Accounting Standards Board where these provide additional guidance.

The following are the key changes in the 2013/14 Code:

- a) The Code includes revisions as a result of the June 2011 amendments to IAS 19 - Employee Benefits with the main changes being amendments to the classification, recognition and measurement of post employment benefits and amendments relating to the recognition requirements of termination benefits;
- b) The Code includes the requirements for the accounting treatment of allowances in respect of the Carbon Reduction Commitment (CRC) Energy Efficiency Scheme; and
- c) The Code includes amendments for the requirement of the localisation of business rates in England and adds new provision for any business rates schemes where local authorities are permitted to retain an element of business rates growth.

The accounting policies which have been adopted by the Authority are reflected within Note 1, starting on page 22, with quantification of the impact of each accounting policy change disclosed within Note 2 from page 36.

#### **2. FORM AND CONTENT OF THE 2013/14 STATEMENT OF ACCOUNTS**

The layout of the 2013/14 Statement of Accounts is comprised of:

- Explanatory Foreword (pages 6 to 13);
- Statement of Responsibilities for the Statement of Accounts (page 14);
- The Core Financial Statements (pages 15 to 21);
- Notes to the Core Financial Statements including the Authority's Accounting Policies (pages 22 to 97);
- The Supplementary Financial Statements and Notes including the Housing Revenue Account and the Collection Fund (pages 98 to 103); and
- Glossary of Terms (pages 104 to 110).

These are explained in more detail below.

## **STATEMENT OF ACCOUNTS 2013/14**

### **Statement of Responsibilities for the Statement of Accounts (page 14)**

This section explains the respective responsibilities of the Authority and the Chief Finance Officer (CFO) in relation to the Statement of Accounts. The Authority is responsible for ensuring that there are proper arrangements in place for financial administration, ensuring that value for money is achieved and approving the annual Statement of Accounts. The CFO is responsible for selecting and applying accounting policies, keeping accurate and timely accounting records, taking reasonable steps for the prevention and detection of fraud and complying with proper accounting practice as defined by the Code.

### **The Core Financial Statements (pages 15 to 21)**

**The Movement in Reserves Statement (MIRS) (page 15)** – This statement shows the movement in the year on the different reserves held by the Authority, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The surplus or deficit on the Provision of Services line shows the true economic cost of providing the Authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund balance and the Housing Revenue Account for Council Tax setting and dwellings rent setting purposes. The Net Increase / Decrease before Transfers to Earmarked Reserves line shows the statutory General Fund balance and Housing Revenue Account balance before any discretionary transfers to or from earmarked reserves undertaken by the Authority.

**The Comprehensive Income and Expenditure Statement (CI&ES) (page 17)** – This statement shows the accounting cost in the year, of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations; this is different to the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

**The Balance Sheet (page 19)** – The Balance Sheet shows the value of the assets and liabilities recognised by the Authority, as at the Balance Sheet date. The net assets of the Authority (assets less liabilities) are matched by the reserves held by the Authority. Reserves are reported in two categories. The first category of reserves is usable reserves, i.e. those reserves that the Authority may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve that may only be used to fund capital expenditure or repay debt). The second category of reserves is those that the Authority is not able to use to provide services. This includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets were sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line 'adjustments between accounting basis and funding basis under regulations'.

**The Cash Flow Statement (page 21)** – The Cash Flow Statement shows the changes in cash and cash equivalents of the Authority during the reporting period. The statement shows how the Authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Authority are funded by way of taxation and grant income, or from the recipients of services provided by the Authority. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Authority.

### **The Supplementary Financial Statements (pages 98 to 103)**

**The Housing Revenue Account Comprehensive Income and Expenditure Statement (page 98)** - Local authorities are required by law to account separately for all transactions relating to the cost of local authority housing by way of the Housing Revenue Account (HRA). This account shows in more detail where the resources are spent in maintaining and managing the Authority's council houses, and the sources of income to meet these costs.

**The Collection Fund (page 102)** - The Collection Fund is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the Authority in relation to the collection from taxpayers and distribution to local authorities and Central Government of Council Tax and Non-Domestic Rates.

## STATEMENT OF ACCOUNTS 2013/14

### 3. A SUMMARY OF THE AUTHORITY'S FINANCIAL PERFORMANCE FOR THE 2013/14 FINANCIAL YEAR

#### Overall Performance in Managing the 2013/14 Revenue Expenditure Budget

The Authority's 2013/14 net expenditure budget was £196.6M (including Parish precepts of £0.6M and taking into account reductions in Government funding, announced following the 2010 Comprehensive Spending Review). Actual net expenditure (after taking account of the in-year use of reserves) was £183.2M, giving a total increase in reserves and balances of £13.4M.

This position is summarised in the 2013/14 Movement in Reserves Statement shown on page 16, comprising a deficit on the provision of General Fund Services of £20.345M, net of adjustments between accounting basis and funding basis under regulations of £33.730M (£13.385M increase in reserves in total).

This total increase in reserves can be further analysed between an increase in General Fund (non-schools) balances of £14.344M and a reduction in schools' balances of £0.959M. The overall increase in General Fund balances (excluding schools) is comprised of the Authority's total in-year balance of resources / surplus of £30.988M, net of reserves utilised in the year totalling £16.644M.

It should be noted that a large proportion of this 'surplus' does not represent spare cash as the majority of the in-year surplus is a consequence of one-off events during the year and scheme / project slippage. Therefore, it has been necessary to earmark £22.829M of this balance to fund schemes continuing to completion in the 2014/15 financial year.

The remaining balance of £8.159M, predominantly relating to one-off contributions and other events during the year, has been transferred to the Authority's Strategic Reserves pending further consideration of the Authority's Medium-Term Financial Strategy and 'Future Council' processes.

An explanation, by service, of the in-year 'surplus' and the requirement to earmark an element of this to fund schemes continuing to completion in 2014/15 is set out below:

#### Development, Environment & Culture (DEC)

There was balanced operational budget in DEC. This was comprised of a total under-spend against budget of £2.2M net of scheme and project slippage of £2.2M, which is required to be earmarked in the new financial year. The under-spend against budget (£2.2M) was predominantly as a result of lower than budgeted expenditure on Waste and Recycling, achieved by improved contract management and reduced volumes of waste going to landfill. There was also higher than anticipated income from fees and charges in both highways and planning services as a result of a more favourable economic climate. The majority of the remaining under-spend was as a result of positions being held vacant pending service restructurings in 2014/15. Scheme, project and grant slippage (£2.2M) included work on the Authority's Local Development Framework, additional Government funding awarded late in the financial year to repair flood damaged roads and other items, all of which will require funding in the new financial year.

#### Children, Young People and Families (CYP&F)

There was an operational over-spend of £3.3M in CYP&F. This was comprised of a total over-spend against budget of £1.3M net of scheme and project slippage of £2.0M, which is required to be earmarked in the new financial year. The over-spend against budget was almost entirely due to higher than budgeted costs of looked after children, offset by lower than anticipated expenditure on various grant funded projects, which did not progress as planned during the year. Scheme, project and grant slippage (£2.0M) included unspent Dedicated Schools Grant and slippage on the Troubled Families Programme. Funding is required to be carried forward to fund these schemes to completion in the new financial year. In addition, schools had unutilised balances totalling £5.1M at the end of the financial year, a reduction of £1.0M on the previous year. A proportion of the reduction (£0.7M) is attributable to the conversion of 10 schools to academy status during the financial year.

#### Adults and Communities (A&C)

There was an operational under-spend of £3.6M in A&C. This was comprised of a total under-spend against budget of £7.0M, net of scheme and project slippage of £3.4M which is required to be earmarked in the new financial year. The under-spend against budget (£7.0M) was predominantly due to the receipt of one-off funding allocations received during the year (mostly via the National Health Service) and efficiencies delivered in advance of original expectations. Scheme, project and grant slippage (£3.4M) includes monies required to support the development of a new social care model and investment required to

## STATEMENT OF ACCOUNTS 2013/14

implement alternative delivery models for the Independent Living at Home Service. Funding is required to be carried forward to fund these and other schemes to completion in the new financial year.

### Corporate Services

There was a balanced operational budget in Corporate Services. This was comprised of a total under-spend against budget of £0.7M, net of scheme and project slippage of £0.7M which is required to be earmarked in the new financial year. The under-spend against budget (£0.7M) was predominantly due to staff turnover and vacancy management pending future service reconfiguration, slippage in a number of grant funded schemes and other projects offset by higher than expected property repair costs. Scheme, project and grant slippage (£0.7M) includes investment required to fund the Authority's obligation to meet the Public Sector Network Baseline Personal Security Standards. Funding is required to be carried forward to fund these and other minor schemes to completion in the new financial year.

### Public Health

There was an operational balanced budget in Public Health. This was comprised of a total under-spend against budget of £2.6M, net of scheme and project slippage of £2.6M which is required to be earmarked in the new financial year. The under-spend against budget (£2.6M) was predominantly due to vacant posts across the service and slippage in implementing various projects and initiatives. This includes monies required to deliver a cancer awareness campaign and a physical activity project during 2014/15. Funding is required to be carried forward to fund these and other schemes to completion in the new financial year.

### Interest Payable

The cost incurred by the Authority in servicing its debt in 2013/14 totalled £43.7M, comprising of £22.1M interest payable on debt, £0.1M interest payable on finance leases and £21.5M interest payable on Private Finance Initiative contracts (see Comprehensive Income & Expenditure Statement). This was some £4.6M lower than the budgeted position, mainly due to lower levels of external borrowing than was expected, combined with the lower than forecast levels of interest rates applicable to borrowing throughout the year.

### Corporate Items

Other corporate expenditure not directly related to services reported an operational under-spend for the year of £3.3M. This was comprised of an initial under-spend against budget of £15.2M which arose largely due to the receipt of one-off grants during the year (including New Homes Bonus) and lower than expected pension top up costs and other inflationary pressures. Of this sum, new investment needs of £5.7M have been identified which will be expended in 2014/15 and a sum of £6.2M was transferred to strategic reserves during the year, following approval by Cabinet.

### General Fund Summary

The combined service and corporate operational under-spend of £8.2M (service operational under-spend £0.3M, capital financing operational under-spend of £4.6M and corporate items under-spend of £3.3M) has been transferred into the Authority's strategic reserves to be considered as part of the 'Future Council' planning process.

### Housing Revenue Account

The Local Government and Housing Act 1989 requires that revenue expenditure on council housing provision be ring-fenced from the General Fund and separately accounted for within the Housing Revenue Account (HRA).

In 2013/14, the HRA recorded an increase in balances of £5.9M, compared to a budgeted reduction in balances of £12.9M (a favourable variance of £18.8M). However, the majority of this change (£16.6M) is explained by the re-phasing of capital programme costs between financial years. The remainder of the under-spend was explained by lower than anticipated capital financing costs and savings on the budget for bad debts, partially offset by impairment charges.

The increase in the HRA working balance will be set aside to support the 30 year HRA business plan, pending a full review in 2014/15.

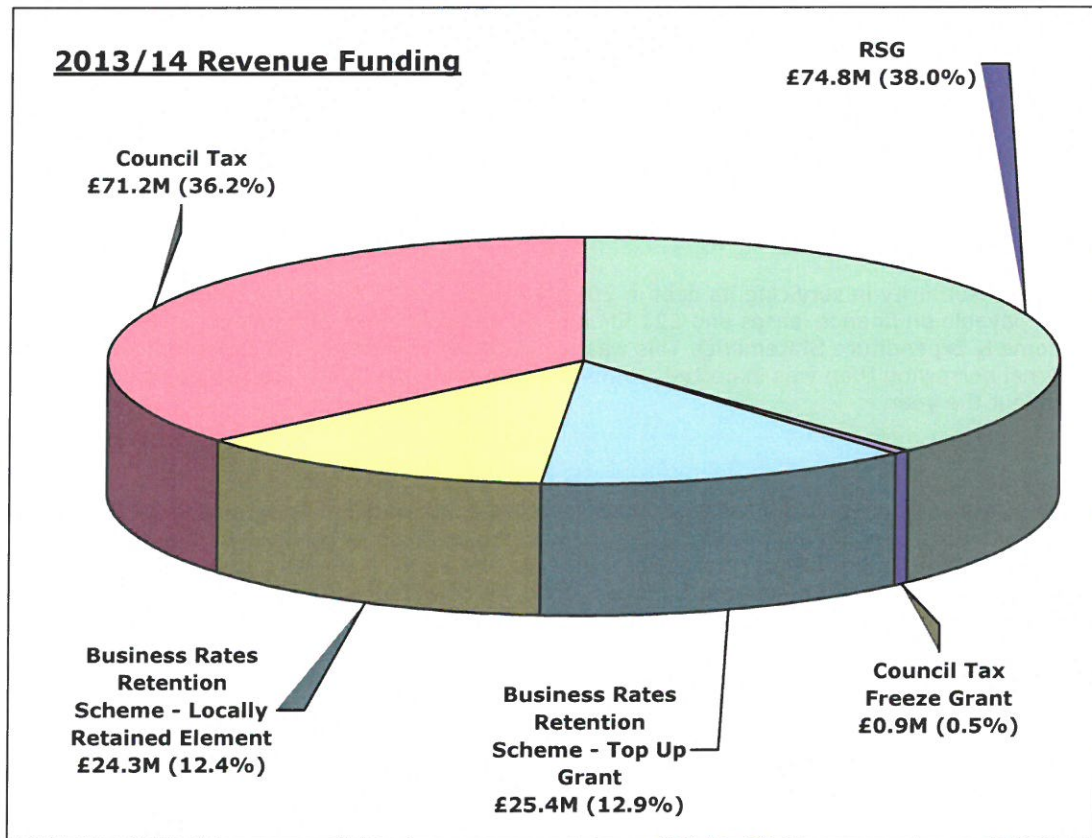
## STATEMENT OF ACCOUNTS 2013/14

### Sources of Funding in 2013/14

#### Sources of Revenue Finance

A new system of Local Government Finance was introduced in 2013/14, marking a move away from the awarding of grant based on local need, to a business rate retention scheme where local authorities are permitted to retain an element of any business rate growth.

The Authority's net revenue expenditure of £183.2M was funded from grants from Central Government including Revenue Support Grant (RSG) and business rate top up grant, the locally retained element of the business rates retention scheme and income from Council Tax payers. The chart below analyses the proportion of income received by the Authority from these sources during the year. The level of RSG is determined by Central Government whereas income from business rates and Council Tax is determined locally.

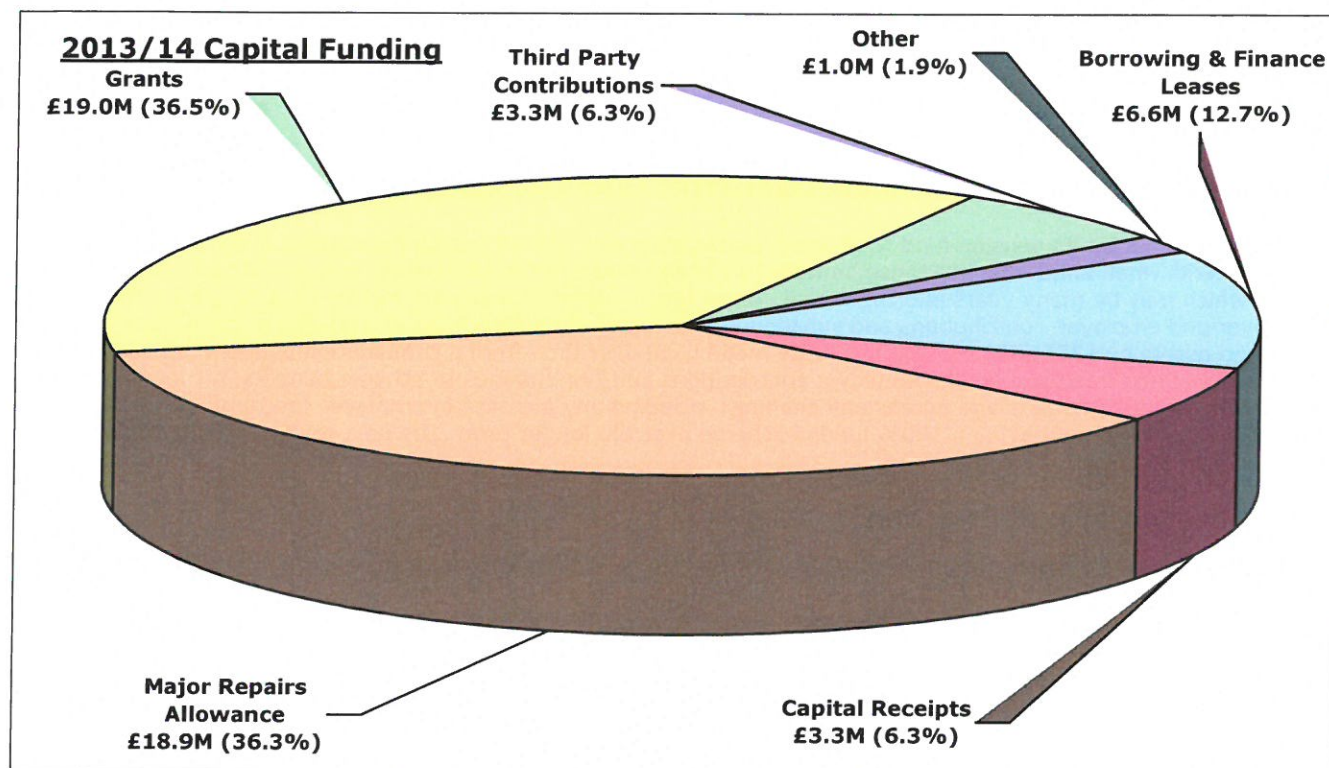


The Authority received total Government Grant of £101.1M (£105.3M in 2012/13) comprised of RSG of £74.8M, Business Rates Retention Scheme Top Up Grant of £25.4M and Council Tax Freeze Grant equating to £0.9M. Income received from locally retained business rates equated to £24.3M. Total income received from Council Tax payers in 2013/14 was £71.2M (£85.4M in 2012/13) including Parish precepts and Collection Fund surplus utilised in the year. The balance of resources (£13.4M) represents an increase in the Authority's reserves. The Movement in Reserves Statement on page 15 and Note 8 on page 48 illustrates this.

## STATEMENT OF ACCOUNTS 2013/14

### Sources of Capital Finance

Capital expenditure during the year amounted to £52.1M (£192.9M in 2012/13), including Private Finance Initiative and other finance lease purchases but excluding capital expenditure of £1.1M financed by operating lease (£1.9M in 2012/13). The chart below shows the major sources of financing capital expenditure:



'Other' sources of financing capital expenditure identified in the chart comprise revenue contributions and funding from the Authority's own reserve balances. Grant funding includes specific grants from various UK Government Departments and European Union grants.

#### **4. MATERIAL ASSETS ACQUIRED DURING 2013/14**

The Authority did not acquire any material assets during 2013/14.

#### **5. EXPLANATION OF MATERIAL / UNUSUAL CHARGES OR CREDITS IN THE ACCOUNTS**

Included within the Comprehensive Income and Expenditure Statement are two unusual material charges relating to the impairment / downward revaluation of fixed assets with a combined total value of £37.9M. These can be further broken down into non-enhancing capital expenditure incurred by the Authority (£28.1M) i.e. where the Authority incurred capital expenditure which did not subsequently increase the carrying value of its fixed assets, and the impairment of fixed assets (£9.8M) following revaluation in year. Further analysis of the impairments can be found at Note 20 on page 67. The charges relating to the General Fund are included within the (Surplus) / Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement and subsequently reversed out in the Movement in Reserves Statement, in order that there is no impact on the amount to be raised through Council Tax.

The charges relating to the Housing Revenue Account are treated differently under the revised Housing Revenue Account self financing regulations. Charges relating to HRA dwellings are treated the same as general fund assets i.e. reversed so that there is no impact on the amount to be raised through rents. The charges relating to HRA non dwelling assets are not mitigated and therefore represent actual charges to the Housing Revenue Account. In 2013/14, this charge amounted to £0.6M.

## STATEMENT OF ACCOUNTS 2013/14

### 6. SUMMARY OF THE AUTHORITY'S BORROWING POSITION AS AT 31st MARCH 2014

The Authority's total debt outstanding as at 31st March 2014 (including borrowing undertaken during the year) stands at £789.1M, inclusive of £236.0M of liabilities relating to PFI and finance leases and excluding £5.7M of accrued interest and other Local Authority Debt of £10.7M.

The Authority's borrowing is undertaken in accordance with the Prudential System which provides the regulatory framework to ensure that all borrowing is prudent, affordable and sustainable. This includes a set of indicators, some of which are mandatory, which enable debt to be managed in accordance with the framework. This includes the setting of an authorised limit for the absolute level of borrowing which cannot be exceeded. For 2013/14, this limit was set at £965M [including finance leases related to PFI] with actual borrowing in the year being some £175.9M lower.

### 7. SUMMARY OF THE AUTHORITY'S PENSION LIABILITIES AS AT 31st MARCH 2014

The Authority accounts for its pension fund liabilities in accordance with IAS 19, which means that it accounts for the costs of retirement benefits when entitlement to those benefits has been earned rather than when they are actually paid to employees, which may be many years into the future. These future liabilities are to be met by fund assets which are acquired from employer and employee contributions and subsequently invested for a return. As at 31st March 2014, fund liabilities exceeded fund assets by £281.9M. This gap has to be made good over time from a combination of improved investment performance, increases in employee and employer contributions and / or changes to scheme benefits. A triennial actuarial review assesses key assumptions and agrees any changes, including any increase in employer contributions, for a subsequent 3 year period with the aim of having a 100% funded scheme over the longer term. The next review will apply to the period 1st April 2014 to 31st March 2017.

The 2013/14 balance sheet amounts are based on this review.

### 8. SUMMARY OF THE AUTHORITY'S REVENUE AND CAPITAL SPENDING PLANS FOR 2014/15 AND BEYOND

#### Revenue

The Government's 2010 Comprehensive Spending Review and subsequent Local Government Finance Settlements announced significant funding reductions for local authorities during the period 2010/11 to 2014/15. The draft Local Government settlement, announced on 18th December 2013, extends that funding position to 2015/16 and it is estimated that during the period of the current Government (2010/11 to 2015/16), the Authority's Central Government grant funding has fallen by almost £70M (approximating to a 40% cut).

Although the Authority set a balanced 2014/15 budget on the 27th February 2014 (a net revenue budget of £187.3M to be funded from Government Grant of £63.1M, Council Tax of £71.9M and £52.3M from the Business Rate Retention Scheme (£24.8M from locally retained business rates and £27.5M from Central Government grants relating to the Business Rate Retention Scheme), this level of spending reduction will clearly have a significant impact on the delivery of some services. However, the focus has been on ensuring value for money and savings in corporate and back office functions in order to try and minimise the impact on the services that matter most to the public.

#### Capital

The Authority's capital investment budget is currently estimated to be £219.2M over the three year period to 2016/17 to be funded from borrowing of £36.1M (16%), capital grants / contributions of £18.3M (9%), capital receipts of £15.2M (7%), major repairs allowance of £99.4M (45%) and other funding sources of £50.2M (23%). The planned programme includes a number of significant schemes including the redevelopment of the town centre, sums set aside to ensure that the Barnsley Homes Standard is maintained and plans to ensure that the Borough's highways and roads are maintained and improved.



## STATEMENT OF ACCOUNTS 2013/14

### 9. FUTURE ACCOUNTING DEVELOPMENTS

#### 2014/15 Code

The 2014/15 Code has been mostly updated to reflect the amendments subsequently introduced to the 2013/14 Code. The 2014/15 Code includes amendments to the consolidation, measurement and disclosures around group accounts and revision to the presentation of financial instruments. A minor amendment to the Code clarifies the retrospective adjustment requirements resulting from either a change in accounting policy or a restatement of a material error.

During 2013/14, The Chartered Institute of Public Finance and Accountancy (CIPFA) issued consultation on accounting for various types of school. As a result of this consultation, an addendum has been included in the 2014/15 Code which states that all maintained schools will fall within the Authority's control under the revised accounting standard, IFRS 11. The Authority's current accounting policy for 2013/14, regarding accounting for schools, can be found in Note 1 on page 22.

#### Fair Value Measurement (IFRS 13)

IFRS 13 introduces a single IFRS framework for measuring fair value and sets out the disclosures about fair value measurement. The Local Authority Accounting Code Board (CIPFA/LASAAC) decided at its meeting in January 2014 to defer the implementation of this accounting standard to the 2015/16 Code.

#### Infrastructure Assets

CIPFA/LASAAC has agreed that the 2016/17 edition of this Code will adopt the measurement requirements of the CIPFA Code of Practice on Transport Infrastructure Assets, as amended in 2013 (or any subsequent amendments to that Code that may be issued), i.e. measurement on a Depreciated Replacement Cost basis.

## STATEMENT OF ACCOUNTS 2013/14

### STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS

#### The Authority's Responsibilities

The Authority is required to:

- ◆ Make arrangements for the proper administration of its financial affairs and to secure that one of its Officers has the responsibility for the administration of those affairs. In this Authority, that Officer is the Director of Finance, Property & Information Services (Chief Finance Officer);
- ◆ Manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets; and
- ◆ Approve the Statement of Accounts.

Signed:



Date: 25th June 2014

COUNCILLOR A. GARDINER

CABINET SPOKESPERSON FOR CORPORATE SERVICES

#### The Chief Finance Officer's Responsibilities

The Chief Finance Officer is responsible for the preparation of the Authority's Statement of Accounts in accordance with proper practices as set out in the CIPFA / LASAAC Code of Practice on Local Authority Accounting in the United Kingdom ('the Code').

In preparing this Statement of Accounts, the Chief Finance Officer has:

- ◆ Selected suitable accounting policies and then applied them consistently;
- ◆ Made judgements and estimates that were reasonable and prudent; and
- ◆ Complied with the Local Authority Code.

The Chief Finance Officer has also:

- ◆ Kept proper accounting records which were up to date; and
- ◆ Taken reasonable steps for the prevention and detection of fraud and other irregularities.

In conclusion, the Chief Finance Officer certifies that this Statement of Accounts presents a true and fair view of the financial position of the Authority as at 31st March 2014.

Signed:



Date: 25th June 2014

F. FOSTER, CPFA

DIRECTOR OF FINANCE, PROPERTY AND INFORMATION SERVICES

**STATEMENT OF ACCOUNTS 2013/14**  
**SECTION 3 – MAIN STATEMENTS AND NOTES TO THE ACCOUNTS**

**THE MOVEMENT IN RESERVES STATEMENT**

This statement shows the movement in the year on the different reserves held by the Authority, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The Surplus or (Deficit) on the Provision of Services line shows the true economic cost of providing the Authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund balance and the Housing Revenue Account for Council Tax setting and dwellings rent setting purposes. The Net Increase / Decrease before Transfers to Earmarked Reserves line shows the statutory General Fund balance and Housing Revenue Account Balance before any discretionary transfers to or from earmarked reserves undertaken by the Authority.

	General Fund Balance	Earmarked G/F Reserves	Housing Revenue Account	Earmarked HRA Reserves	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Reserve	Total Usable Reserves	Total Unusable Reserves	Total Authority Reserves	
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	
<b>2012/13 Restated</b>											
<b>Balance of Reserves as at 1st April 2012</b>	10,000	65,406	1,050	18,116	14,105	6,460	5,844	120,981	51,044	172,025	
<b>Movement in Reserves During 2012/13:</b>											
Surplus or (Deficit) on the Provision of Services	(92,530)	-	(21,634)	-	-	-	-	(114,164)	-	(114,164)	CI&ES
Other Comprehensive Expenditure and Income	-	-	-	-	-	-	-	-	(62,927)	(62,927)	CI&ES
<b>Total Comprehensive Expenditure &amp; Income</b>	<b>(92,530)</b>	<b>-</b>	<b>(21,634)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(114,164)</b>	<b>(62,927)</b>	<b>(177,091)</b>	CI&ES
Adjustments Between Accounting Basis & Funding Basis Under Regulations	91,665	-	23,579	-	1,383	(1,064)	2,053	117,616	(117,616)	-	Note 7
<b>Net Increase / (Decrease) Before Transfers to Earmarked Reserves</b>	<b>(865)</b>	<b>-</b>	<b>1,945</b>	<b>-</b>	<b>1,383</b>	<b>(1,064)</b>	<b>2,053</b>	<b>3,452</b>	<b>(180,543)</b>	<b>(177,091)</b>	
Transfers To / (From) Earmarked Reserves	865	(865)	(1,945)	1,945	-	-	-	-	-	-	Note 8 & HRA (Pg. 96)
<b>Increase / (Decrease) in 2012/13</b>	<b>-</b>	<b>(865)</b>	<b>-</b>	<b>1,945</b>	<b>1,383</b>	<b>(1,064)</b>	<b>2,053</b>	<b>3,452</b>	<b>(180,543)</b>	<b>(177,091)</b>	
<b>Balance of Reserves at 31st March 2013</b>	<b>10,000</b>	<b>64,541</b>	<b>1,050</b>	<b>20,061</b>	<b>15,488</b>	<b>5,396</b>	<b>7,897</b>	<b>124,433</b>	<b>(129,499)</b>	<b>(5,066)</b>	Balance Sheet

# STATEMENT OF ACCOUNTS 2013/14

## THE MOVEMENT IN RESERVES STATEMENT (CONTINUED)

	General Fund Balance	Earmarked G/F Reserves	Housing Revenue Account	Earmarked HRA Reserves	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Reserve	Total Usable Reserves	Total Unusable Reserves	Total Authority Reserves	
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	
<b>Balance of Reserves at 1st April 2013</b>	10,000	64,541	1,050	20,061	15,488	5,396	7,897	124,433	(129,499)	(5,066)	Balance Sheet
<b>Movement in Reserves During 2013/14:</b>											
Surplus or (Deficit) on the Provision of Services	(20,345)	-	218	-	-	-	-	(20,127)	-	(20,127)	CI&ES
Other Comprehensive Expenditure and Income	-	-	-	-	-	-	-	-	97,368	97,368	CI&ES
<b>Total Comprehensive Expenditure &amp; Income</b>	<b>(20,345)</b>	<b>-</b>	<b>218</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(20,127)</b>	<b>97,368</b>	<b>77,241</b>	CI&ES
Adjustments Between Accounting Basis & Funding Basis Under Regulations	33,730	-	5,681	-	6,464	(381)	(1,627)	43,867	(43,867)	-	Note 7
<b>Net Increase / (Decrease) Before Transfers to Earmarked Reserves</b>	<b>13,385</b>	<b>-</b>	<b>5,899</b>	<b>-</b>	<b>6,464</b>	<b>(381)</b>	<b>(1,627)</b>	<b>23,740</b>	<b>53,501</b>	<b>77,241</b>	Note 8 & HRA (Pg. 96)
Transfers To / (From) Earmarked Reserves	(13,385)	13,385	(5,899)	5,899	-	-	-	-	-	-	Note 8 & HRA (Pg. 96)
<b>Increase / (Decrease) in 2013/14</b>	<b>-</b>	<b>13,385</b>	<b>-</b>	<b>5,899</b>	<b>6,464</b>	<b>(381)</b>	<b>(1,627)</b>	<b>23,740</b>	<b>53,501</b>	<b>77,241</b>	Balance Sheet
<b>Balance of Reserves at 31st March 2014</b>	<b>10,000</b>	<b>77,926</b>	<b>1,050</b>	<b>25,960</b>	<b>21,952</b>	<b>5,015</b>	<b>6,270</b>	<b>148,173</b>	<b>(75,998)</b>	<b>72,175</b>	Balance Sheet

**STATEMENT OF ACCOUNTS 2013/14**  
**THE COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT**

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations, which may be different to the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

2012/13 (Restated)			SERCOP Service	2013/14		
Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s		Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s
86,191	(37,558)	48,633	Adult Social Care	82,641	(32,252)	50,389
36,086	(24,836)	11,250	Central Services	13,858	(4,250)	9,608
269,685	(226,962)	42,723	Children & Education Services	255,716	(220,307)	35,409
15,121	(2,296)	12,825	Cultural & Related Services	15,075	(1,646)	13,429
26,093	(5,687)	20,406	Environment & Regulatory Services	25,571	(6,617)	18,954
33,945	(2,807)	31,138	Highways & Transport Services	35,689	(3,998)	31,691
87,613	(80,296)	7,317	Housing Services	86,575	(82,463)	4,112
74,946	(66,168)	8,778	HRA	57,586	(69,172)	(11,586)
19,361	(7,159)	12,202	Planning Services	23,468	(5,869)	17,599
762	(981)	(219)	Public Health *	12,031	(14,138)	(2,107)
7,138	(71)	7,067	Corporate & Democratic Core	7,740	(51)	7,689
10,620	(4)	10,616	Non-Distributed Costs	1,941	-	1,941
<b>667,561</b>	<b>(454,825)</b>	<b>212,736</b>	<b>Net Cost of Services</b>	<b>617,891</b>	<b>(440,763)</b>	<b>177,128</b>
			<b>Other Operating Expenditure:</b>			
559	-	559	Parish Council Precepts	576	-	576
1,176	-	1,176	Payments to Central Government Housing Capital Receipts Pool	1,359	-	1,359
10,637	-	10,637	(Gains) / Losses on The Disposal of Non-Current Assets	-	(4,821)	(4,821)
-	(1,197)	(1,197)	(Gains) / Losses on The Non Disposal of Non-Current Assets	-	(147)	(147)
45,273	-	45,273	Exceptional Item - Loss on Disposal of Non-Current Assets Relating to School Transfers **	17,482	-	17,482
<b>57,645</b>	<b>(1,197)</b>	<b>56,448</b>	<b>Total Other Operating Expenditure</b>	<b>19,417</b>	<b>(4,968)</b>	<b>14,449</b>
			<b>Financing &amp; Investment Income &amp; Expenditure:</b>			
22,334	(36)	22,298	Interest Payable on Debt	22,194	(43)	22,151
161	-	161	Interest Element of Finance Leases	123	-	123
21,471	-	21,471	Interest Payable on PFI Unitary Payments	21,462	-	21,462
13,858	-	13,858	Net Interest on The Defined Benefit Liability / Asset	14,680	-	14,680
-	(1,401)	(1,401)	Investment Interest Income	-	(1,123)	(1,123)
-	(465)	(465)	Dividends Receivable	-	(726)	(726)
-	-	-	Interest Received on Finance Leases	-	(10)	(10)
1,077	-	1,077	(Surplus) / Deficit of Trading Undertakings or Other Operations	908	-	908
(569)	-	(569)	Changes in Fair Value of Investment Properties	-	(8,102)	(8,102)
1,237	-	1,237	(Gains) / Loss on Disposal of Investment Properties	68	-	68
270	(524)	(254)	Rentals Received & Expenses Incurred on Investment Properties	356	(506)	(150)
<b>59,839</b>	<b>(2,426)</b>	<b>57,413</b>	<b>Total Financing &amp; Investment Income &amp; Expenditure</b>	<b>59,791</b>	<b>(10,510)</b>	<b>49,281</b>

Continued overleaf

## STATEMENT OF ACCOUNTS 2013/14

### THE COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT (CONTINUED)

2012/13 (Restated)				2013/14		
Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s		Gross Expenditure £000s	Gross Income £000s	Net Expenditure £000s
			<b>Taxation &amp; Non Specific Grant Income:</b>			
-	(21,220)	(21,220)	Recognised Capital Grants & Contributions	-	(20,668)	(20,668)
-	-	-	Section 31 Grant – Small Business Rate Relief (SBRR)	-	(1,112)	(1,112)
-	-	-	Capitalisation Redistribution Grant	-	(394)	(394)
-	(1,963)	(1,963)	Revenue Support Grant (RSG)	-	(74,762)	(74,762)
-	(4,189)	(4,189)	Council Tax Freeze Grant	-	(849)	(849)
-	(85,869)	(85,869)	Council Tax	-	(73,209)	(73,209)
-	(99,192)	(99,192)	NNDR ***	-	-	-
-	-	-	Business Rates Retention Scheme – Locally Retained ***	-	(24,293)	(24,293)
-	-	-	Business Rates Retention Scheme – Top Up Grant ***	-	(25,444)	(25,444)
-	<b>(212,433)</b>	<b>(212,433)</b>	<b>Total Taxation &amp; Non Specific Grant Income</b>	-	<b>(220,731)</b>	<b>(220,731)</b>
<b>785,045</b>	<b>(670,881)</b>	<b>114,164</b>	<b>(Surplus) / Deficit on Provision of Services</b>	<b>697,099</b>	<b>(676,972)</b>	<b>20,127</b>
			<b>Other Comprehensive Income &amp; Expenditure:</b>			
222	-	222	(Surplus) or Deficit on Revaluation of Property, Plant & Equipment Assets	-	(4,202)	(4,202)
-	-	-	(Surplus) or Deficit on Revaluation of Available for Sale Financial Assets	-	(35)	(35)
62,705	-	62,705	Actuarial (Gains) / Losses on Pension Assets / Liabilities	-	(93,131)	(93,131)
<b>62,927</b>	<b>-</b>	<b>62,927</b>	<b>Other Comprehensive Income &amp; Expenditure</b>	<b>-</b>	<b>(97,368)</b>	<b>(97,368)</b>
<b>847,972</b>	<b>(670,881)</b>	<b>177,091</b>	<b>Total Comprehensive Income &amp; Expenditure</b>	<b>697,099</b>	<b>(774,340)</b>	<b>(77,241)</b>

\* As at 1st April 2013, the Authority took full responsibility for the Public Health function from the NHS as per The Health and Social Care Act 2012. During 2012/13, the Public Health function was jointly operated between the Authority and the NHS and no separate Public Health grant was received by the Authority during this time.

The 2012/13 comparative figures have been restated to reflect the Public Health income and expenditure, to comply with the 2013/14 SERCOP requirements.

\*\* See Note 41 on page 96 for further details regarding the exceptional items.

\*\*\* On the 1st April 2013, Central Government implemented the Business Rates Retention Scheme (BRRS) replacing the old Local Government financing model under which business rates were distributed as part of formula grant. The Authority now receives funding from business rates in two ways. Firstly, the Authority retains 50% of business rates collected locally. In addition to this, the Authority receives a top up grant from Central Government.

## STATEMENT OF ACCOUNTS 2013/14 BALANCE SHEET AS AT 31st MARCH 2014

The Balance Sheet shows the value of the assets and liabilities recognised by the Authority, as at the Balance Sheet date. The net assets of the Authority (assets less liabilities) are matched by the reserves held by the Authority. Reserves are reported in two categories. The first category of reserves is usable reserves, i.e. those reserves that the Authority may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve that may only be used to fund capital expenditure or repay debt). The second category of reserves is that which the Authority is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets were sold; and reserves that hold timing differences and amounts charged under statute, shown in the Movement in Reserves Statement line 'Adjustments between accounting basis and funding basis under regulations'.

2012/13 (Restated) £000s		2013/14 £000s	2013/14 £000s	Note / Statement
	<b>NON-CURRENT ASSETS</b>			
	<b>Property Plant and Equipment:</b>			
389,090	- Council Dwellings	379,198		20
504,312	- Other Land & Buildings	459,046		20
15,170	- Vehicles, Plant, Furniture & Equipment	8,152		20
228,427	- Infrastructure Assets	234,010		20
-	- Community Assets	-		20
-	- Assets Under Construction	-		20
3,335	- Surplus Assets	2,384		20
<b>1,140,334</b>			<b>1,082,790</b>	
9,973	Heritage Assets	10,047		22
1,254	Intangible Assets	1,687		23
27,539	Investment Properties	36,682		21
4,914	Long Term Investments	9,920		28
7,824	Long Term Debtors	6,813		28
<b>51,504</b>			<b>65,149</b>	
<b>1,191,838</b>	<b>Total Non-Current Assets</b>		<b>1,147,939</b>	
	<b>CURRENT ASSETS</b>			
826	Assets 'Held for Sale'	92		24
25,089	Short Term Investments	15,074		28
1,134	Inventories	1,356		30
44,488	Short Term Debtors	51,315		31
(7,472)	Impairment of Short Term Debtors	(8,961)		31
4,968	Cash & Cash Equivalents	16,871		Cash Flow
<b>69,033</b>	<b>Total Current Assets</b>		<b>75,747</b>	
<b>1,260,871</b>	<b>TOTAL ASSETS</b>		<b>1,223,686</b>	
	<b>CURRENT LIABILITIES</b>			
(73,208)	Short Term Borrowing	(49,999)		28
(7,917)	Other Short Term Liabilities	(8,195)		28
(41,861)	Short Term Creditors	(42,841)		32
(12,019)	Provisions	(9,896)		33
(8,041)	Capital Grants Receipts in Advance	(5,104)		37
(2,340)	Revenue Grants Receipts in Advance	(1,399)		37
-	Bank Overdraft	-		
<b>(145,386)</b>	<b>Total Current Liabilities</b>		<b>(117,434)</b>	
	<b>LONG TERM LIABILITIES</b>			
(502,552)	Long Term Borrowing	(508,816)		28
(246,939)	Other Long Term Liabilities	(239,220)		28
(5,153)	Long Term Provisions	(4,094)		33
(365,907)	Retirement Benefit Obligations	(281,947)		36
<b>(1,120,551)</b>	<b>Total Long Term Liabilities</b>		<b>(1,034,077)</b>	
<b>(1,265,937)</b>	<b>TOTAL LIABILITIES</b>		<b>(1,151,511)</b>	
<b>(5,066)</b>	<b>NET ASSETS</b>		<b>72,175</b>	

Continued overleaf

## STATEMENT OF ACCOUNTS 2013/14

### BALANCE SHEET AS AT 31st MARCH 2014 (CONTINUED)

2012/13 £000s		2013/14 £000s	2013/14 £000s	Note / Statement
	<b>USABLE RESERVES:</b>			
10,000	- General Fund	10,000		8 / MIRS
64,541	- General Fund - Earmarked Reserves	77,926		8 / MIRS
1,050	- Housing Revenue Account	1,050		8 / MIRS
20,061	- Housing Revenue Account - Earmarked Reserves	25,960		8 / MIRS
15,488	- Usable Capital Receipts Reserve	21,952		MIRS
5,396	- Major Repairs Reserve	5,015		MIRS
7,897	- Capital Grant Unapplied Reserve	6,270		MIRS
<b>124,433</b>	<b>TOTAL USABLE RESERVES</b>		<b>148,173</b>	
	<b>UNUSABLE RESERVES:</b>			
-	- Available for Sale Financial Instruments Reserve	35		9
174,008	- Capital Adjustment Account	146,517		9
66	- Deferred Capital Receipts Reserve	65		9
(15,894)	- Financial Instruments Adjustment Account	(14,214)		9
(365,907)	- Pensions Reserve	(281,947)		9
80,000	- Revaluation Reserve	74,619		9
(4,124)	- Accumulated Absences Account	(5,392)		9
2,352	- Collection Fund Adjustment Account	4,319		9
<b>(129,499)</b>	<b>TOTAL UNUSABLE RESERVES</b>		<b>(75,998)</b>	
<b>(5,066)</b>	<b>TOTAL RESERVES</b>		<b>72,175</b>	

I certify that these accounts were placed on account with the Authority's external auditors on 25th June 2014.



(Mayor Cllr. T Shepherd)



## STATEMENT OF ACCOUNTS 2013/14

### CASH FLOW STATEMENT

The Cash Flow Statement shows the changes in cash and cash equivalents of the Authority during the reporting period. The statement shows how the Authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Authority are funded by way of taxation and grant income or from the recipients of services provided by the Authority. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Authority.

2012/13 (Restated) £000s		2013/14 £000s	2013/14 £000s	Note
114,164	<b>Net (Surplus) / Deficit on Provision of Services</b>		<b>20,127</b>	CI&ES
	<b><u>Adjustments to Net Surplus or Deficit on The Provision of Services for Non-Cash Movements:</u></b>			
(106,664)	- Depreciation & Impairment	(85,134)		
(6,517)	- Pension Fund Adjustments	(9,171)		
2,285	- Change in Value of Investment Properties	8,454		
(62,569)	- Carrying Amount of Non-Current Assets Sold	(25,229)		
(1,114)	- (Increase) / Decrease in Provisions	3,182		
4	- Increase / (Decrease) in Inventories	222		
(30,811)	- Increase / (Decrease) in Debtors	(928)		
4,419	- (Increase) / Decrease in Creditors	5,664		
1,786	- Other Non-Cash Adjustments	1,690		
<b>(199,181)</b>			<b>(101,250)</b>	
	<b><u>Adjustments for Items Included in the Net (Surplus) or Deficit on the Provision of Services that are Investing &amp; Financing Activities:</u></b>			
21,220	- Capital Grants Recognised Through Comprehensive Income & Expenditure Statement	20,667		
7,302	- Proceeds From The Sale of Property, Plant & Equipment, Investment Property & Intangible Assets	12,646		
<b>28,522</b>			<b>33,313</b>	
<b>(56,495)</b>	<b>Net Cash (Inflow) / Outflow From Operating Activities</b>		<b>(47,810)</b>	
72,758	<b>Investing Activities</b>		12,476	39
(2,560)	<b>Financing Activities</b>		23,431	40
<b>13,703</b>	<b>Net (Increase) / Decrease in Cash &amp; Cash Equivalents</b>		<b>(11,903)</b>	

<b>18,671</b>	<b>Cash &amp; Cash Equivalents as at 1st April</b>		<b>4,968</b>	
(13,703)	Net Increase / (Decrease) in Cash & Cash Equivalents		11,903	
<b>4,968</b>	<b>Cash &amp; Cash Equivalents as at 31st March</b>		<b>16,871</b>	Balance Sheet
	<b>Made Up Of The Following Elements:</b>			
38	Cash Held By The Authority		94	
873	Bank Current Accounts		4,354	
4,057	Short Term Deposits With Financial Institutions		12,423	
<b>4,968</b>	<b>Total Cash &amp; Cash Equivalents</b>		<b>16,871</b>	

**STATEMENT OF ACCOUNTS 2013/14**  
**SECTION 4 – NOTES TO THE CORE FINANCIAL STATEMENTS**

**NOTES OUTLINING THE AUTHORITY'S ACCOUNTING POLICY, FRAMEWORK AND ACCOUNTING BASIS**

These notes outline the accounting principles and conventions that underpin this Statement of Accounts.

**Note 1 – Statement of Accounting Policies**

A summary of the main accounting policies adopted are shown below:

**1. General Principles**

The Statement of Accounts summarises the Authority's transactions for the 2013/14 financial year and its position at the year-end of 31st March 2014. The Authority is required to prepare an annual Statement of Accounts by the Accounts and Audit Regulations 2011 which require proper accounting practices to be followed. For local authorities, proper accounting practice is predominantly contained in the Code of Practice on Local Authority Accounting in the United Kingdom 2013/14 (the Code) and the Service Reporting Code of Practice 2013/14 supported by International Financial Reporting Standards and statutory guidance where applicable.

The accounting convention adopted is historic cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

**2. Accruals of Income and Expenditure - General**

Activity is accounted for in the year which it takes place, not simply when cash payments are made or received. In particular:

- Income due from the sale of goods is recognised when the Authority transfers the significant risks and rewards of ownership to the customer and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority;
- Revenue from the provision of services is recognised when the Authority can measure reliably the percentage of completion of the transaction and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority;
- Supplies are recorded as expenditure when they are consumed – where there is a gap between the date of supply and consumption they are carried as inventories on the Balance Sheet;
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made;
- Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract; and
- Where income and expenditure has been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where it is doubtful that debts will be settled, the balance of debtors is written down and a charge made to the Comprehensive Income and Expenditure Statement for the income which might not be collected.

**3. Accruals of Income and Expenditure – Accounting for Local Taxation**

Billing authorities in England are required by statute to maintain a separate fund for the collection and distribution of amounts due in respect of Council Tax and National Non-Domestic Rates (NNDR). The localisation of Business Rates from 1st April 2013 changed the way in which the Authority accounts for NNDR. The key features of the fund relevant to accounting for Council Tax and National Non Domestic Rates in the core financial statements are:

- In its capacity as a billing authority, the Authority acts as agent; it collects and distributes Council Tax/NNDR income on behalf of the major preceptors and itself;

## STATEMENT OF ACCOUNTS 2013/14

- Whilst the income from Council Tax and NNDR for the year credited to the Collection Fund is the accrued income for the year, regulations determine when it should be released from the Collection Fund and transferred to the General Fund of the billing authority or paid out of the Collection Fund to major preceptors;
- Council Tax / NNDR income included in the Comprehensive Income and Expenditure Statement is the accrued income for the year. The difference between the income included in the Comprehensive Income and Expenditure Statement and the amount required by regulations to be credited to the General Fund, is taken to the Collection Fund Adjustment Account and included as a reconciling item in the Movement in Reserves Statement; and
- Since the collection of Council Tax and NNDR income is in substance an agency arrangement, cash collected by the billing authority from Council Tax / NNDR debtors belongs proportionately to the billing authority, Central Government (NNDR only) and the major preceptors. A debtor / creditor position between the billing authority, Central Government and each major preceptor is therefore recognised, since the net cash paid to each in the year is not its share of the cash collected.

### **4. Acquired and Discontinued Operations**

There were no material acquired or discontinued operations during 2013/14.

### **5. Cash and Cash Equivalents**

Cash is represented by cash in hand and deposits with financial institutions repayable to the Authority without notice or penalty (sometimes referred to as 'on call').

### **6. Material Items of Income and Expense / Exceptional Items**

Where items of income or expense are material, their nature and amount is disclosed separately in Note 41 on page 96. The Authority has identified separately, any transactions exceeding £10 Million to / from a single supplier or customer.

Exceptional items are identified on the face of the Comprehensive Income and Expenditure Statement and are analysed further in Note 41 to the accounts, on page 96. The Authority has identified separately, items of expense or income which are material in terms of the Authority's overall expenditure and are not expected to recur frequently or regularly.

### **7. Prior Period Adjustments, Changes in Accounting Policies, Estimates and Errors**

Prior period adjustments may arise as a result of a change in accounting policy or to correct material errors. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Authority's financial position.

Where a change is made, it is applied retrospectively by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Any new accounting policies which have been adopted by the Authority have been reflected within these accounting policies, together with a quantification of the impact of each accounting policy change on the prior period closing balances and comparative figures shown within this Statement of Accounts. The accounting policy for Employee Benefits was amended in 2013/14 to reflect the changes to the 2013/14 Code, following the adoption of the revised accounting standard IAS 19, in particular around post employment benefits. Note 2, on page 36 discloses the impact on the Authority's core financial statements.

### **8. Charges to Revenue for Non-Current Assets**

Services, support services and trading accounts are debited with the following amounts to record the cost of holding non-current assets during the year:

- Depreciation attributable to the assets used by the relevant service;

## STATEMENT OF ACCOUNTS 2013/14

- Revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off; and
- Amortisation of intangible fixed assets attributable to the service.

The Authority is not required to raise Council Tax to cover depreciation, revaluation and impairment losses or amortisations. However, it is required to make an annual provision from revenue (Minimum Revenue Provision - MRP) to contribute towards the reduction in its overall borrowing requirement, equal to an amount calculated on a prudent basis determined by the Authority in accordance with statutory guidance. Depreciation, revaluation and impairment losses and amortisations are therefore replaced by the contribution in the General Fund balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

### 9. **Employee Benefits**

#### Benefits Payable During Employment

Short term employee benefits are those due to be settled within 12 months of the year end. For the Authority, they typically include such benefits as wages and salaries and paid annual, flexi and sick leave. These are recognised in the accounts in the year in which the employee rendered service for the Authority. An accrual has been made for the cost of holiday entitlement (including flexi-leave entitlement) earned by employees but not taken before the year end which employees can carry forward into the next financial year. The accrual has been based on wage and salary rates for the 2013/14 financial year, being the period in which the employee earns the benefit. The accrual is charged to the Surplus or Deficit on the Provision of Services within the Comprehensive Income and Expenditure Statement, but then reversed out through the Movement in Reserves Statement so that holiday benefits are charged to revenue in the financial year in which the holiday absence occurs.

#### Termination Benefits

Termination benefits are amounts payable as a result of a decision by the Authority to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy. They are charged on an accruals basis to the Surplus or Deficit on the Provision of Services within the Comprehensive Income and Expenditure Statement at the earlier of when the Authority can no longer withdraw the offer of those benefits or when the Authority recognises costs for a restructuring. It is the Authority's policy not to offer enhanced termination benefits.

#### Post-Employment Benefits

Employees of the Authority are members of three separate pension schemes:

1. The Teachers' Pension Scheme, administered by Capita Teachers' Pensions on behalf of the Department for Education (DfE);
2. The NHS Pensions Scheme, administered by the NHS Business Service Authority; and
3. The Local Government Pension Scheme, administered by the South Yorkshire Pensions Authority.

These respective schemes provide defined benefits to members (retirement lump sums and pensions), earned as employees work for the Authority.

However, the arrangements for the Teachers' Scheme and the NHS Scheme mean that liabilities for these benefits cannot ordinarily be identified specifically to the Authority. The schemes are therefore accounted for as if it was a defined contribution scheme and no liability for future payments of benefits is recognised in the Balance Sheet. The Children and Education Services line in the Comprehensive Income and Expenditure Statement is charged with contributions payable to Teachers' Pensions Scheme in the year and the Public Health line in the Comprehensive Income and Expenditure Statement is charged with contributions payable to the NHS Pensions Scheme.

#### The Local Government Pension Scheme

The Local Government Pension Scheme is accounted for as a defined benefit scheme:

1. The liabilities of the South Yorkshire Pension Fund attributable to the Authority are included in the Balance Sheet on an actuarial basis, using the projected unit method i.e. an assessment of the future payments that will be

## STATEMENT OF ACCOUNTS 2013/14

made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates and projections of future earnings for current employees;

2. Liabilities are discounted to their value at current prices, using a discount rate of 4.9%, based on the weighted average of spot yields on AA rated corporate bonds;
3. The assets of the South Yorkshire Pension Fund attributable to the Authority are included in the Balance Sheet at their fair value:
  - Quoted securities – current bid price;
  - Unquoted securities – professional estimate;
  - Unitised securities – current bid price; and
  - Property – market value.
4. The change in the net pensions liability is analysed into the following components:
  - Current Service Cost – the increase in liabilities as a result of a years service earned this year, allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked;
  - Past Service Cost – the increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier years, charged to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement as part of Non-Distributed Costs;
  - Net Interest on the Net Defined Benefit Liability / Asset, i.e. Net Interest Expense for the Authority – the change during the period in the net defined benefit liability / asset that arises from the passage of time charged to the Financing and Investment Income and Expenditure line of the Comprehensive Income and Expenditure Statement. This is calculated by applying the discount rate used to measure the defined benefit obligation at the beginning of the period to the net defined benefit liability / asset at the beginning of the period, taking into account any changes in the net defined benefit liability / asset during the period as a result of contribution and benefit payments;
  - Re-measurements comprising:
    - a. The Return on Plan Assets – excluding amounts included in net interest on the net defined benefit liability / asset – charged to the Pensions Reserve as Other Comprehensive Income and Expenditure; and
    - b. Actuarial Gains and Losses – changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions – charged to the Pensions Reserve as Other Comprehensive Income and Expenditure.
  - Contributions paid to the South Yorkshire Pensions Authority - cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits on the basis of such cash flows rather than as benefits are earned by employees.

### Discretionary Benefits

The Authority has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. The Authority's current policy is not to award enhancements for non-school Council employees i.e. those who are members of the Local Government Pension Scheme. However, awards are not prohibited and can be made in exceptional circumstances. Where they are made, any liabilities estimated to arise as a result are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

## STATEMENT OF ACCOUNTS 2013/14

### 10. Events After the Balance Sheet Date

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of event can be identified:

1. Those that provide evidence of conditions that existed at the end of the reporting period – the Statement of Accounts is adjusted to reflect such events, where material; and
2. Those that are indicative of conditions that arose after the reporting period – the Statement of Accounts are not adjusted to reflect such events, but where a category of events would have a material impact, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

### 11. Financial Instruments

#### Financial Liabilities

Financial liabilities are recognised on the Balance Sheet when the Authority becomes party to the contractual provisions of a financial instrument and are initially measured at fair value and carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised. For most of the borrowings that the Authority has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest) and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year according to the loan agreement.

Gains and losses on the repurchase or early settlement of borrowing are credited and debited to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement in the year of repurchase / settlement. However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively added to or deducted from the amortised cost of the new or modified loan and the write-down to the Comprehensive Income and Expenditure Statement is spread over the life of the loan by an adjustment to the effective interest rate.

Where premiums and discounts have been charged to the Comprehensive Income and Expenditure Statement, regulations allow the impact on the General Fund balance to be spread over future years. The Authority has a policy of either spreading the gain / loss over the remaining term of the loan against which the premium was payable or discount receivable when it was repaid or a shorter period where it is deemed to be more prudent to do so. The reconciliation of amounts charged to the Comprehensive Income and Expenditure Statement to the net charge required against the General Fund balance is managed by a transfer to or from the Financial Instruments Adjustment Account (FIAA) in the Movement in Reserves Statement.

#### Financial Assets

Financial assets are classified into two types:

- Loans and Receivables – assets that have fixed or determinable payments but are not quoted in an active market; and
- Available for Sale Assets – assets that have a quoted market price and / or do not have fixed or determinable payments.

#### Loans and Receivables

Loans and receivables are recognised on the Balance Sheet when the Authority becomes party to the contractual provisions of a financial instrument and are initially measured at fair value and carried subsequently at amortised cost. Annual credits to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the loans that the Authority has made, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the Comprehensive Income and Expenditure Statement is the amount receivable for the year in the loan agreement.

## STATEMENT OF ACCOUNTS 2013/14

The principal amount of capital loans repaid to the Authority is accounted for as a capital receipt and applied to reduce the amount of external borrowing that the Authority currently carries.

The Authority has not made any material loans to voluntary or other organisations at less than market rates of interest, sometimes referred to as soft loans. Therefore, no accounting adjustments as stipulated by the Code have been necessary in the 2013/14 accounts.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the relevant service or the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement. The impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the assets' original effective interest rate.

Any gains and losses that arise on the derecognition of the asset are credited / debited to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement.

### Available For Sale Assets

Available for sale assets are recognised on the Balance Sheet when the Authority becomes party to the contractual provisions of a financial instrument and are initially measured and carried at fair value. Where the asset has fixed or determinable payments, annual credits to the Comprehensive Income and Expenditure Statement for interest receivable are based on the amortised cost of the asset multiplied by the effective rate of interest for the instrument. Where there are no fixed or determinable payments, income (e.g. dividends) is credited to the Comprehensive Income and Expenditure Statement when it becomes receivable by the Authority.

Assets are maintained in the Balance Sheet at fair value. Values are based on the following principles:

- Instruments with quoted market prices – the market price;
- Other instruments with fixed and determinable payments – discounted cash flow analysis; and
- Equity shares with no quoted market prices – based on the share of the company's net worth (in proportion to the percentage shareholding).

Changes in fair value are balanced by an entry in the Available for Sale Reserve and the gain / loss is recognised in the Surplus or Deficit on Revaluation of Available for Sale Financial Assets. The exception is where impairment losses have been incurred – these are debited to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement, along with any net gain / loss for the asset accumulated in the Available for Sale Reserve.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made (fixed or determinable payments) or fair value falls below cost, the asset is written down and a charge made to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement.

If the asset has fixed or determinable payments, the impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate. Otherwise, the impairment loss is measured as any shortfall of fair value against the acquisition cost of the instrument (net of any principal repayment and amortisation).

Any gains and losses that arise on the derecognition of the asset are credited / debited to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement, along with any accumulated gains / losses previously recognised in the Available for Sale Reserve.

Where fair value cannot be measured reliably, the instrument is carried at cost (less any impairment losses).

## **12. Government Grants and Contributions**

Whether paid on account, by instalments or in arrears, government grants, third party contributions and donations are recognised as due to the Authority when there is a reasonable assurance that:

- The Authority will comply with the conditions attached to the payments; and
- The grants or contributions will be received.

## STATEMENT OF ACCOUNTS 2013/14

Amounts recognised as due to the Authority are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset acquired using the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor. Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as Receipts in Advance under liabilities. When conditions are satisfied, the grant or contribution is credited to the relevant service line in the Net Cost of Services within the Comprehensive Income and Expenditure Statement (for service specific revenue grants) or to the Taxation and Non-Specific Grant Income line (for all capital grants, non-ring-fenced and general revenue grants).

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied Reserve. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied Reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

### **13. Heritage Assets (Tangible and Intangible)**

The Authority's Heritage Assets are held in various locations across the Borough. These assets are organised into 4 categories and are held to increase people's knowledge, understanding and appreciation of the Borough's history and local area.

Heritage Assets are recognised and measured (including the treatment of revaluation gains and losses) in accordance with the Authority's accounting policy on Property, Plant and Equipment (see Accounting Policy 21 below). However some of the rules are relaxed in relation to Heritage Assets as detailed below:

- All of the Heritage Assets are deemed to have an indeterminable life with a high residual value and therefore the Authority does not consider it appropriate to charge depreciation on these assets;
- Each category of Heritage Assets is revalued periodically by external valuers for insurance purposes and is carried on the Authority's Balance Sheet at this valuation, as a proxy for open market valuations.;
- The collection of Heritage Assets held by the Authority is relatively static with acquisitions and donations being rare. Where acquisitions have been made, these are initially valued at cost and subsequently revalued in accordance with the rest of the collection. Donations are recognised at valuation undertaken by an external valuer as appropriate;
- The carrying value of Heritage Assets is reviewed where there is evidence of impairment (e.g. where there is evidence of physical deterioration or breakage etc.). Any impairment identified is recognised and measured in accordance with the Authority's policy on impairment of Property, Plant and Equipment (see Accounting Policy 21 below); and
- Where Heritage Assets have been disposed of, the proceeds are accounted for in accordance with the Authority's policy on disposal of Property, Plant and Equipment. Disposal proceeds are accounted for in accordance with the statutory requirements relating to capital expenditure and capital receipts and are disclosed separately in the notes to the accounts.

### **14. Intangible Assets**

Expenditure on non-monetary assets that do not have physical substance but are identifiable and controlled by the Authority (e.g. software licences) is capitalised at cost, when it is expected that future economic benefits or service potential will flow to the Authority.

Internally generated assets are capitalised where it is demonstrable that the project is technically feasible, is intended to be completed and the Authority will be able to generate future economic benefits or service potential from the asset. Expenditure is capitalised where it can be measured reliably as attributable to the asset and is restricted to that incurred during the development phase.

Intangible assets are measured initially at cost. Amounts are only revalued where the fair value of the assets held by the Authority can be determined by reference to an active market. No intangible asset held by the Authority meets these conditions and therefore all such assets are carried at amortised cost.

The depreciable amounts for intangible assets are amortised over their useful lives and debited to the relevant services line in the Comprehensive Income and Expenditure Statement.



## STATEMENT OF ACCOUNTS 2013/14

An asset is tested for impairment whenever there is an indication that the asset might be impaired. Any losses recognised are posted to the relevant service lines in the Comprehensive Income and Expenditure Statement.

The written off value of disposal is not a charge against Council Tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund balance in the Movement in Reserves Statement.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation and impairment losses are not permitted to have an impact on the General Fund balance. Amounts are appropriated to the Capital Adjustment Account from the General Fund balance in the Movement in Reserves Statement.

### **15. Interest in Companies and Other Entities**

The Authority has material interests in companies and other entities that have the nature of subsidiaries, associates and joint ventures which may require it to prepare Group Accounts. In the Authority's own single entity accounts, the interests in companies and other entities are recorded as financial assets at cost.

### **16. Inventories and Long Term Contracts**

Inventories are included in the Balance Sheet at the lower of cost and net realisable value.

Long term contracts are accounted for on the basis of charging the Surplus or Deficit on the Provision of Services with the value of works and services received under the contract during the financial year.

### **17. Investment Properties**

Investment Properties are those that are used solely to earn rentals and / or held for capital appreciation. The definition is not met if the property is used in any way to facilitate the delivery of services, production of goods or is held for sale.

Investment Properties are initially measured at cost and subsequently at fair value, based on the amount at which the asset could be exchanged between knowledgeable parties at arms length. Properties are not depreciated but are revalued annually according to market conditions during the year. Gains and losses on revaluation are posted to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement. The same treatment is applied to gains and losses on disposal.

Rentals received in relation to Investment Properties are credited to the Financing and Investment Income section of the Comprehensive Income and Expenditure Statement and result in a gain in the General Fund balance.

However, revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the General Fund balance. The gains and losses are therefore reversed out of the General Fund balance in the Movement on Reserves Statement and posted to the Capital Adjustment Account and the Capital Receipts Reserve.

Revaluation / Impairment losses on HRA non-dwelling assets are not permitted to be reversed out of the HRA balance following the change to the HRA Self Financing arrangements.

### **18. Jointly Controlled Operations and Jointly Controlled Assets**

Jointly controlled operations are activities undertaken by the Authority in conjunction with other venturers that involve the use of assets and resources of the venturers rather than the establishment of a separate entity. The Authority recognises on its Balance Sheet, the assets that it controls and the liabilities it incurs and debits and credits the Comprehensive Income and Expenditure Statement with the expenditure it incurs and the share of income it earns from the activity of the operation.

Jointly controlled assets are items of Property, Plant and Equipment that are jointly controlled by the Authority and other venturers. The joint venture does not involve the establishment of a separate entity. The Authority accounts only for its share of the jointly controlled assets, the liabilities and expenses that it incurs on its own behalf or jointly with others in respect of interests in the joint venture and income that it earns from the venture.

### **19. Leases**

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases.

## STATEMENT OF ACCOUNTS 2013/14

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification. Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets.

### The Authority as Lessee

#### Finance Leases

Items of Property, Plant and Equipment held under finance leases are recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The asset recognised is matched by a liability for the obligation to pay the lessor. Lease payments are apportioned between:

- A charge for the acquisition of the interest in the property, plant or equipment – applied to write down the lease liability; and
- A finance charge (debited to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement).

Items of Property, Plant and Equipment recognised under finance leases are accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the assets' estimated useful life.

The Authority is not required to raise Council Tax to cover depreciation or revaluation and impairment losses arising on leased assets. Depreciation and revaluation and impairment losses are therefore substituted by a revenue contribution in the General Fund balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

#### Operating Leases

Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense of the service benefiting from the use of the leased property, plant or equipment. Charges are made on a straight line basis over the life of the lease; even if this does not match the pattern of cash payments e.g. there is a rent free period at the commencement of the lease.

### The Authority as Lessor

#### Finance Leases

Where the Authority grants a finance lease over a property or an item of plant or equipment, the relevant asset is written out of the Balance Sheet. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet is written off to the Other Operating Expenditure section of the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. A gain, representing the Authority's net investment in the lease, is credited to the same line within the Comprehensive Income and Expenditure Statement as part of the profit or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal, matched by a long term lease debtor in the Balance Sheet for the capital value outstanding).

Subsequent lease rentals are apportioned between:

- A charge for the acquisition of the interest in the property – applied to write down the long term debtor; and
- Finance income – credited to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement.

The gain credited to the Comprehensive Income and Expenditure Statement on disposal is not permitted by statute to increase the General Fund balance and is required to be treated as a capital receipt. Where the amount due in relation to the lease asset is to be settled by the payment of rentals in future financial years, this is posted out of the General Fund balance to the Deferred Capital Receipts Reserve in the Movement in Reserves Statement. When the future rentals are received, the element of the capital receipt for the disposal of the asset is used to write down the lease debtor. At this point, the deferred capital receipts are transferred to the Capital Receipts Reserve.

## STATEMENT OF ACCOUNTS 2013/14

The written off value of disposals is not a charge against Council Tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are therefore appropriated to the Capital Adjustment Account from the General Fund balance in the Movement in Reserves Statement.

### Operating Leases

Where the Authority grants an operating lease over a property or an item of plant or equipment, the asset is retained in the Balance Sheet. Rental income is credited to the relevant line in the Net Cost of Services in the Comprehensive Income and Expenditure Statement. Credits are made on a straight line basis over the life of the lease, even if this does not match the pattern of payments.

### **20. Overheads and Support Services**

The costs of overheads and support services are charged to those that benefit from the supply or service in accordance with the costing principles of the CIPFA Service Reporting Code of Practice 2013/14 (SERCOP). The total absorption costing principle is used – the full cost of overheads and support services are shared between users in proportion to the benefits received, with the exception of:

- Corporate and Democratic Core – costs relating to the Authority's status as a multi-functional, democratic organisation; and
- Non-Distributed Costs – past service pension costs plus the cost of discretionary benefits awarded to employees retiring early and any impairment losses chargeable on Assets Held for Sale.

These two cost categories are defined in SERCOP and accounted for as separate headings in the Comprehensive Income and Expenditure Statement, as part of Net Cost of Services.

### **21. Property, Plant and Equipment**

Assets that have physical substance and are held for use in the production of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

#### Recognition

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Authority and that the costs of the item can be measured reliably. Expenditure that maintains but does not add value or increase an asset's potential to deliver future economic benefits or service potential is charged as an expense to the Comprehensive Income and Expenditure Statement.

#### Measurement

Assets are initially measured at cost, comprising:

- The purchase price; and
- Any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management.

The Authority does not capitalise borrowing costs incurred whilst assets are under construction.

Assets are then carried in the Balance Sheet using the following measurement bases:

- Infrastructure, Community Assets and Assets Under Construction – depreciated historical cost;
- Dwellings – fair value, determined using the basis of existing use value for social housing (EUV-SH); and
- All other assets – fair value, determined as the amount that would be paid for the asset in its existing use (existing use value – EUV).

Where there is no market based evidence of fair value because of the specialist nature of an asset, depreciated replacement cost (DRC) is used as an estimate of fair value.

## STATEMENT OF ACCOUNTS 2013/14

Where non-property assets that have short useful lives or low values (or both), depreciated historical cost is used as a proxy for fair value.

Assets included in the Balance Sheet at fair value are revalued with sufficient regularity to ensure that their carrying amount is not materially different from their fair value at the year end, but as a minimum every 5 years. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains are credited to the Comprehensive Income and Expenditure Statement where they arise from the reversal of a loss previously charged to a service.

Where decreases in value are identified, they are accounted for by:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains); and
- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount is written down against the relevant service lines in the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1st April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

### Impairment

Assets are assessed at each year end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for by:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of accumulated gains); and
- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

### Depreciation

Depreciation is provided for on all Property, Plant and Equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable useful life (e.g. freehold land and certain community assets) and assets that are not yet available for use i.e. Assets Under Construction.

Depreciation is calculated based on the average net book value using the following bases:

Category	Basis	No. Of Years
Council Houses	Straight Line	35
Other Land & Buildings	Straight Line	15 – 60
Plant & Equipment (Contents)	Straight Line	3 – 7
Plant & Equipment (Other)	Straight Line	3 – 7
Vehicles	Straight Line	5 – 8
<u>Infrastructure :</u>		
Bridges, Highways Structure, Retaining Walls	Straight Line	120
Drainage	Straight Line	60
Surfacing, Car Parks, Pavements, Special Maintenance	Straight Line	40
Street Lighting, Pelicans	Straight Line	30
Highways, Street Furniture, Signs & Markings	Straight Line	10
Surplus Assets	Straight Line	5 – 40
Intangible Assets – Software	Straight Line	5
Community Assets	N/A	N/A
Heritage Assets	N/A	N/A
Investment Properties	N/A	N/A
Assets Under Construction	N/A	N/A

## STATEMENT OF ACCOUNTS 2013/14

Where an item of Property, Plant and Equipment has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately.

Vehicles, Plant, Furniture & Equipment and Intangible Assets are fully depreciated down to nil based on their economic useful lives but remain on the Authority's asset register until the following year. At this time, these assets are written out of the Authority's books in terms of gross book value and the accumulated depreciation on the basis of prudence. Individual services may still hold the asset but due to the immaterial nature of the values involved, they are removed accordingly, based on the accounting policy for disposals as outlined below.

Revaluation gains are also depreciated, with an amount equal to the difference between the current value depreciation charged on assets and the depreciation that would have been chargeable based on historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

### Disposals and Non-Current Assets Held for Sale

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an asset held for sale. The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the Surplus or Deficit on Provision of Services in the Comprehensive Income and Expenditure Statement. Gains in fair value are only recognised up to the amount of any previous losses recognised in the Surplus or Deficit on Provision of Services in the Comprehensive Income and Expenditure Statement.

If assets no longer meet the criteria to be classified as assets held for sale, they are reclassified back to non-current assets and valued at the lower of their carrying amount before they were classified as held for sale, adjusted for depreciation, amortisations or revaluations that would have been recognised had they not been classified as Held for Sale, and their recoverable amount at the date of the decision not to sell.

When an asset is disposed of, demolished or decommissioned, the carrying amount of the asset in the Balance Sheet is written off to the Other Operating Expenditure section of the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals are credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal. Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

A proportion of receipts relating to housing disposals is payable to Central Government. The balance of receipts is required to be credited to the Capital Receipts Reserve, and then can only be used for new capital investment (or set aside to reduce the Authority's underlying need to borrow). Receipts are appropriated to the reserve from the General Fund balance in the Movement in Reserves Statement.

The written off value of disposal is not a charge against Council Tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund balance in the Movement in Reserves Statement.

### **22. Private Finance Initiative**

PFI contracts are agreements to receive services, where the responsibility for making available the Property, Plant or Equipment needed to provide the services passes to the PFI contractor. As the Authority is deemed to control the services that are provided under its PFI schemes and as ownership of the Property, Plant or Equipment assets will pass to the Authority at the end of the contracts for no additional charge, the Authority carries these assets used in delivering the services on its Balance Sheet as part of Property, Plant and Equipment.

The original recognition of these fixed assets at fair value (based on the cost to purchase the Property, Plant or Equipment) was balanced by the recognition of a liability for amounts due to the scheme operator to pay for the assets. For the Secondary School Building Schools for the Future contract, the liability was written down by an initial capital contribution of £6.866M in 2010/11, an additional capital contribution of £25.540M in 2011/12 and a final capital contribution of £36.671M in 2012/13.

Non-current assets recognised on the Balance Sheet are revalued and depreciated in the same way as Property, Plant and Equipment owned by the Authority.

The amounts payable to the PFI operators each year are analysed into five elements:

## STATEMENT OF ACCOUNTS 2013/14

- Fair value of the services received during the year – debited to the relevant service in the Comprehensive Income and Expenditure Statement;
- Finance cost – a notional interest charge of 9.49% (BSF Phase 1), 9.28% (BSF Phase 2), 8.08% (BSF Phase 3), 9.01% (Primary Schools PFI), 7.11% (Cudworth LIFT) and 3.33% (Darton LIFT) on the outstanding Balance Sheet liability, debited to the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement;
- Contingent rent – increases in the amount to be paid for the property arising during the contract, debited to the Financing and Investment Income section of the Comprehensive Income and Expenditure Statement;
- Payment towards liability – applied to write down the Balance Sheet liability towards the PFI operator; and
- Lifecycle replacement costs – expensed through the Comprehensive Income and Expenditure Statement as this expenditure has been deemed to be of a revenue nature within the contract.

### 23. **Provisions**

Provisions are made where an event has taken place which gives the Authority an obligation that probably requires settlement by a transfer of economic benefits, which can be reliably estimated, but where the timing of the transfer is uncertain. For instance, the Authority may be involved in a court case which could eventually result in the making of a settlement or the payment of compensation.

Provisions are charged to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the Authority becomes aware of the obligation, based on the best estimate of the likely settlement. When payments are eventually made, they are charged to the provision set up in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes more likely than not that a transfer of economic benefits will not be required (or a lower settlement than anticipated is made), the provision (or part thereof) is reversed and credited back to the relevant service line in the Comprehensive Income and Expenditure Statement.

Where some or all of the payment required to settle a provision is expected to be met by another party (e.g. from an insurance claim), this is only recognised as income in the relevant service line of the Comprehensive Income and Expenditure Statement if it is virtually certain that reimbursement will be received if the obligation is settled.

### 24. **Contingent Liabilities**

A contingent liability arises where an event has taken place that gives the Authority a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably. Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

### 25. **Contingent Assets**

A contingent asset arises when an event has taken place that gives the Authority a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority. Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

### 26. **Reserves**

The Authority sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts out of the General Fund balance in the Movement in Reserves Statement. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year to score against the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back into the General Fund in the Movement in Reserves Statement so that there is no net charge against Council Tax for the expenditure.

## STATEMENT OF ACCOUNTS 2013/14

Certain reserves are kept to manage the accounting processes for non-current assets, financial instruments and retirement and employee benefits and therefore are not available for use by the Authority – these reserves are explained in the notes to the accounts.

### **27. Revenue Expenditure Funded from Capital Under Statute**

Expenditure incurred during the year, which may be capitalised under statutory provisions but does not result in the creation of a non-current asset, has been charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement in the year. Where the Authority has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement in Reserves Statement from the General Fund balance to the Capital Adjustment Account then reverses out the amounts charged so there is no impact on the level of Council Tax.

### **28. Value Added Tax (VAT)**

VAT payable is included as an expense only to the extent that it is non-recoverable from Her Majesty's Revenue and Customs. VAT receivable is excluded from income.

### **29. Carbon Reduction Scheme**

The Authority is required to participate in the Carbon Reduction Commitment (CRC) Energy Efficiency Scheme. This scheme is currently in its introductory phase which will last until 31st March 2014. The Authority is required to purchase and surrender allowances, currently retrospectively, on the basis of emissions i.e. carbon dioxide produced as energy is used. As carbon dioxide is emitted (i.e. as energy is used), a liability and an expense are recognised. The liability will be discharged by surrendering allowances. The liability is measured at the best estimate of the expenditure required to meet the obligation, normally at the current market price of the number of allowances required to meet the liability at the reporting date. The cost to the Authority is recognised and reported in the net cost of the Authority's services and is apportioned to respective services on the basis of energy consumption.

### **30. Accounting For Schools**

There are a number of different types of school with each type being treated differently in accounting terms. The 2014/15 Code has been amended to reflect the formal adoption of IFRS 10 and IFRS 11 and following a consultation CIPFA issued during 2013/14. This means that the accounting treatment will change during 2014/15.

#### Community Schools

A community school in England and Wales is a type of state-funded school that is run wholly by the Local Education Authority (LEA). The LEA is responsible for the school's admissions, owns the school's estate and employs the school's staff.

The Authority is the freeholder of community school premises and has a significant role in the running of the school (e.g. administration procedures, employment and payroll of staff / management).

Accordingly, the school premises that fall under this category are recognised as Property, Plant & Equipment in the Authority's Balance Sheet.

The income and expenditure of such schools is also recognised within the Authority's Comprehensive Income & Expenditure Statement.

#### Voluntary Aided Schools

A voluntary aided school is a state-funded school in England and Wales in which a foundation or trust (usually a religious organisation) owns the school buildings, contributes to building costs and has a substantial influence in the running of the school. Such schools have more autonomy than voluntary controlled schools, which are entirely funded by the state.

Voluntary aided schools are a type of "maintained school", meaning that they receive all their running costs from Central Government via the Local Authority, and do not charge fees to students. In contrast to other types of maintained school, only up to 90% of the capital costs of a voluntary aided school are met by Central Government. The foundation contributes the rest of the capital costs, owns the school's land and buildings and appoints a majority of the school governors. The governing body runs the school, employs the staff and decides the school's admission arrangements, subject to rules imposed by Central Government. Pupils follow the National Curriculum, except that faith schools may teach Religious Education according to their own faith.

## STATEMENT OF ACCOUNTS 2013/14

Accordingly, the school premises of such schools have been de-recognised from the Authority's Balance Sheet as these are maintained by the charitable organisation / trust. However, the Authority does hold the freehold of the land in certain arrangements which thus remain on the Authority's Balance Sheet.

The income and expenditure of such schools is recognised within the Authority's Comprehensive Income & Expenditure Statement.

### Voluntary Controlled Schools

A voluntary controlled school is a state-funded school in England, Wales and Northern Ireland in which a foundation or trust (usually a Christian denomination) has some formal influence in the running of the school. Such schools have less autonomy than voluntary aided schools, in which the foundation pays part of any building costs.

Voluntary controlled schools are a type of "maintained school", meaning that they are funded by Central Government via the Local Authority, and do not charge fees to students. However, the land and buildings are typically owned by a charitable foundation or Trust organisation, which also appoints about a quarter of the school governors. However, the Local Education Authority employs the school's staff and has primary responsibility for the school's admission arrangements. Pupils follow the National Curriculum.

Similarly to Voluntary Aided Schools, the school premises of such schools have been de-recognised from the Authority's Balance Sheet as these are maintained by the charitable organisation / trust. However, the Authority does hold the freehold of the land in certain arrangements which thus remain on the Authority's Balance Sheet.

The income and expenditure of such schools is recognised within the Authority's Comprehensive Income & Expenditure Statement.

### Academy Schools

An academy school in the education system in England is a type of school which is independent of Local Education Authority control but is publicly funded, with some private sponsorship. The transfer of schools from the Authority to an Academy takes the form of a 125 year lease.

The accounting for such arrangements follows the accounting policy for leases (see accounting policy 19 on page 29).

Ordinarily, the lease of school premises is accounted for as a finance lease. Therefore, the assets relating to these arrangements are accounted for as disposals and subsequently de-recognised from the Authority's Balance Sheet.

The lease of school land is generally accounted for as an operating lease. Therefore, the assets relating to these arrangements are accounted for under IAS 16 and still remain on the Authority's Balance Sheet.

The income and expenditure of such schools is not recognised within the Authority's Comprehensive Income & Expenditure Statement.

### **Note 2 - Change in Accounting Policy Required by the Code of Practice for Local Authority Accounting in the United Kingdom & Other Prior Year Adjustments**

The Code of Practice on Local Authority Accounting in the United Kingdom 2013/14 introduced a change to the treatment in accounting for Employee Benefits granted by the Authority focusing on changes regarding post employment benefits. As set out in the accounting policies note on page 22, the Authority now recognises the new classes of components of the defined benefit liability / asset, the re-measurements of the net defined benefit liability / asset and the new recognition criteria for service costs following the revisions to accounting standard IAS 19.

In addition to the above, the Authority has taken the decision to restate the 2012/13 accounts to reflect an adjustment to its non current assets with regards to a change to their opening book value.



## STATEMENT OF ACCOUNTS 2013/14

The Movement in Reserves Statement, the Comprehensive Income & Expenditure Statement, the Cash Flow Statement and other comparative figures for 2012/13 have been restated to apply the new policy and the prior year adjustment in respect of the change to non current assets.

The effects of the restatement on the core financial statements are as follows:

### Effect on Movement in Reserves Statement 2012/13

Movement in Reserves	Published Accounts 2012/13		Effect of Restatement IAS 19		Effect of Restatement of Non Current Assets		Revised Opening Balances 2013/14	
	Usable Reserves £000s	Unusable Reserves £000s	Usable Reserves £000s	Unusable Reserves £000s	Usable Reserves £000s	Unusable Reserves £000s	Usable Reserves £000s	Unusable Reserves £000s
<b>Balance as at 31st March 2012</b>	120,981	51,044	-	-	-	-	120,981	51,044
<i>Movement in Reserves During 2012/13:</i>								
Surplus or (Deficit) on the Provision of Services	(108,325)	-	(4,564)	4,564	(1,275)	-	(114,164)	-
Other Comprehensive Expenditure and Income	-	(67,409)	-	-	-	(82)	-	(62,927)
<b>Total Comprehensive Income &amp; Expenditure</b>	<b>(108,325)</b>	<b>(67,409)</b>	<b>(4,564)</b>	<b>4,564</b>	<b>(1,275)</b>	<b>(82)</b>	<b>(114,164)</b>	<b>(62,927)</b>
Adjustments Between Accounting Basis & Funding Basis Under Regulations	111,777	(111,777)	4,564	(4,564)	1,275	(1,275)	117,616	(117,616)
<b>(Increase) / Decrease in 2012/13</b>	<b>3,452</b>	<b>(179,186)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(1,357)</b>	<b>3,452</b>	<b>(180,543)</b>
<b>Balance as at 31st March 2013</b>	<b>124,433</b>	<b>(128,142)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(1,357)</b>	<b>124,433</b>	<b>(129,499)</b>

### Effect on Comprehensive Income and Expenditure Statement 2012/13

Comprehensive Income and Expenditure Statement	Published Accounts 2012/13		Effect of Restatement IAS 19		Effect of Restatement of Non Current Assets		Revised Opening Balances 2013/14	
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Net Cost Of Services	210,602	864	864	1,270	212,736			
Other Operating Expenditure	56,448	-	-	-	56,448			
Financing and Investment Income and Expenditure	53,708	3,700	3,700	5	57,413			
Taxation and Non-Specific Grant Income	(212,433)	-	-	-	(212,433)			
<b>(Surplus) / Deficit on Provision of Services</b>	<b>108,325</b>	<b>4,564</b>	<b>4,564</b>	<b>1,275</b>	<b>114,164</b>			
Other Comprehensive Income & Expenditure	67,409	(4,564)	(4,564)	82	62,927			
<b>Total Comprehensive Income &amp; Expenditure</b>	<b>175,734</b>	<b>-</b>	<b>-</b>	<b>1,357</b>	<b>177,091</b>			

## STATEMENT OF ACCOUNTS 2013/14

Effect on Opening Balance Sheet 1st April 2013

Balance Sheet	Published Accounts	Effect of Restatement	Effect of Restatement of Non Current Assets	Revised Opening Balances
	2012/13 £000s	IAS 19 * £000s	£000s	2013/14 £000s
Non Current Assets	1,193,195	-	(1,357)	1,191,838
Current Assets	69,033	-	-	69,033
Current Liabilities	(145,386)	-	-	(145,386)
Non Current Liabilities	(1,120,551)	-	-	(1,120,551)
<b>Net Assets</b>	<b>(3,709)</b>	-	<b>(1,357)</b>	<b>(5,066)</b>
Usable Reserves	124,433	-	-	124,433
Unusable Reserves	(128,142)	-	(1,357)	(129,499)
<b>Total Reserves</b>	<b>(3,709)</b>	-	<b>(1,357)</b>	<b>(5,066)</b>

\* The change to IAS 19 has not resulted in a change to the Authority's defined benefit liability.

Effect on Cash Flow Statement 2013/14

Cash Flow Statement	Published Accounts	Effect of Restatement	Effect of Restatement of Non Current Assets	Revised Opening Balances
	2012/13 £000s	IAS 19 £000s	£000s	2013/14 £000s
<b>Net (Surplus) / Deficit on Provision of Services</b>	<b>108,325</b>	<b>4,564</b>	<b>1,275</b>	<b>114,164</b>
Adjustments to Net Surplus or Deficit on The Provision of Services for Non-Cash Movements	(193,342)	(4,564)	(1,275)	(199,181)
Adjustments for Items Included in the Net (Surplus) or Deficit on the Provision of Services that are Investing & Financing Activities	28,522	-	-	28,522
<b>Net Cash (Inflow) / Outflow From Operating Activities</b>	<b>(56,495)</b>	-	-	<b>(56,495)</b>
Investing Activities	72,758	-	-	72,758
Financing Activities	(2,560)	-	-	(2,560)
<b>Net (Increase) / Decrease in Cash &amp; Cash Equivalents</b>	<b>13,703</b>	-	-	<b>13,703</b>

## STATEMENT OF ACCOUNTS 2013/14

### **Note 3 – Accounting Standards That Have Been Issued But Have Not Yet Been Adopted**

#### IFRS 10 - Consolidated Financial Statements

IFRS 10 outlines the requirements for the preparation and presentation of consolidated financial statements, requiring entities to consolidate entities it controls. Control requires exposure or rights to variable returns and the ability to affect those returns through power over an investee.

IFRS 10 was issued in May 2011 and applies to annual periods beginning on or after 1st January 2013. This standard is adopted into the 2014/15 Code of Practice.

During 2013/14, the Authority ceased presenting a set of Group Accounts on the basis that the significant figures included were shown elsewhere in the Single Entity Accounts and therefore added no further value. When IFRS 10 is adopted by the Code, the Authority will review significant relationships against the new criteria to identify whether any further material transactions result in the requirement to produce Group Accounts.

#### IFRS 11 - Joint Arrangements

IFRS 11 outlines the accounting by entities that jointly control an arrangement. 'Joint control' involves the contractually agreed sharing of control. Arrangements that are subject to joint control are classified as either a joint venture (representing a share of net assets and equity accounted) or a joint operation (representing rights to assets and obligations for liabilities, accounted for accordingly).

IFRS 11 was issued in May 2011 and applies to annual reporting periods beginning on or after 1st January 2013. This standard is adopted into the 2014/15 Code of Practice.

As above, the Authority ceased presenting a set of Group Accounts during 2013/14 and a review will be undertaken to assess the new requirements of the Code in 2014/15, following the adoption of IFRS 11, to identify whether any further significant transactions result in the requirement to produce Group Accounts.

#### IFRS 12 - Disclosures of Interests in Other Entities

IFRS 12 is a consolidated disclosure standard requiring a wide range of disclosures about an entity's interests in subsidiaries, joint arrangements, associates and unconsolidated 'structured entities'. Disclosures are presented as a series of objectives, with detailed guidance on satisfying those objectives.

IFRS 12 was issued in May 2011 and applies to annual periods beginning on or after 1st January 2013. This standard is adopted into the 2014/15 Code of Practice.

As discussed above, the reviews to be undertaken relating to the adoption of IFRS 10 and IFRS 11 respectively will determine the application of IFRS 12.

#### IFRS 13 - Fair Value Measurement

IFRS 13 applies to IFRSs that require or permit fair value measurements or disclosures and provides a single IFRS framework for measuring fair value and requires disclosures about fair value measurement. The Standard defines fair value on the basis of an 'exit price' notion and uses a 'fair value hierarchy', which results in a market-based, rather than entity-specific, measurement.

IFRS 13 was originally issued in May 2011 and applies to annual periods beginning on or after 1st January 2013.

The Local Authority Accounting Code Board (CIPFA/LASAAC) decided at its meeting in January 2014 to defer the implementation of IFRS 13 to the 2015/16 Code.

The impact on the Authority's accounts is, at this moment in time, unquantifiable.

#### IAS 27 - Separate Financial Statements

IAS 27 (as amended in 2011) outlines the accounting and disclosure requirements for 'separate financial statements', which are financial statements prepared by a parent, or an investor in a joint venture or associate, where those investments are accounted for either at cost or in accordance with IAS 39 - Financial Instruments: Recognition and Measurement or IFRS 9

## **STATEMENT OF ACCOUNTS 2013/14**

Financial Instruments. The standard also outlines the accounting requirements for dividends and contains numerous disclosure requirements.

IAS 27 was reissued in May 2011 and applies to annual periods beginning on or after 1st January 2013, superseding IAS 27 Consolidated and Separate Financial Statements from that date. This standard is adopted into the 2014/15 Code of Practice.

As discussed above, the reviews to be undertaken relating to the adoption of IFRS 10 and IFRS 11 respectively will determine the application of IAS 27.

### IAS 28 - Investments in Associates and Joint Ventures

IAS 28 (as amended in 2011) outlines how to apply, with certain limited exceptions, the equity method to investments in associates and joint ventures. The standard also defines an associate by reference to the concept of "significant influence", which requires power to participate in financial and operating policy decisions of an investee (but not joint control or control of those policies).

IAS 28 was reissued in May 2011 and applies to annual periods beginning on or after 1st January 2013. This standard is adopted into the 2014/15 Code of Practice.

As discussed above, the reviews to be undertaken relating to the adoption of IFRS 10 and IFRS 11 respectively will determine the application of IAS 28.

### IAS 32 - Financial Instruments: Presentation

IAS 32 outlines the accounting requirements for the presentation of financial instruments, particularly as to the classification of such instruments into financial assets, financial liabilities and equity instruments. The standard also provides guidance on the classification of related interest, dividends and gains/losses, and when financial assets and financial liabilities can be offset.

IAS 32 was amended in May 2012 and applies to annual periods beginning on or after 1st January 2013. This standard is adopted into the 2014/15 Code of Practice.

The impact on the Authority's accounts is, at this moment in time, unquantifiable. Following the adoption of IAS 32 in the 2014/15 Code, a review will be undertaken against the revised criteria to assess the impact of the change.

### Annual Improvements to IFRS (2009 - 2011 Cycle)

In May 2012, the IASB issued Annual Improvements 2009–2011 Cycle, a collection of amendments to IFRSs, in response to six issues addressed during the 2009–2011 cycle, as its latest set of annual improvements.

The amendments reflect issues discussed by the IASB during the project cycle that began in 2009, and that were subsequently included in the exposure draft of proposed amendments to IFRSs, Improvements to IFRSs (published June 2011). The amendments are effective for annual periods beginning on or after 1 January 2013, although entities are permitted to apply them earlier.

These amendments are adopted into the 2014/15 Code of Practice.

The relevant amendment is shown below:

### IAS 1 - Clarification of The Requirements For Comparative Information

The IASB addressed a request to clarify the requirements for providing comparative information requirements for the opening Balance Sheet, when an entity changes accounting policies or makes retrospective restatements or reclassifications.

The IASB clarified that the appropriate date for the opening statement of financial position is the beginning of the preceding period. This opening statement of financial position will be provided when the retrospective application, retrospective restatement or the reclassification has a material effect on the information in the statement of financial position at the beginning of the preceding period.

## STATEMENT OF ACCOUNTS 2013/14

### **Note 4 – Critical Judgements in Applying Accounting Policies**

In applying the accounting policies set out in Note 1 on page 22, the Authority has had to make certain judgements about complex transactions or those involving uncertainty about future events.

The critical judgements made in the Statement of Accounts are:

- Whether a lease is an operating or finance lease. A lease would normally be classed as a finance lease where it meets one of the following criteria:
  - Ownership of the asset transferred to the Authority at the end of the lease term;
  - The lessee has an option to purchase the asset at the end of the lease term for a price expected to be sufficiently lower than the fair value;
  - The lease term is for the major part of the economic life of the asset;
  - That the present value of minimum lease payments amount to at least substantially all (90% or more) of the fair value of the leased asset; and
  - The leased assets are of such a specialised nature that only the lessee can use them without modification.
- Whether contractual arrangements have the substance of a lease;
- Whether a public / private partnership is a service concession;
- Whether land and buildings owned by the Authority are investment properties;
- Whether the substance of a relationship between the Authority and another entity indicates that the entity is controlled by the Authority;
- Whether the Authority's exposure to possible losses is to be accounted for as a provision or a contingent liability; and
- Whether Academy, Voluntary Controlled and Voluntary Aided school assets should be included within the Authority's Balance Sheet.

### **Note 5 – Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty**

The Statement of Accounts contains estimated figures that are based on assumptions made by the Authority about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Authority's Balance Sheet at 31st March 2014 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

Item	Uncertainties	Effect if Actual Results Differ from Assumptions
<b>Non-Current Assets</b>	Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. The current economic climate makes it uncertain that the Authority will be able to sustain its current spending on repairs and maintenance, bringing into doubt the useful lives assigned to assets.	If the useful life of assets is reduced, depreciation increases and the carrying amount of the asset falls.  It is estimated that the total annual depreciation charge would increase by £9.3M for every year that useful lives had to be reduced.
<b>Provisions</b>	The Authority has a remaining provision of £0.876M for the settlement of claims for back pay arising from the Equal Pay initiative, based on the number of claims received and an average settlement amount. It is not certain that all valid claims have yet been received by the Authority or that precedents set by other authorities in the settlement of claims will be applicable.	A 10% increase in the provision required (either due to the number of claims or the estimated average settlement increasing) would have the effect of adding £0.088M to the provision made.
<b>Pensions Liability</b>	Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the Authority with expert advice about the assumptions to be applied.	The effects on the net pensions liability of changes in individual assumptions can be measured. For instance, a 0.1% increase in the discount rate assumption would result in a decrease in the pension liability of around £18M. Further impacts on the Pensions Liability as a result of changes to assumptions can be found at Note 36 on page 90.  However, the assumptions interact in complex ways due to the number of variables involved.

## STATEMENT OF ACCOUNTS 2013/14

<b>Arrears</b>	At 31st March 2014, the Authority had a balance of sundry debtors of £51.3M. The Authority undertakes a review each year on the likelihood of the debt outstanding being recovered. As a result of the review an impairment of doubtful debts of £9.0M has been calculated. However, in the current economic climate it is not certain that such an allowance would be sufficient.	If collection rates were to deteriorate, a doubling of the amount of the impairment of doubtful debts would require an additional £9.0M to be set aside as an allowance.
<b>Carbon Emissions</b>	At 31st March 2014, the Authority had a balance within short term creditors of £0.298M, relating to payments towards its obligation for Carbon Emissions incurred during the 2013/14 financial year. This accrual is based on energy data compiled throughout the year to ascertain the Authority's liability. In order to ensure that all material transactions are taken account of within the calculation, an estimate has been made, where bills have yet to be received.	For each tonne of Carbon actually emitted that differs from the estimate, there would be either an additional £12 liability (where the estimate is less than the actual) or a reduction in the liability of £12 (where the estimate is greater than actual).

### **Note 6 – Events After The Balance Sheet Date**

The Statement of Accounts was authorised for issue by the Director of Finance, Property & Information Services on 25th June 2014. Events taking place after this date are not reflected in the financial statements or notes. Where events taking place before this date provided information about conditions existing at 31st March 2014, the figures in the financial statements and notes have been adjusted in all material aspects to reflect the impact of this information.

The financial statements and notes have not been adjusted for the following events which took place after 31st March 2014 as they provide information that is relevant to the understanding of the Authority's financial position but do not relate to conditions at that date:

#### South Yorkshire Trading Standards

The Authority carries a provision for the anticipated losses relating to the alleged financial irregularities in the South Yorkshire Trading Standards Service, totalling £2.3M (see Note 33 on page 87). In May 2014, the Authority received further information regarding a provisional settlement figure to be paid during 2014/15, equating to £1.9M for its share of the losses. The Authority views the conditions of this new information as an extension of current conditions as at 31st March 2014, therefore this would, where material, warrant a restatement of the accounts.

The difference between the provision and the provisional settlement of £0.4M is immaterial to merit a change to the value of the provision as at 31st March 2014. The reversal of the difference back to the Comprehensive Income & Expenditure Statement will be accounted for during 2014/15.

#### Formation of Sheffield City Region Combined Authority

Sheffield City Region Combined Authority was established on 1st April 2014; it is composed of nine local authorities (including all four South Yorkshire Authorities) and brings together two statutory bodies, the South Yorkshire Integrated Transport Authority and the Economic Prosperity Board. The Authority will look to incorporate this body into its respective related parties disclosures in 2014/15.

## STATEMENT OF ACCOUNTS 2013/14

### **NOTES PRIMARILY RELATING TO THE MOVEMENT IN RESERVES STATEMENT**

#### **Note 7 – Adjustments Between Accounting Basis and Funding Basis Under Regulations**

This note details the adjustments that are made to the Comprehensive Income and Expenditure Statement, in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Authority to meet future capital and revenue expenditure.

The following sets out a description of the reserves that the adjustments are made against:

#### General Fund Balances

The General Fund is the statutory fund into which all the receipts of an Authority are required to be paid and out of which all liabilities of the Authority are to be met, except to the extent that statutory rules might provide otherwise. These rules can also specify the financial year in which liabilities and payments should impact on the General Fund balance, which is not necessarily in accordance with proper accounting practice. The General Fund balance therefore summarises the resources that the Authority is statutorily empowered to spend on its services or on capital investment (or the deficit of resources that the Authority is required to recover) at the end of the financial year. However, the balance is not available to be applied to fund HRA Services.

There are two types of General Fund balances as detailed below:

- Non-Specific Reserves – these reserves are general in nature and are not earmarked for a specific use in the future. Included within this balance are the Minimum Working Balance which is retained for unforeseen circumstances and Strategic Reserves that are held with consideration towards the Authority's Medium Term Financial Strategy; and
- Earmarked Reserves – these reserves have a specific use on a particular activity / scheme.

Note 8, on page 48, identifies the movement between the two types of General Fund Reserves.

#### Housing Revenue Account (HRA) Balances

The Housing Revenue Account Balance reflects the statutory obligation to maintain a revenue account for local authority council housing provision in accordance with Part IV of the Local Government and Housing Act 1989. It contains the balance of income and expenditure as defined by the 1989 Act that is available to fund future expenditure in connection with the Authority's landlord function or, where in deficit, that is required to be recovered from tenants in future years.

The services provided by the HRA include; Council house management, rent collection, letting, tenant participation, repairs and maintenance, estate management, caretaking and other tenant related services.

#### Usable Capital Receipts Reserve

The Usable Capital Receipts Reserve holds the proceeds from the disposal of land or other assets, which are restricted by statute from being used other than to fund new capital expenditure or to be set aside to finance historical capital expenditure. The balance on the reserve shows the resources that have yet to be applied for these purposes at year end.

#### Major Repairs Reserve

The Authority is required to maintain the Major Repairs Reserve, which controls the application of the Major Repairs Allowance (MRA). The MRA is restricted to being applied to new capital investment in HRA assets or the financing of historical capital expenditure by the HRA. The balance shows the MRA that has yet to be applied at year end.

#### Capital Grants Unapplied Reserve

The Capital Grants Unapplied Reserve holds the grants and contributions received towards capital projects for which the Authority has met the conditions that would otherwise require repayment of the monies but which have yet to be applied to meet expenditure.

## STATEMENT OF ACCOUNTS 2013/14

Note 7	Usable Reserves					Unusable Reserves
	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Reserve	Movement in Unusable Reserves
<b>2013/14 Adjustments</b>	<b>£000s</b>	<b>£000s</b>	<b>£000s</b>	<b>£000s</b>	<b>£000s</b>	<b>£000s</b>
<b><u>Adjustments Primarily Involving the Capital Adjustment Account:</u></b>						
<b>Reversal of Items Debited or Credited to the Comprehensive Income &amp; Expenditure Account:</b>						
Charges for Depreciation & Impairment of Non-Current Assets	57,018	14,929	-	-	-	(71,947)
Movements in Market Value of Investment Properties	(7,954)	(499)	-	-	-	8,453
Amortisation of Intangible Assets	950	-	-	-	-	(950)
Capital Grants & Contributions Applied	(19,325)	-	-	-	-	19,325
Revenue Expenditure Funded from Capital Under Statute	2,850	-	-	-	-	(2,850)
Amounts of Non-Current Assets Written Off on Disposal or Sale as Part of the Gain / Loss on Disposal to the CI&ES	21,408	3,821	-	-	-	(25,229)
<b>Insertion of Items Not Debited or Credited to the Comprehensive Income &amp; Expenditure Account:</b>						
Statutory Provision for Financing of Capital Investment	(20,183)	-	-	-	-	20,183
Capital Expenditure Charged Against the General Fund & HRA Balances	(942)	-	-	-	-	942
<b>Sub Total</b>	<b>33,822</b>	<b>18,251</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(52,073)</b>
<b><u>Adjustments Primarily Involving the Capital Grants Unapplied Reserve:</u></b>						
Capital Grants & Contributions Unapplied Credited to the Comprehensive Income & Expenditure Account	(1,342)	-	-	-	1,342	-
Application of Grants to Capital Financing Transferred to the Capital Adjustment Account	-	-	-	-	(2,969)	2,969
<b>Sub Total</b>	<b>(1,342)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(1,627)</b>	<b>2,969</b>
<b><u>Adjustments Primarily Involving the Capital Receipts Reserve:</u></b>						
Transfer of Cash Sale Proceeds Credited as Part of the Gain / Loss on Disposal to the Comprehensive Income & Expenditure Statement	(8,005)	(4,787)	12,792	-	-	-
Use of Capital Receipts Reserve to Finance New Capital Expenditure	-	-	(5,250)	-	-	5,250
Contribution from Capital Receipts Reserves Towards Administrative Costs of Non-Current Asset Disposal	-	144	(144)	-	-	-
Receipts Received Relating to Loans, Advances & Investments Made by the Authority, Originally Funded from Capital Resources	-	-	424	-	-	(424)
Contribution from Capital Receipts Reserves to Finance the Payments to Central Government Capital Receipts Pool	1,359	-	(1,359)	-	-	-
Transfer from Deferred Capital Receipts Reserve upon Receipt of Cash	-	-	1	-	-	(1)
<b>Sub Total</b>	<b>(6,646)</b>	<b>(4,643)</b>	<b>6,464</b>	<b>-</b>	<b>-</b>	<b>4,825</b>



## STATEMENT OF ACCOUNTS 2013/14

Note 7 Continued

	Usable Reserves					Unusable Reserves
	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Reserve	Movement in Unusable Reserves
2013/14 Adjustments Continued	£000s	£000s	£000s	£000s	£000s	£000s
<b><u>Adjustments Primarily Involving the Deferred Capital Receipts Reserve:</u></b>						
Transfer of Deferred Sale Proceeds Credited as Part of the Gain / Loss on Disposal to the Comprehensive Income & Expenditure Statement	-	-	-	-	-	-
<b>Sub Total</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b><u>Adjustments Primarily Involving the Major Repairs Reserve:</u></b>						
Reversal of Major Repairs Allowance Credited to the HRA	-	(6,823)	-	6,823	-	-
Use of Major Repairs Reserve to Finance New Capital Expenditure	-	-	-	(18,880)	-	18,880
Reversal of Depreciation Adjustment Charged to MRR	-	-	-	11,676	-	(11,676)
<b>Sub Total</b>	<b>-</b>	<b>(6,823)</b>	<b>-</b>	<b>(381)</b>	<b>-</b>	<b>7,204</b>
<b><u>Adjustments Primarily Involving the Financial Instruments Adjustment Account:</u></b>						
Amount by which Finance Costs Charged to the Comprehensive Income & Expenditure Statement are Different From Finance Costs Chargeable in the Year in Accordance With Statutory Requirement	(576)	(1,104)	-	-	-	1,680
<b>Sub Total</b>	<b>(576)</b>	<b>(1,104)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>1,680</b>
<b><u>Adjustments Primarily Involving the Pensions Reserve:</u></b>						
Reversal of Items Relating to Retirement Benefits Debited or Credited to the Comprehensive Income & Expenditure Account (Note 36)	33,330	-	-	-	-	(33,330)
Employer's Pensions Contributions and Direct Payments to Pensioners Payable in Year (Note 36)	(24,159)	-	-	-	-	24,159
<b>Sub Total</b>	<b>9,171</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(9,171)</b>
<b><u>Adjustments Primarily Involving the Collection Fund Adjustment Account:</u></b>						
Amount by which Council Tax Income Credited to the Comprehensive Income & Expenditure Statement is Different from Council Tax Income Calculated for the Year in Accordance with Statutory Requirements	(1,967)	-	-	-	-	1,967
<b>Sub Total</b>	<b>(1,967)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>1,967</b>
<b><u>Adjustments Primarily Involving the Accumulated Absences Account:</u></b>						
Amount by which Officer Remuneration Charged to the Comprehensive Income & Expenditure Account on an Accruals Basis is Different from Remuneration Chargeable in the Year in Accordance with Statutory Requirements	1,268	-	-	-	-	(1,268)
<b>Sub Total</b>	<b>1,268</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(1,268)</b>
<b>TOTAL 2013/14 ADJUSTMENTS</b>	<b>33,730</b>	<b>5,681</b>	<b>6,464</b>	<b>(381)</b>	<b>(1,627)</b>	<b>(43,867)</b>
	MIRS	HRA & MIRS	MIRS	MIRS	MIRS	MIRS

## STATEMENT OF ACCOUNTS 2013/14

Note 7 Continued	Usable Reserves					Unusable Reserves
	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Reserve	Movement in Unusable Reserves
2012/13 Adjustments (Restated)	£000s	£000s	£000s	£000s	£000s	£000s
<b>Adjustments Primarily Involving the Capital Adjustment Account:</b>						
<b>Reversal of Items Debited or Credited to the Comprehensive Income &amp; Expenditure Account:</b>						
Charges for Depreciation & Impairment of Non-Current Assets	65,710	31,604	-	-	-	(97,314)
Movements in Market Value of Investment Properties	(2,153)	(132)	-	-	-	2,285
Amortisation of Intangible Assets	968	-	-	-	-	(968)
Capital Grants & Contributions Applied	(17,710)	(469)	-	-	-	18,179
Revenue Expenditure Funded from Capital Under Statute	2,393	-	-	-	-	(2,393)
Amounts of Non-Current Assets Written Off on Disposal or Sale as Part of the Gain / Loss on Disposal to the CI&ES	59,824	2,745	-	-	-	(62,569)
<b>Insertion of Items Not Debited or Credited to the Comprehensive Income &amp; Expenditure Account:</b>						
Statutory Provision for Financing of Capital Investment	(14,351)	-	-	-	-	14,351
Capital Expenditure Charged Against the General Fund & HRA Balances	(575)	(115)	-	-	-	690
<b>Sub Total</b>	<b>94,106</b>	<b>33,633</b>				<b>(127,739)</b>
<b>Adjustments Primarily Involving the Capital Grants Unapplied Reserve:</b>						
Capital Grants & Contributions Unapplied Credited to the Comprehensive Income & Expenditure Account	(2,995)	(45)	-	-	3,040	-
Application of Grants to Capital Financing Transferred to the Capital Adjustment Account	-	-	-	-	(987)	987
<b>Sub Total</b>	<b>(2,995)</b>	<b>(45)</b>			<b>2,053</b>	<b>987</b>
<b>Adjustments Primarily Involving the Capital Receipts Reserve:</b>						
Transfer of Cash Sale Proceeds Credited as Part of the Gain / Loss on Disposal to the Comprehensive Income & Expenditure Statement	(3,132)	(3,605)	6,737	-	-	-
Use of Capital Receipts Reserve to Finance New Capital Expenditure	-	-	(6,104)	-	-	6,104
Contribution from Capital Receipts Reserves Towards Administrative Costs of Non-Current Asset Disposal	-	118	(118)	-	-	-
Receipts Received Relating to Loans, Advances & Investments Made by the Authority, Originally Funded from Capital Resources	-	-	2,044	-	-	(2,044)
Contribution from Capital Receipts Reserves to Finance the Payments to Central Government Capital Receipts Pool	1,176	-	(1,176)	-	-	-
Transfer from Deferred Capital Receipts Reserve upon Receipt of Cash	-	-	-	-	-	-
<b>Sub Total</b>	<b>(1,956)</b>	<b>(3,487)</b>	<b>1,383</b>			<b>4,060</b>

## STATEMENT OF ACCOUNTS 2013/14

Note 7 Continued

	Usable Reserves					Unusable Reserves
	General Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Major Repairs Reserve	Capital Grants Unapplied Reserve	Movement in Unusable Reserves
2012/13 Adjustments (Restated) Continued	£000s	£000s	£000s	£000s	£000s	£000s
<b>Adjustments Primarily Involving the Deferred Capital Receipts Reserve:</b>						
Transfer of Deferred Sale Proceeds Credited as Part of the Gain / Loss on Disposal to the Comprehensive Income & Expenditure Statement	-	-	-	-	-	-
<b>Sub Total</b>	-	-	-	-	-	-
<b>Adjustments Primarily Involving the Major Repairs Reserve:</b>						
Reversal of Major Repairs Allowance Credited to the HRA	-	(5,312)	-	5,312	-	-
Use of Major Repairs Reserve to Finance New Capital Expenditure	-	-	-	(18,760)	-	18,760
Reversal of Depreciation Adjustment Charged to MRR	-	-	-	12,384	-	(12,384)
<b>Sub Total</b>	-	<b>(5,312)</b>	-	<b>(1,064)</b>	-	<b>6,376</b>
<b>Adjustments Primarily Involving the Financial Instruments Adjustment Account:</b>						
Amount by which Finance Costs Charged to the Comprehensive Income & Expenditure Statement are Different From Finance Costs Chargeable in the Year in Accordance With Statutory Requirement	(577)	(1,210)	-	-	-	1,787
<b>Sub Total</b>	<b>(577)</b>	<b>(1,210)</b>	-	-	-	<b>1,787</b>
<b>Adjustments Primarily Involving the Pensions Reserve:</b>						
Reversal of Items Relating to Retirement Benefits Debited or Credited to the Comprehensive Income & Expenditure Account (Note 36)	30,307	-	-	-	-	(30,307)
Employer's Pensions Contributions and Direct Payments to Pensioners Payable in Year (Note 36)	(23,790)	-	-	-	-	23,790
<b>Sub Total</b>	<b>6,517</b>	-	-	-	-	<b>(6,517)</b>
<b>Adjustments Primarily Involving the Collection Fund Adjustment Account:</b>						
Amount by which Council Tax Income Credited to the Comprehensive Income & Expenditure Statement is Different from Council Tax Income Calculated for the Year in Accordance with Statutory Requirements	(457)	-	-	-	-	457
<b>Sub Total</b>	<b>(457)</b>					<b>457</b>
<b>Adjustments Primarily Involving the Accumulated Absences Account:</b>						
Amount by which Officer Remuneration Charged to the Comprehensive Income & Expenditure Account on an Accruals Basis is Different from Remuneration Chargeable in the Year in Accordance with Statutory Requirements	(2,973)	-	-	-	-	2,973
<b>Sub Total</b>	<b>(2,973)</b>					<b>2,973</b>
<b>TOTAL 2012/13 ADJUSTMENTS (As Restated)</b>	<b>91,665</b>	<b>23,579</b>	<b>1,383</b>	<b>(1,064)</b>	<b>2,053</b>	<b>(117,616)</b>
	MIRS	HRA & MIRS	MIRS	MIRS	MIRS	MIRS

## STATEMENT OF ACCOUNTS 2013/14

### Note 8 – Transfers To / From Earmarked Revenue Reserves

This note sets out the amounts set aside from the General Fund and HRA balances in earmarked reserves to provide financing for future expenditure plans and the amounts posted back to earmarked reserves to meet General Fund and HRA expenditure in 2013/14.

	Balance at 31st March 2012	Transfers Out 2012/13	Transfers In 2012/13	Balance at 31st March 2013	Transfers Out 2013/14	Transfers In 2013/14	Balance at 31st March 2014
	£000s	£000s	£000s	£000s	£000s	£000s	£000s
<b>General Fund :</b>							
<b>Earmarked Reserves :</b>							
School Balances	10,205	(10,205)	6,084	6,084	(6,084)	5,125	5,125
Corporate - Town Centre Development	-	-	-	-	-	19,000	19,000
Corporate - Future Council Priorities / Temporary Budget Support	20,603	(2,838)	11,793	29,558	(32,049)	21,429	18,938
Corporate - Customer Services Project	-	-	-	-	-	357	357
Corporate - Future Council Downsizing Costs	-	-	-	-	-	6,000	6,000
Corporate - Future Council Implementation	-	-	-	-	-	2,000	2,000
Corporate - Invest to Save Fund	631	(631)	-	-	-	-	-
Corporate - Insurance Fund Reserve	4,004	(495)	-	3,509	-	1,820	5,329
Corporate - Gateway Plaza	248	(248)	-	-	-	-	-
Corporate - Pension Fund	500	-	-	500	-	-	500
Corporate - Economic Plan	6,775	(76)	2,439	9,138	(7,317)	-	1,821
Corporate - Town Hall Slippage	1,012	(1,012)	-	-	-	-	-
Corporate - Dept of Health	1,400	(1,400)	-	-	-	-	-
Finance & Property - Facilities Management	1,030	(1,000)	-	30	(30)	-	-
Adults - Asylum Seekers Grant	1,127	(1,127)	-	-	-	-	-
Adults - Older People - Highfield Grange	200	-	-	200	(200)	-	-
CYP&F - PFI / BSF Programme	9,963	(1,911)	201	8,253	(2,141)	-	6,112
CYP&F - Pooled Budgets	1,087	(1,087)	-	-	-	-	-
CYP&F - Retained Dedicated Schools Grant	675	(675)	-	-	-	-	-
Others - New Earmarkings	5,946	(9,525)	10,848	7,269	(7,269)	12,744	12,744
<b>Sub Total – G/F Earmarked Reserves</b>	<b>65,406</b>	<b>(32,230)</b>	<b>31,365</b>	<b>64,541</b>	<b>(55,090)</b>	<b>68,475</b>	<b>77,926</b>
<b>Non-Earmarked Reserves :</b>							
Minimum Working Balances (Contingency for Unforeseen Events)	10,000	-	-	10,000	-	-	10,000
<b>Sub Total – G/F Non-Earmarked Reserves</b>	<b>10,000</b>	<b>-</b>	<b>-</b>	<b>10,000</b>	<b>-</b>	<b>-</b>	<b>10,000</b>
<b>Total – General Fund Reserves</b>	<b>75,406</b>	<b>(32,230)</b>	<b>31,365</b>	<b>74,541</b>	<b>(55,090)</b>	<b>68,475</b>	<b>87,926</b>
<b>HRA :</b>							
<b>Earmarked Reserves :</b>							
Disrepair Insurance	168	-	-	168	(61)	-	107
Sheltered Schemes Decoration & Furnishing	29	(13)	-	16	-	-	16
Budget Support	13,047	(13,047)	12,942	12,942	-	3,622	16,564
Garage Regularisation	15	-	-	15	-	-	15
Berneslai Homes Management Fee	19	(19)	-	-	-	-	-
Welfare Reform	2,000	-	-	2,000	-	1,339	3,339
Impairment	-	-	2,582	2,582	(563)	-	2,019
Interest Rate Risk	1,000	-	1,328	2,328	-	-	2,328
Support to 30 Year Business Plan	1,828	(1,828)	-	-	-	1,562	1,562
Other	10	-	-	10	-	-	10
<b>Sub Total – HRA Earmarked Reserves</b>	<b>18,116</b>	<b>(14,907)</b>	<b>16,852</b>	<b>20,061</b>	<b>(624)</b>	<b>6,523</b>	<b>25,960</b>
<b>Non-Earmarked Reserves :</b>							
General Contingency	1,000	-	-	1,000	-	-	1,000
Heating Services Unit Contingency	50	-	-	50	-	-	50
<b>Sub Total - HRA Non-Earmarked Reserves</b>	<b>1,050</b>	<b>-</b>	<b>-</b>	<b>1,050</b>	<b>-</b>	<b>-</b>	<b>1,050</b>
<b>Total – HRA Reserves</b>	<b>19,166</b>	<b>(14,907)</b>	<b>16,852</b>	<b>21,111</b>	<b>(624)</b>	<b>6,523</b>	<b>27,010</b>

## STATEMENT OF ACCOUNTS 2013/14

### Note 9 – Unusable Reserves

31st March 2012 £000s	31st March 2013 £000s		31st March 2014 £000s
-	-	Available for Sale Financial Instruments Reserve	35
279,272	174,008	Capital Adjustment Account	146,517
66	66	Deferred Capital Receipts Reserve	65
(17,680)	(15,894)	Financial Instruments Adjustment Account	(14,214)
(296,685)	(365,907)	Pensions Reserve	(281,947)
91,273	80,000	Revaluation Reserve	74,619
(7,097)	(4,124)	Accumulated Absences Account	(5,392)
1,895	2,352	Collection Fund Adjustment Account	4,319
<b>51,044</b>	<b>(129,499)</b>	<b>Total Unusable Reserves</b>	<b>(75,998)</b>

Balance Sheet

### Available for Sale Financial Instruments Reserve

The Available for Sale Financial Instruments Reserve contains gains made by the Authority arising from increases in the value of its investments that have quoted market prices or otherwise do not have fixed or determinable payments. The balance is reduced when investments with accumulated gains are:

- Revalued downwards or impaired and the gains are lost; and
- Disposed of and the gains are realised.

2012/13 £000s		2013/14	
		£000s	£000s
-	<b>Balance at 1st April</b>		-
-	Upward Revaluation of Investments	35	
-	Downward Revaluation in Investments not Charged to the Surplus/Deficit on the Provision of Services	-	
			<b>35</b>
-	Accumulated Gains on Assets Sold and Maturing Assets Written Out to the Comprehensive Income & Expenditure Statement as Part of Other Investment Income	-	
-	<b>Balance at 31st March</b>		<b>35</b>

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### Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement as charges for depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to an historical cost basis). The Account is credited with the amounts set aside by the Authority as finance for the costs of acquisition, construction and enhancement.

The Account contains accumulated gains and losses on Investment Properties and gains on donated assets that have yet to be consumed by the Authority.

The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1st April 2007, the date that the Revaluation Reserve was created to hold such gains.

Note 7, on page 43, provides details of the source of all transactions posted to the Account, apart from those involving the Revaluation Reserve.

## STATEMENT OF ACCOUNTS 2013/14

2012/13 Restated £000s		2013/14	
		£000s	£000s
279,272	<b>Balance at 1st April</b>		<b>174,008</b>
	<b>Reversal of Items Relating to Capital Expenditure Debited or Credited to the Comprehensive Income &amp; Expenditure Statement :</b>		
(105,695)	- Charges for Depreciation & Impairment of Non-Current Assets	(83,617)	
-	- Revaluation Losses on Property, Plant & Equipment	-	
(968)	- Amortisation of Intangible Assets	(950)	
(2,393)	- Revenue Expenditure Funded From Capital Under Statute	(2,850)	
(62,569)	- Amounts of Non-Current Assets Written Off on Disposal or Sale as Part of Gain / Loss on Disposal to the Comprehensive Income & Expenditure Statement	(25,229)	
<b>(171,625)</b>			<b>(112,646)</b>
7,048	Adjusting Amount Written Out to the Revaluation Reserve		9,583
<b>(164,577)</b>	<b>Net Written Out Amount of the Cost of Non-Current Assets Consumed in Year</b>		<b>(103,063)</b>
	<b>Capital Financing Applied in Year :</b>		
6,104	- Use of the Capital Receipts Reserve to Finance New Expenditure	5,249	
18,179	- Capital Grants & Contributions Credited to the Comprehensive Income & Expenditure Statement That Have Been Applied to Capital Financing	19,325	
18,760	- Use of Major Repairs Reserve to Finance New Capital Expenditure	18,880	
987	- Application of Grants to Capital Financing From Capital Grants Unapplied Account	2,969	
14,351	- Statutory Provision for the Financing of Capital Investment Charged Against the General Fund & HRA Balances	20,183	
-	- Other Debt Redeemed	-	
691	- Capital Expenditure Charged Against the General Fund & HRA Balances	942	
<b>59,072</b>			<b>67,548</b>
2,285	Movement in the Market Value of Investment Properties Debited / Credited to the Comprehensive Income & Expenditure Statement		8,453
(2,044)	Receipts Received Relating to Loans, Advances & Investments Made By The Authority, Originally Funded From Capital Resources, Thus Reducing The Ongoing Requirement to Borrow		(429)
<b>174,008</b>	<b>Balance at 31st March</b>		<b>146,517</b>

### Deferred Capital Receipts Reserve

The Deferred Capital Receipts Reserve holds the gains recognised on the disposal of non-current assets but for which cash settlement has yet to take place. Under statutory arrangements, the Authority does not treat these gains as usable for financing new capital expenditure until they are received. When the deferred cash settlement eventually takes place, amounts are transferred to the Capital Receipts Reserve.

2012/13 £000s		2013/14 £000s
66	<b>Balance at 1st April</b>	66
-	Transfer of Deferred Sale Proceeds Credited as Part of the Gain / Loss on Disposal to the Comprehensive Income & Expenditure Statement	-
-	Transfer to the Capital Receipts Reserve Upon Receipt of Cash	(1)
<b>66</b>	<b>Balance at 31st March</b>	<b>65</b>

### Financial Instruments Adjustment Account

The Financial Instruments Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for income and expenses relating to certain financial instruments and for bearing losses or benefiting from gains per statutory provisions. The Authority uses the Account to manage premiums paid on the early redemption of loans. Premiums are debited to the Comprehensive Income and Expenditure Statement when they are incurred, but reversed out of

## STATEMENT OF ACCOUNTS 2013/14

the General Fund balance to the Account in the Movement in Reserves Statement. Over time, the expense is posted back to the General Fund balance in accordance with statutory arrangements for spreading the burden on Council Tax. The balance on the Account as at 31st March 2014 will be charged to the General Fund over the next 40 years.

2012/13 £000s		2013/14	
		£000s	£000s
(17,680)	<b>Balance at 1st April</b>		<b>(15,894)</b>
-	Premiums Incurred in the Year & Charged to the Comprehensive Income & Expenditure Statement	-	
1,786	Proportion of Premiums Incurred in Previous Financial Years to be Charged Against the General Fund Balance in Accordance With Statutory Requirements	1,680	
<b>1,786</b>	<b>Amount by Which Finance Costs Charged to the Comprehensive Income &amp; Expenditure Statement are Different from Finance Costs Chargeable in the Year in Accordance with Statutory Requirements</b>		<b>1,680</b>
<b>(15,894)</b>	<b>Balance at 31st March</b>		<b>(14,214)</b>

### Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post employment benefits and for funding benefits in accordance with statutory provisions. The Authority accounts for post employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service. The liabilities recognised are updated to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed, as the Authority makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pension's Reserve therefore shows a substantial shortfall in benefits earned by past and current employees and the resources the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

2012/13 Restated £000s		2013/14	
		£000s	
(296,685)	<b>Balance at 1st April</b>		<b>(365,907)</b>
(62,705)	Actuarial Gains or (Losses) on Pensions Assets & Liabilities	93,131	CI&ES
(30,307)	Reversal of Items Relating to Retirement Benefits Debited or Credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income & Expenditure Statement	(33,330)	
23,790	Employer's Pensions Contributions	24,159	
<b>(365,907)</b>	<b>Balance at 31st March</b>		<b>(281,947)</b>

### Revaluation Reserve

The Revaluation Reserve contains the gains made by the Authority arising from increases in the value of its Property, Plant and Equipment. The balance is reduced when assets with accumulated gains are:

- Revalued downwards or impaired and the gains are lost;
- Used in the provision of services and the gains are consumed through depreciation or;
- Disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1st April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

## STATEMENT OF ACCOUNTS 2013/14

2012/13 (Restated) £000s		2013/14	
		£000s	£000s
<b>91,273</b>	<b>Balance at 1st April</b>		<b>80,000</b>
9,736	Upward Revaluation of Assets	12,764	
(6,847)	Downward Revaluation of Assets & Impairment Losses Not Charged to the Surplus / Deficit on the Provision of Services	(4,377)	
(3,111)	Reversal Of Revaluation Loss (Net of Depreciation)	(4,185)	
<b>(222)</b>	<b>Surplus or Deficit on Revaluation of Non-Current Assets Not Posted to The Surplus or Deficit on the Provision of Services</b>		<b>4,202</b>
(3,991)	Difference Between Fair Value Depreciation & Historical Cost Depreciation	(4,764)	
(7,060)	Accumulated Gains on Assets Sold or Scrapped	(4,819)	
<b>(11,051)</b>	<b>Amount Written Off to the Capital Adjustment Account</b>		<b>(9,583)</b>
<b>80,000</b>	<b>Balance at 31st March</b>		<b>74,619</b>

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### Accumulated Absences Account

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31st March 2014. Statutory arrangements require that the impact on the General Fund balance is neutralised by transfer to or from the Account.

2012/13 £000s		2013/14	
		£000s	£000s
<b>(7,097)</b>	<b>Balance at 1st April</b>		<b>(4,124)</b>
7,097	Settlement or Cancellation of Accrual Made at the End of the Preceding Year	4,124	
(4,124)	Amounts Accrued at the End of the Current Year	(5,392)	
<b>2,973</b>	<b>Amount By Which Officer Remuneration Charged to the Comprehensive Income &amp; Expenditure Statement on an Accruals Basis is Different from Remuneration Chargeable in the Year in Accordance With Statutory Requirements</b>		<b>(1,268)</b>
<b>(4,124)</b>	<b>Balance at 31st March</b>		<b>(5,392)</b>

### Collection Fund Adjustment Account

The Collection Fund Adjustment Account manages the differences arising from the recognition of Council Tax income in the Comprehensive Income and Expenditure Statement as it falls due from Council Tax payers compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

2012/13 £000s		2013/14	
		£000s	£000s
<b>1,895</b>	<b>Balance at 1st April</b>		<b>2,352</b>
457	Amount By Which Council Tax Income Credited to the Comprehensive Income & Expenditure Statement is Different from Council Tax Income Calculated for the Year in Accordance with Statutory Requirements		1,967
<b>2,352</b>	<b>Balance at 31st March</b>		<b>4,319</b>



## STATEMENT OF ACCOUNTS 2013/14

### NOTES PRIMARILY RELATING TO THE COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT

#### Note 10 – Amounts Reported For Resource Allocation Decisions

The analysis of income and expenditure by service on the face of the Comprehensive Income and Expenditure Statement is that specified by the Service Reporting Code of Practice. However, decisions about resource allocation are taken by the Authority's Cabinet on the basis of budget reports analysed across Directorates. These reports are prepared on a different basis from the accounting policies used in these financial statements. In particular:

- No charges are made in relation to capital expenditure with the exception of depreciation of non-current assets (whereas revaluation and impairment losses in excess of the balance on the Revaluation Reserve and amortisations are charges to services in the Comprehensive Income and Expenditure Statement);
- The cost of retirement benefits is based on cash flows (payment of employer's pension contributions) rather than current service cost of benefits accrued in year; and
- Expenditure on some support service is budgeted for centrally and not charged to Directorates.

The income and expenditure of the Authority's principal directorates recorded in the budget reports for the year is as follows:

Directorate Income & Expenditure	Children, Young People & Families	Adults & Communities	Development, Economy & Culture	HRA	Corporate Services *	Public Health	Other Services	Total
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Fees, Charges & Other Service Income	(179,580)	(27,255)	(46,117)	(65,475)	(46,046)	-		
Government Grants	(194,778)	(9,809)	(2,843)	(99)	(79,313)	(13,905)	(10,158)	(374,631)
<b>Total Income</b>	<b>(374,358)</b>	<b>(37,064)</b>	<b>(48,960)</b>	<b>(65,574)</b>	<b>(125,359)</b>	<b>(13,905)</b>	<b>(16,359)</b>	<b>(306,948)</b>
Employee Expenses	142,276	21,649	26,720	503	20,302	1,433	7,699	220,582
Other Service Expenses	114,244	65,421	28,363	62,165	89,022	10,472	42,699	412,386
Support Service Recharges	153,005	3,705	31,435	2,906	36,985	-	3,205	231,241
<b>Total Expenditure</b>	<b>409,525</b>	<b>90,775</b>	<b>86,518</b>	<b>65,574</b>	<b>146,309</b>	<b>11,905</b>	<b>53,603</b>	<b>864,209</b>
<b>Net Expenditure</b>	<b>35,167</b>	<b>53,711</b>	<b>37,558</b>	<b>-</b>	<b>20,950</b>	<b>(2,000)</b>	<b>37,244</b>	<b>182,630</b>

\* Included within the 2013/14 totals for Corporate Services is an amount of expenditure totalling £77.043M offset by income totalling the same amount which reflects transfer payments made by the Authority acting as an agent on behalf of Central Government.

## STATEMENT OF ACCOUNTS 2013/14

Directorate Income & Expenditure (Restated)	Children, Young People & Families £000s	Adults & Communities £000s	Development, Economy & Culture £000s	HRA £000s	Corporate Services * £000s	Public Health ** £000s	Other Services £000s	Total £000s
<b>2012/13</b>								
Fees, Charges & Other Service Income	(198,172)	(36,598)	(47,851)	(63,636)	(45,289)	(775)	(14,148)	(406,469)
Government Grants	(199,106)	(6,315)	(1,781)	(541)	(99,099)	(206)	(775)	(307,823)
<b>Total Income</b>	<b>(397,278)</b>	<b>(42,913)</b>	<b>(49,632)</b>	<b>(64,177)</b>	<b>(144,388)</b>	<b>(981)</b>	<b>(14,923)</b>	<b>(714,292)</b>
Employee Expenses	152,663	24,438	26,383	506	20,573	85	7,295	231,943
Other Service Expenses	116,792	72,150	37,493	60,772	96,542	677	39,770	424,196
Support Service Recharges	168,456	4,406	32,068	2,899	37,663	-	3,723	249,215
<b>Total Expenditure</b>	<b>437,911</b>	<b>100,994</b>	<b>95,944</b>	<b>64,177</b>	<b>154,778</b>	<b>762</b>	<b>50,788</b>	<b>905,354</b>
<b>Net Expenditure</b>	<b>40,633</b>	<b>58,081</b>	<b>46,312</b>	<b>-</b>	<b>10,390</b>	<b>(219)</b>	<b>35,865</b>	<b>191,062</b>

\* Included within the 2012/13 totals for Corporate Services is an amount of expenditure totalling £96.839M offset by income totalling the same amount which reflects transfer payments made by the Authority acting as an agent on behalf of Central Government.

\*\* For comparative purposes, the 2012/13 table has been restated to show the Public Health directorate separately from Corporate Services, where it was previously included in the 2012/13 published accounts, as part of the shared Public Health service that was in operation last financial year. The Authority took full responsibility for the Public Health function from the NHS on the 1st April 2013 and therefore is shown separately in the 2013/14 table above.

Reconciliation of Directorate Income and Expenditure to Cost of Services in the Comprehensive Income and Expenditure Statement

This reconciliation shows how the figures in the analysis of Directorate income and expenditure relate to the amounts included in the Comprehensive Income and Expenditure Statement.

2012/13 (Restated) £000s		2013/14 £000s
191,062	Net Expenditure in the Directorate Analysis	182,630
-	Net Expenditure of Services & Support Services not Included in the Analysis	-
38,743	Accounting Adjustments to Net Cost of Services in the Comprehensive Income & Expenditure Statement After The Final Accounts Report is Reported To Management	27,762
(17,069)	Amounts Included in the Analysis not Included in the Net Cost of Services in the Comprehensive Income & Expenditure Statement	(33,264)
<b>212,736</b>	<b>Net Cost of Services in Comprehensive Income &amp; Expenditure Statement</b>	<b>177,128</b>

CT&ES

## STATEMENT OF ACCOUNTS 2013/14

### Reconciliation to Subjective Analysis

This reconciliation shows how the figures in the analysis of directorate income and expenditure relate to a subjective analysis of the Surplus or Deficit on the Provision of Services included in the Comprehensive Income and Expenditure Statement:

	Directorate Analysis	Services and Support Services Not in Analysis	Accounting Adjustments to Net Cost of Services in the CI&ES After Final Accounts Report Is Reported To Management	Amounts in Final Accounts Report Not Included in Net Cost of Services in the CI&ES	Allocation of Recharges	Net Cost of Services	Corporate Amounts	(Surplus) / Deficit on Provision of Services
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
<b>2013/14</b>								
Fees, Charges & Other Service Income	(372,773)	-	-	6,211	229,220	(137,342)	(32,945)	(170,287)
Interest & Investment Income	(1,858)	-	-	1,858	-	-	(1,858)	(1,858)
Income from Council Tax	-	-	-	-	-	-	(73,209)	(73,209)
Government Grants & Contributions	(306,948)	-	-	1,506	2,021	(303,421)	(123,229)	(426,650)
Gain on Disposal of Fixed Assets	-	-	-	-	-	-	(4,968)	(4,968)
<b>Total Income</b>	<b>(681,579)</b>	<b>-</b>	<b>-</b>	<b>9,575</b>	<b>231,241</b>	<b>(440,763)</b>	<b>(236,209)</b>	<b>(676,972)</b>
Employee Expenses	220,582	-	(4,243)	-	-	216,339	-	216,339
Other Service Expenses	366,928	-	-	(38,278)	-	328,650	1,264	329,914
Support Service Recharges	231,241	-	-	-	(231,241)	-	-	-
Depreciation, Amortisation & Impairment	-	-	32,005	40,897	-	72,902	-	72,902
Interest Payments	45,458	-	-	(45,458)	-	-	58,459	58,459
Precepts & Levies	-	-	-	-	-	-	576	576
Payments to Housing Capital Receipts Pool	-	-	-	-	-	-	1,359	1,359
Loss on Disposal of Fixed Assets	-	-	-	-	-	-	17,550	17,550
<b>Total Expenditure</b>	<b>864,209</b>	<b>-</b>	<b>27,762</b>	<b>(42,839)</b>	<b>(231,241)</b>	<b>617,891</b>	<b>79,208</b>	<b>697,099</b>
<b>(Surplus) or Deficit on the Provision of Services</b>	<b>182,630</b>	<b>-</b>	<b>27,762</b>	<b>(33,264)</b>	<b>-</b>	<b>177,128</b>	<b>(157,001)</b>	<b>20,127</b>

CI&ES

CI&ES

## STATEMENT OF ACCOUNTS 2013/14

Reconciliation to Subjective Analysis (continued)

	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
<b>2012/13 (Restated)</b>											
Fees, Charges & Other Service Income	(404,602)	-	-	8,385	247,709	(148,508)	(560)	(149,068)			
Interest & Investment Income	(1,866)	-	-	1,866	-	-	(1,866)	(1,866)			
Income from Council Tax	-	-	-	-	-	-	(85,869)	(85,869)			
Government Grants & Contributions	(307,823)	-	-	-	1,506	(306,317)	(126,564)	(432,881)			
Gain on Disposal of Fixed Assets	-	-	-	-	-	-	(1,197)	(1,197)			
<b>Total Income</b>	<b>(714,291)</b>	<b>-</b>	<b>-</b>	<b>10,251</b>	<b>249,215</b>	<b>(454,825)</b>	<b>(216,056)</b>	<b>(670,881)</b>			
Employee Expenses	231,943	-	(10,314)	-	-	221,629	-	221,629			
Other Service Expenses	380,229	-	-	(32,579)	-	347,650	778	348,428			
Support Service Recharges	249,215	-	-	-	(249,215)	-	-	-			
Depreciation, Amortisation & Impairment	-	-	49,057	49,225	-	98,282	-	98,282			
Interest Payments	43,966	-	-	(43,966)	-	-	57,824	57,824			
Precepts & Levies	-	-	-	-	-	-	559	559			
Payments to Housing Capital Receipts Pool	-	-	-	-	-	-	1,176	1,176			
Loss on Disposal of Fixed Assets	-	-	-	-	-	-	57,147	57,147			
<b>Total Expenditure</b>	<b>905,353</b>	<b>-</b>	<b>38,743</b>	<b>(27,320)</b>	<b>(249,215)</b>	<b>667,561</b>	<b>117,484</b>	<b>785,045</b>			
<b>(Surplus) or Deficit on the Provision of Services</b>	<b>191,062</b>	<b>-</b>	<b>38,743</b>	<b>(17,069)</b>	<b>-</b>	<b>212,736</b>	<b>(98,572)</b>	<b>114,164</b>			
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## STATEMENT OF ACCOUNTS 2013/14

### Note 11 – Trading Operations

The Authority has established a number of trading units where the service manager is required to operate in a commercial environment and balance their budget by generating income from other parts of the Authority or other organisations. Details of those units with a turnover of greater than £5 Million or a surplus or deficit greater than £1 Million in either 2012/13 or 2013/14 are as follows:

2012/13			2013/14			
£000s	£000s		£000s	£000s		
(2,030)	14,451	<b>12,421</b>	<b>Waste &amp; Recycling</b>	Turnover	(932)	<b>(206)</b>
				Expenditure	726	
				<b>(Surplus)/Deficit</b>		
(10,040)	10,676	<b>636</b>	<b>Engineering Services</b>	Turnover	(10,767)	<b>918</b>
				Expenditure	11,685	
				<b>(Surplus)/Deficit</b>		
(10,557)	12,021	<b>1,464</b>	<b>Building Services</b>	Turnover	(11,972)	<b>807</b>
				Expenditure	12,779	
				<b>(Surplus)/Deficit</b>		
(6,557)	5,293	<b>(1,264)</b>	<b>Fleet Services</b>	Turnover	(6,686)	<b>(1,369)</b>
				Expenditure	5,317	
				<b>(Surplus)/Deficit</b>		
(5,081)	5,373	<b>292</b>	<b>School Meals</b>	Turnover	(4,294)	<b>51</b>
				Expenditure	4,345	
				<b>(Surplus)/Deficit</b>		
(8,474)	8,382	<b>(92)</b>	<b>Information Services (Bull TCL Contract)</b>	Turnover	(7,852)	<b>(238)</b>
				Expenditure	7,614	
				<b>(Surplus)/Deficit</b>		
(2,471)	3,672	<b>1,201</b>	<b>Information Services (Other)</b>	Turnover	(3,116)	<b>2,325</b>
				Expenditure	5,441	
				<b>(Surplus)/Deficit</b>		
(2,712)	1,630	<b>(1,082)</b>	<b>Markets</b>	Turnover	(1,557)	<b>2,363</b>
				Expenditure	3,920	
				<b>(Surplus)/Deficit</b>		
(10,667)	13,347	<b>2,680</b>	<b>Neighbourhood Pride</b>	Turnover	(9,664)	<b>2,397</b>
				Expenditure	12,061	
				<b>(Surplus)/Deficit</b>		
(25,067)	26,850	<b>1,783</b>	<b>The Consolidated Results of the Other Trading Units</b>	Turnover	(22,040)	<b>2,882</b>
				Expenditure	24,922	
				<b>(Surplus)/Deficit</b>		
	<b>18,039</b>		<b>Net Deficit on Trading Operations</b>			<b>9,930</b>

Trading operations are incorporated into the Comprehensive Income and Expenditure Statement. Some are an integral part of one of the Authority's services to the public (e.g. refuse collection), whilst others are support services to those services (e.g. schools catering). The internal expenditure of these operations is allocated or recharged to headings in the Net Cost of Services. Only a residual amount of the net surplus / deficit on trading operations is charged as Financing and Investment Income and Expenditure (see Comprehensive Income & Expenditure Statement) relating to trading with external organisations:

2012/13 £000s		2013/14 £000s
18,039	Net Deficit on Trading Operations	9,930
(12,517)	Services to the Public Included in the Net Cost of Services	(5,166)
(4,445)	Support Services Recharged to Net Cost of Services	(3,856)
<b>1,077</b>	<b>Net Deficit Debited to Financing &amp; Investment Income &amp; Expenditure</b>	<b>908</b>

CI&ES

## STATEMENT OF ACCOUNTS 2013/14

### Note 12 – Impairment Losses

During 2013/14, the Authority has recognised an impairment loss of £9.793M (£25.887M in 2012/13) through the Comprehensive Income & Expenditure Statement as shown below:

2012/13 (Restated) £000s	Asset Categories:	2013/14 £000s
	<b>Charged to Net Cost of Services:</b>	
14,210	Council Dwellings	487
6,964	Other Land & Buildings	7,667
155	Infrastructure Assets	26
322	Assets Under Construction	-
261	Surplus Assets	41
35	Assets Held for Sale	105
<b>21,947</b>	<b>Total Charged to Net Cost of Services</b>	<b>8,326</b>
	<b>Charged to Financing &amp; Investment Income &amp; Expenditure:</b>	
3,940	Investment Properties	1,467
<b>3,940</b>	<b>Total Charged to Financing &amp; Investment Income &amp; Expenditure</b>	<b>1,467</b>
<b>25,887</b>	<b>Total Charged to Comprehensive Income &amp; Expenditure Statement</b>	<b>9,793</b>

### Note 13 – Pooled Budgets

The Authority has continued with the Children & Young People service aligned budget arrangement with Barnsley Clinical Commissioning Group (BCCG) which applies the flexibilities under S75 of the NHS Act, through a formal partnership agreement, hosted by the Authority.

The aligned budget arrangement has been subsumed within the Children's Trust arrangement and is managed by the Executive Commissioning Group (ECG), which is a sub-body of the Trust Executive Group (TEG).

The ECG, on behalf of the TEG, agrees the respective contributions by both organisations and the funding allocations for the provision of integrated social & community health care services.

2012/13 Total £000s		Children, Young People & Families £000s	Public Health £000s	Revenue Account £000s	2013/14 Total £000s
-	<b>Balance as at 1st April</b>				
	<b>Value of Aligned Budgets:</b>				
	Opening Balance at 1st April 2013				
(6,435)	BCCG	(5,211)	-	-	(5,211)
(18,607)	BMBC	(19,893)	(1,437)	-	(21,330)
(25,042)	<b>Total</b>	(25,104)	(1,437)	-	(26,541)
	<b>Value of Commissioned Services:</b>				
-	SWPFT*	4,123	1,323	-	5,446
25,042	BMBC	20,981	114	-	21,095
2,534	Balance on Revenue Account	-	-	3,618	3,618
27,576	<b>Total</b>	25,104	1,437	3,618	30,159
2,534	<b>Balance as at 31st March 2014</b>	-	-	3,618	3,618

2012/13 Total £000s		2013/14 Total £000s
	<b>Distribution of Over-Spend in 2013/14:</b>	
(541)	BCCG	(66)
(1,993)	BMBC	(3,552)
(2,534)	<b>Total</b>	(3,618)

\*SWPFT – South & West Yorkshire Partnership Foundation Trust.

## STATEMENT OF ACCOUNTS 2013/14

### Income & Expenditure Account

2012/13 Total £000s		2013/14 Total £000s
-	<b>Income from Pooled Budget:</b>	-
(25,042)	Balance Brought Forward	(26,200)
(546)	Pooled Budget Income	(341)
(25,588)	Barnsley MBC	
	<b>Total</b>	<b>(26,541)</b>
	<b>Provider Expenditure:</b>	
1,248	Barnsley CCG	1,103
20,934	Barnsley MBC (CYPF / PH)	23,191
5,829	SWYPFT	5,446
28,011	<b>Total</b>	<b>29,740</b>
2,423	<b>Over / (Under) Spend</b>	<b>3,199</b>
111	Ring-Fenced & Carried Forward to 2013/14	419
2,534	<b>NET EXPENDITURE</b>	<b>3,618</b>

### Explanation of Above Tables

- **Value of Aligned Budgets** – Represents the resources made available by both organisations to the pool from which services are commissioned;
- **Value of Commissioned Services** – Represents the value of the various services commissioned from the available pool resources and forms the budget figures against the individual client groups in the Income and Expenditure Account. This table also brings in any over or under-spends from the Income and Expenditure Account;
- **Balance at 31st March 2014** – Represents the net shortfall of funding across the pool, based on actual expenditure incurred against the resources made available by both organisations;
- **Distribution of Over-spend** – Represents the additional contribution required from both organisations in order to fund the over-spend and hence balance the pool; and
- **Income and Expenditure Account** – Represents the value of services commissioned from the pool (budget) and the actual costs incurred by the providers in delivering those services, resulting in a net over / under-spend across the pool. This net over / under-spend is reflected in the Services Commissioned from Pooled Budget table.

### Governance Arrangements

The changing architecture of the NHS, particularly with the demise of the PCT has led to some changes in the Children Services pooled budget arrangements in Barnsley. The decision has been made to move from a pooled budget arrangement to one of alignment from 2013/14, underpinned by principles of partnership working and service integration at point of delivery. From a financial viewpoint, the move to aligned budgets does not pose any significant financial risk to the Authority as the funding / budget arrangement in the past is clearly separated and reflects the statutory functions of both organisations. The following are some of the structural changes to the arrangements:

1. BMBC will continue to act as the lead commissioner for all community health services (on behalf of the NHS Barnsley Clinical Commissioning Group (CCG));
2. All child community health services previously delivered by the PCT as part of the pooled arrangement have been transferred to the South West Yorkshire Partnership NHS Foundation Trust (SWYPFT). These health services include Children and Adolescent Mental Health Services (CAMHS), Children's Therapy (including physiotherapy, occupational and speech & language therapies), healthy settings etc.;
3. SWYPFT is now the 'accountable provider' of the above child health services with clear accountability (in terms of performance and clinical risk) to the CCG for delivering improved outcomes;
4. Accountability (by SWYPFT) to BMBC is required for those health services now funded by the public health grant following the transfer of funding / responsibility to the Authority. These include school nursing service, young people substance misuse, healthy settings, etc. An interim commissioning / delivery arrangement between the Authority (Public Health) and SWYPFT has been proposed for 2014/15, pending strategic decisions on the future delivery of these services; and

## STATEMENT OF ACCOUNTS 2013/14

5. Contractual documents (including the S75 agreement and a memorandum of understanding) have been updated to reflect the new arrangements as outlined above. A move towards one single S75 or contract agreement by the Authority (for CYP&F, Adults and Public Health) with the CCG is being explored.

The pooling of resources with regards to the Authority's Adult Services arrangements ceased a number of years ago. Since this time, the Authority has operated with aligned budgets and will continue to do so with the CCG, where each organisation's position is considered in a joined up way but in essence there is no pooling of resources.

### **Note 14 – Members' Allowances**

The Authority paid the following amounts to members of the Authority during the year:

31st March 2013 £000s		31st March 2014 £000s
671	Salaries	668
229	Allowances	233
6	Expenses	10
<b>906</b>	<b>Total</b>	<b>911</b>

### **Note 15 – Officers' Remuneration & Exit Packages**

The table below sets out the remuneration disclosures for Senior Officers (as defined in Local Authority Accounting Panel Bulletin 85) whose salary is less than £150,000 but equal to or more than £50,000 per year:

2012/13 Total Remuneration £000s	Post	2013/14			
		Salary £000s	Expenses Allowances £000s	Pension Contributions £000s	Total Remuneration £000s
122	Diana Terris - Chief Executive <b>A</b>	150	2	29	181
63	Acting Chief Executive <b>B</b>	-	-	-	-
71	Executive Director Children, Young People & Families	100	7	20	127
69	Acting Executive Director Children, Young People & Families <b>C</b>	-	-	-	-
115	Acting Director of Finance	102	-	20	122
116	Borough Secretary	102	-	20	122
128	Executive Director Adult Social Services	111	1	22	134
127	Executive Director Development <b>D</b>	55	-	6	61
-	Corporate Director / Executive Director Development <b>E</b>	104	1	20	125
117	Director of Human Resources	102	-	20	122
-	Acting Executive Director Public Health <b>F</b>	100	-	14	114
68	Assistant Chief Executive Performance & Delivery <b>G</b>	-	-	-	-

- A** Post holder commenced July 2012;  
**B** Post holder left during 2012/13 and post subsequently disestablished;  
**C** Post holder interim basis between September 2012 - March 2013 (Agency);  
**D** Post holder left during 2013/14;  
**E** Post holder was appointed Corporate Director during 2013/14. The post holder then replaced the outgoing Executive Director for Development. The post of Corporate Director has subsequently been disestablished as part of the review of Senior Management within the Authority;  
**F** Post holder part of Public Health - joined BMBC in April 2013; and  
**G** The post was disestablished during 2012/13 following a management restructure.



## STATEMENT OF ACCOUNTS 2013/14

The number of employees whose remuneration, excluding pension contributions, was £50,000 or more in bands of £5,000 is shown in the table below. The total number of employees falling within the various bands is affected by termination / redundancy payments made to certain employees who left the Authority during the year (in accordance with the Authority and Pension Authority's retirement schemes).

2012/13 Officers Total	2012/13 Teachers Total	Remuneration Band	2013/14 Officers Total	2013/14 Teachers Total
25	40	£50,000 - £54,999	32	23
23	36	£55,000 - £59,999	27	18
7	22	£60,000 - £64,999	15	11
11	12	£65,000 - £69,999	12	11
4	2	£70,000 - £74,999	7	2
2	1	£75,000 - £79,999	13	3
-	2	£80,000 - £84,999	2	1
-	1	£85,000 - £89,999	4	-
-	3	£90,000 - £94,999	2	2
-	3	£95,000 - £99,999	-	1
1	-	£100,000 - £119,999	-	-
-	-	£120,000 - £124,999	-	-
-	-	£125,000 - £134,999	-	-
<b>73</b>	<b>122</b>		<b>114</b>	<b>72</b>

The numbers of exit packages with total cost per band and total cost of the redundancies and other departures are set out in the table below:

Exit Package Cost Band	Number of Redundancies		Number of Other Departures		Total Number of Exit Packages		Total Cost of Exit Packages	
	2012/13	2013/14	2012/13	2013/14	2012/13	2013/14	£000s	£000s
£0 - £20,000	131	184	19	31	<b>150</b>	<b>215</b>	1,089	1,659
£20,001 - £40,000	25	39	2	3	<b>27</b>	<b>42</b>	668	1,128
£40,001 - £60,000	2	6	1	2	<b>3</b>	<b>8</b>	151	388
£60,001 - £80,000	-	-	-	1	-	<b>1</b>	-	71
£80,001 - £100,000	-	-	-	-	-	-	-	-
£100,001 - £150,000	-	-	-	-	-	-	-	-
<b>Total Number of Exit Packages</b>	<b>158</b>	<b>229</b>	<b>22</b>	<b>37</b>	<b>180</b>	<b>266</b>		
<b>Total Cost Included In Bandings</b>							<b>1,908</b>	<b>3,246</b>
Add: Amounts Provided For in CI&ES Not Included In Bandings							-	-
<b>Total Cost Included In The CI&amp;ES</b>							<b>1,908</b>	<b>3,246</b>

### Note 16 – External Audit Costs

The Authority has incurred the following costs in relation to the audit of the Statement of Accounts, certification of grant claims and statutory inspections and to non-audit services provided by the Authority's external auditors:

2012/13 £000s		2013/14 £000s
(18)	Fees Payable / (Refund) to The Audit Commission With Regard to External Audit Services Carried Out by the Appointed Auditor for the Year *	(25)
59	Fees Payable to The Audit Commission for the Certification of Grant Claims and Returns for the Year	-
2	Fees Payable in Respect of Other Services Provided by The Audit Commission During the Year **	3
<b>43</b>	<b>Sub Total – Audit Fees Payable to Audit Commission</b>	<b>(22)</b>
180	Fees Payable to KPMG With Regard to External Audit Services Carried Out by the Appointed Auditor for the Year *	180
50	Fees Payable to KPMG for the Certification of Grant Claims and Returns for the Year	33
<b>230</b>	<b>Sub Total – Audit Fees Payable to KPMG</b>	<b>213</b>
<b>2</b>	<b>Fees Payable in Respect of Other Services Provided by Other Audit Companies</b>	<b>-</b>
<b>275</b>	<b>Total</b>	<b>191</b>

## STATEMENT OF ACCOUNTS 2013/14

\* The functions of the Audit Commission were transferred to the private sector during 2012/13, following Central Government's decision to abolish the Commission on the 1st April 2015. KPMG was appointed as the Authority's external auditor in November 2012.

\*\* The fees for other services payable in 2012/13 & 2013/14 related to the National Fraud Initiative.

### **Note 17 – Grant Income Recognised Through The Comprehensive Income & Expenditure Statement**

All specific income relating to grants, contributions and donations credited in excess of £5M is listed individually in the table below:

2012/13 £000s		2013/14 £000s
	<b>Credited to Taxation &amp; Non-Specific Grant Income</b>	
(1,963)	Revenue Support Grant	(74,762)
(4,189)	Council Tax Freeze Grant	(849)
(99,192)	NNDR	-
-	Business Rates Retention Scheme – Top Up Grant	(25,444)
-	Section 31 Grant - SBRR	(1,112)
-	Capitalisation Redistribution Grant	(394)
(19,055)	Other Grants	(17,254)
(2,165)	Other Contributions	(3,413)
<b>(126,564)</b>	<b>Total</b>	<b>(123,228)</b>
	<b>Credited to Services</b>	
(28)	Housing Subsidy	-
(75,621)	Housing Benefit Subsidy	(75,049)
(19,638)	Council Tax Benefit Subsidy	-
(145,172)	Dedicated Schools Grant	(137,514)
(26,398)	PFI Grant	(33,135)
-	Education Support Grant	(3,500)
(11,861)	Early Intervention Grant (EIG)	-
-	Public Health Grant	(13,571)
(27,580)	Other Grants	(26,792)
(15,347)	Other Contributions	(13,815)
<b>(321,645)</b>	<b>Total</b>	<b>(303,376)</b>

### **Note 18 – Dedicated Schools Grant**

The Authority's expenditure on schools is funded by grant monies (the Dedicated Schools Grant – DSG) provided by the Department for Education. DSG is ring fenced and can only be applied to meet expenditure properly included in the Schools' Budget. The Schools' Budget includes elements for a range of educational services provided on an Authority-wide basis and for the Individual Schools Budget, which is divided into a budget share for each maintained school. Over and under spends on the two elements are required to be accounted for separately.

Details of the deployment of DSG receivable are as follows:

2012/13		2013/14		
Total £000s		Central Expenditure £000s	Individual Schools' Budget (ISB) £000s	Total £000s
(151,760)	DSG figure as issued by the Department in July 2013 (This does not include the Early Years January 2014 adjustment)			<b>(155,032)</b>
6,588	Academy Figure Recouped for Year			<b>17,519</b>
<b>(145,172)</b>	<b>Total DSG After Academy Recoupment For Year</b>			<b>(137,513)</b>
(147)	Brought Forward From Previous Year			-
-	Carry Forward To Following Year Agreed in Advance			-
<b>(145,319)</b>	<b>Agreed Initial Budgeted Distribution In Year</b>	<b>(14,169)</b>	<b>(123,344)</b>	<b>(137,513)</b>
-	In Year Adjustments	(94)	94	-
<b>(145,319)</b>	<b>Final Budgeted Distribution For Year</b>	<b>(14,263)</b>	<b>(123,250)</b>	<b>(137,513)</b>
<b>13,023</b>	Less Actual Central Expenditure	14,735	-	<b>14,735</b>
<b>133,399</b>	Less Actual ISB Deployed To Schools	-	124,237	<b>124,237</b>
<b>(1,103)</b>	Plus Local Authority Contribution For Year	(470)	(1,000)	<b>(1,470)</b>
-	<b>Total Carry Forward To Following Year</b>	<b>2</b>	<b>(13)</b>	<b>(11)</b>

# STATEMENT OF ACCOUNTS 2013/14

## **Note 19 – Related Parties**

The Authority is required to disclose material transactions with related parties which are defined as bodies or individuals that have the potential to control or influence the Authority or to be controlled or influenced by the Authority. Disclosure of these transactions allows readers to assess the extent to which the Authority might have been constrained in its ability to operate independently or might have been able to limit another party's ability to bargain freely with the Authority.

### Government

Central Government has effective control over the general operations of the Authority – it is responsible for providing the statutory framework within which the Authority operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions with other parties (e.g. Council Tax bills, housing benefits). Grants received from Government Departments are set out in the subjective analysis in Note 10 on page 53, within the Amounts Reported for Resource Allocation Decisions. Grants receipts outstanding at 31st March 2014 are shown in Note 37 on page 94 and Grants recognised through the Comprehensive Income & Expenditure statement during the year are shown in Note 17 on page 62.

### Officers

No officers of the Authority have declared a material interest in any companies in 2013/14.

### Members

Members of the Authority have direct control over the Authority's financial and operating policies. The total of members' allowances paid in 2013/14 is shown in Note 14 on page 60. During 2013/14, no works or services were commissioned from companies with which a Member had an interest.

### Other Local Authorities

All local authorities are subject to common control by Central Government. They often work in partnership with each other to provide services to the public. The Authority has a number of specific relationships / partnerships with different local authorities including where it is a member of a City Region. Details of material transactions with these local authorities are shown in the table overleaf.

### NHS Bodies

The Authority has pooled budget arrangements with NHS Barnsley Clinical Commissioning Group (CCG) for the provision of Children's Care Services within Barnsley. Transactions and balances outstanding specifically related to the pooling arrangements are detailed in Note 13 on page 58.

All transactions with the NHS Barnsley Clinical Commissioning Group (CCG) are also shown in the table below.

### Other Public Bodies

*South Yorkshire Joint Secretariat* – The Authority is the provider of Payroll Services.

*South Yorkshire Pensions* – Provider of pension services to the Authority.

### Subsidiaries & Joint Ventures

The Authority has interests in a number of subsidiaries and joint ventures, details of which are shown below:

#### Berneslai Homes Ltd

Berneslai Homes Ltd is an Arms Length Management Organisation responsible for managing homes on behalf of the Authority. Specifically, it is responsible for managing all the landlord services for the Authority's 18,966 homes including rent collection, arrears recovery, repairs and maintenance, dealing with empty properties and all tenancy matters.

Berneslai Homes Ltd is an independent company committed to working in partnership with the Authority and the communities in which it works to deliver high quality housing services to local people. The company came into existence in December 2002 and is a wholly owned subsidiary of the Authority but overseen by a Board of Directors rather than a Committee of the Authority.

## STATEMENT OF ACCOUNTS 2013/14

The Authority guarantees the full amount of the pension fund deficit of Berneslai Homes. The actuary has assessed this deficit at £7.686M as at 31st March 2014 (£16.298M as at 31st March 2013). However, as the Authority considers it unlikely that this guarantee will be exercised the £7.686M is disclosed as a contingent liability in the Authority's own accounts.

### Barnsley Miller Partnership Ltd (BMPL)

The company was originally incorporated in 1997, but started trading under its present name on 6<sup>th</sup> February 1998. The main activities of the company are commercial land and property development for sale. The joint venture company is jointly owned by the Authority and Miller Investments Northern Ltd, each owning 50% of share capital.

*Enquiries regarding obtaining copies of the accounts should be made to BMPL, 2 Lochside View, Edinburgh Park, Edinburgh, EH12 9DH*

### Tuscan Connects Ltd / BULL (TCL)

The company began trading in May 2006. The main activity of the company is to provide IT related support to Barnsley MBC. The joint venture company is jointly owned by Barnsley MBC (20%) and Bull TCL (80%).

*Enquiries regarding obtaining copies of the accounts should be made to the Borough Secretary, Barnsley MBC Legal Department, Westgate Plaza 1, Barnsley S70 2DR*

### Oakwell Community Assets Ltd (OCAL)

The company was incorporated on 30<sup>th</sup> September 2003, but started trading under its present name in October 2003. The main activities of the company relate to the purchase of land and buildings at Oakwell which are subsequently leased to Barnsley Football Club 2002 Ltd. The joint venture company is jointly owned by the Authority and Mr Patrick Cryne, each owning 50% of the loan capital of the company.

*Enquiries regarding obtaining copies of the accounts should be made to the Company Secretary, Westgate Plaza 1, Barnsley, S70 2DR*

### Digital Region Ltd (DRL)

The company began trading in January 2010. The main activities of the company are the development and operation of a next generation broadband network across South Yorkshire. The joint venture company is jointly owned by the Authority (8.6%), Sheffield City Council (17.2%), Doncaster MBC (8.6%), Rotherham MBC (8.6%) and the Department for Business, Innovation & Skills (57%).

The Board of Digital Region Ltd agreed to close the company on the 15th August 2013. The management accounts of the company as at 31st March 2014 showed a projected negative net worth of £60.6M - equating to the Authority's share of £5.2M, based on the percentage above. Included within the single entity accounts is a provision for the closure costs of Digital Region Ltd (see Note 33 on page 87) which totals £5.480M as at 31st March 2014. This provision has been set aside accordingly for the closure costs involved.

*Enquiries regarding obtaining copies of the accounts should be made to Digital Region Limited, Electric Works, Sheffield Digital Campus, Sheffield, S1 2BJ*

### Norfolk Property Services (NPS) Barnsley Ltd

The company began trading in January 2011. The main activity of the company is to provide property and procurement services on behalf of the Authority. The joint venture company is jointly owned by the Authority (20%) and NORSE property services (80%).

*Enquiries regarding obtaining copies of the accounts should be made to the Borough Secretary, Barnsley MBC Legal Department, Westgate Plaza 1, Barnsley S70 2DR*

## STATEMENT OF ACCOUNTS 2013/14

### Other Entities

The Authority has interests in a number of companies. Details of these interests and the relevant transactions with these companies are disclosed below.

The Authority has specific interests in a number of the related parties listed in the table below. The relationship the Authority has with other related parties included within the list above but not disclosed elsewhere within the accounts is detailed overleaf:

Related Parties	Relationship
Barnsley & Rotherham Chamber of Commerce	The Authority is a key partner in the delivery of services
Barnsley Civic Enterprise Ltd	The Authority is a member of the Board of Trustees
Barnsley College	The Authority is a key partner in the delivery of services
Barnsley Community Build	The Authority is a member of the Board
Barnsley Community Solutions	The Authority is a partner organisation
Barnsley Development Agency	The Authority is a member of the Board
Barnsley Local Education Partnership	Contract to build advance learning centres within Barnsley
Barnsley Premier Leisure	The Authority is a member of the Board
Barnsley Safer Communities	The Authority is a member of the Board
Cooper Gallery – Trustees	The Authority is a member of the Trustees
Destination South Yorkshire	The Authority is a member of the Board
Groundwork Dearne Valley	The Authority is a member of the Board
Joint Agency Group (JAG)	The Authority is a member of JAG Board
Northern College	The Authority is a payroll provider and provider of funding
One Barnsley Board	The Authority is a member of the Board
Sheffield City Region Local Enterprise Partnership	The Authority is a member of the Partnership and also acts as administering body.
Sheffield Chamber of Commerce & Industry	The Authority is a key partner in the delivery of services
South Yorkshire Mining Advisory Service	The Authority is a member of the Board
South Yorkshire Sports Partnership	The Authority is a member of the Board
Trans Pennine Trail	The Authority is a member of the Board
Yorkshire Purchasing Organisation	The Authority is a member of the Board

### Agency Arrangements

The Authority undertakes payroll services for external bodies. These bodies are identified in the table below denoted by an asterisk.

In addition to payroll services, the Authority also acts as an agent for other Government departments, local precepting authorities and Local Parish Councils, in the collection of Council Tax and National Non-Domestic Rates. The expenditure incurred and income received in relation to these services is shown within the Collection Fund Statement on page 102.

## STATEMENT OF ACCOUNTS 2013/14

The table below shows material transactions with certain related parties during the year:

2012/13 (Restated) Total £000s	Related Parties	2013/14 Payments £000s	2013/14 Creditors £000s	2013/14 Receipts £000s	2013/14 Debtors £000s	2013/14 Total £000s
2,017	<b>Other Local Authorities</b>	4,332	1,537	(5,832)	(1,061)	(1,024)
(370,542)	<b>Central Government Departments (including Government Grants)</b>	43,840	2,716	(425,961)	(6,148)	(385,553)
(13,604)	<b>NHS Bodies</b>	10,976	1,334	(36,264)	(4,568)	(28,522)
157	<b>Other Public Bodies:</b>					
(2,531)	Audit Commission	3	-	-	-	3
33,876	South Yorkshire Joint Secretariat*	124	37	(2,191)	(475)	(2,505)
9,532	South Yorkshire Pensions Authority	31,800	571	(204)	(101)	32,066
	South Yorkshire Police & Crime Commissioner	8,961	-	(431)	-	8,530
41,034		40,888	608	(2,826)	(576)	38,094
(23)	<b>Subsidiaries / Joint Ventures:</b>					
28,609	Barnsley Miller Partnership	-	-	(3)	7	4
11,770	Berneslai Homes	30,885	2,777	(5,307)	(2,889)	25,466
1,200	Bull Information Systems Ltd**	10,424	(184)	(89)	(572)	9,579
7,696	Digital Region Ltd	536	-	-	-	536
2,674	Norfolk Property Services (NPS)	8,047	959	(1,016)	(856)	7,134
-	Barnsley Ltd	2,127	226	(67)	(16)	2,270
(574)	Barnsley Norse Ltd	-	-	-	(21)	(21)
	Oakwell Community Assets (OCAL) Ltd	-	-	(645)	(75)	(720)
	Tuscan Connects Ltd	-	-	-	-	-
51,352		52,019	3,778	(7,127)	(4,422)	44,248
4	<b>Other Entities:</b>					
8,451	Barnsley and Rotherham Chamber of Commerce	1	-	-	-	1
477	Barnsley Business Education Partnership	4,520	423	-	(275)	4,668
175	Barnsley Civic Enterprise Ltd	548	6	(33)	(21)	500
1,457	Barnsley College	307	471	(12)	(260)	506
59	Barnsley Community Solutions	1,333	81	-	-	1,414
(24)	Barnsley Community Build	60	-	(1)	-	59
879	Barnsley Development Agency	2	-	(3)	-	(1)
(42)	Barnsley Premier Leisure Ltd	472	550	(58)	(177)	787
-	Cooper Gallery – Trustees	-	-	-	(38)	(38)
(4)	Destination South Yorkshire (YST)	-	-	-	-	-
36	Groundwork Dearne Valley	63	8	-	(28)	43
22	Northern College*	17	3	(5)	(1)	14
986	Sheffield Chamber of Commerce & Industry	13	-	-	-	13
653	Sheffield City Region Local Enterprise Partnership	1,485	-	-	-	1,485
	Yorkshire Purchasing Organisation (YPO)	906	79	(5)	(399)	581
13,129		9,727	1,621	(117)	(1,199)	10,032
(276,614)	<b>Total</b>	161,782	11,594	(478,127)	(17,974)	(322,725)

\* The Authority acts as an agent for these external bodies providing payroll services.

\*\* Although there is no form of control with Bull Information Systems, they are the Authority's partner in the Tuscan Connects Joint Venture and as such, transactions with the organisation have been shown above to aid the reader of the accounts.

The IFRS code allows the aggregation of similar transactions by type of related party, however this option should not be used to obscure the importance of significant transactions. The Authority has therefore taken the decision to aggregate together transactions with Government Departments, Other Local Authorities and NHS bodies. Any significant transactions with these bodies are highlighted elsewhere within the accounts.

**STATEMENT OF ACCOUNTS 2013/14**  
**NOTES PRIMARILY RELATING TO THE BALANCE SHEET**

**Note 20 – Property, Plant and Equipment**

Movements in 2013/14	Council Dwellings	Other Land and Buildings	Vehicles, Plant, Furniture & Equipment	Infrastructure Assets	Assets Under Construction	Surplus Assets	Total	PFI Assets included in Property, Plant & Equipment
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
<b>Cost or Valuation</b>								
<b>At 1st April 2013</b>	<b>400,666</b>	<b>531,268</b>	<b>37,221</b>	<b>291,364</b>	<b>-</b>	<b>3,350</b>	<b>1,263,869</b>	<b>234,348</b>
Additions	162	3,985	2,362	12,997	-	-	19,506	475
Additions / Enhancements – Non-Value Adding	18,234	9,460	-	-	-	-	27,694	896
Revaluation Increases / (Decreases) Recognised in the Revaluation Reserve	(7,970)	2,878	-	-	-	(23)	(5,115)	(464)
Revaluation Increases / (Decreases) Recognised in the Surplus / Deficit on the Provision of Services	(487)	(7,667)	-	(26)	-	(41)	(8,221)	(561)
Impairments – Non-Value Adding Expenditure	(18,234)	(9,460)	-	-	-	-	(27,694)	(896)
Derecognition – Disposals	(2,757)	(24,521)	(10,057)	(598)	-	(456)	(38,389)	(13,355)
Assets Reclassified (To) / From Held for Sale	-	(85)	-	-	-	(45)	(130)	-
Transfer	679	(1,921)	-	-	-	(198)	(1,440)	-
<b>At 31st March 2014</b>	<b>390,293</b>	<b>503,937</b>	<b>29,526</b>	<b>303,737</b>	<b>-</b>	<b>2,587</b>	<b>1,230,080</b>	<b>220,443</b>
<b>Accumulated Depreciation</b>								
<b>At 1st April 2013</b>	<b>(11,576)</b>	<b>(26,956)</b>	<b>(22,051)</b>	<b>(62,937)</b>	<b>-</b>	<b>(15)</b>	<b>(123,535)</b>	<b>(9,133)</b>
Depreciation Charge	(11,134)	(23,526)	(9,323)	(7,388)	-	(202)	(51,573)	(5,401)
Depreciation Written Out to the Revaluation Reserve	11,629	1,871	-	-	-	-	13,500	391
Derecognition – Disposals	39	3,602	10,000	598	-	62	14,301	2,279
Transfers	(53)	118	-	-	-	(48)	17	-
<b>At 31st March 2014</b>	<b>(11,095)</b>	<b>(44,891)</b>	<b>(21,374)</b>	<b>(69,727)</b>	<b>-</b>	<b>(203)</b>	<b>(147,290)</b>	<b>(11,864)</b>
<b>Net Book Value</b>								
<b>At 31st March 2013</b>	<b>389,090</b>	<b>504,312</b>	<b>15,170</b>	<b>228,427</b>	<b>-</b>	<b>3,335</b>	<b>1,140,334</b>	<b>225,215</b>
<b>At 31st March 2014</b>	<b>379,198</b>	<b>459,046</b>	<b>8,152</b>	<b>234,010</b>	<b>-</b>	<b>2,384</b>	<b>1,082,790</b>	<b>208,579</b>
	Balance Sheet	Balance Sheet	Balance Sheet	Balance Sheet		Balance Sheet	Balance Sheet	

## STATEMENT OF ACCOUNTS 2013/14

Comparative Movements in 2012/13 (Restated)	Council Dwellings	Other Land and Buildings	Vehicles, Plant, Furniture & Equipment	Infrastructure Assets	Assets Under Construction	Surplus Assets	Total	PFI Assets included in Property, Plant & Equipment
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
<b>Cost or Valuation</b>								
<b>At 1st April 2012</b>	<b>414,086</b>	<b>475,297</b>	<b>38,294</b>	<b>283,458</b>	<b>322</b>	<b>3,172</b>	<b>1,214,629</b>	<b>136,361</b>
Additions	49	139,068	8,037	10,623	-	-	157,777	125,835
Additions / Enhancements - Non-Value Adding	19,861	10,998	-	-	-	-	30,859	3,143
Revaluation Increases / (Decreases) Recognised in the Revaluation Reserve	1,386	(3,580)	-	(43)	-	210	(2,027)	(234)
Revaluation Increases / (Decreases) Recognised in the Surplus / Deficit on the Provision of Services	(14,210)	(6,964)	-	(155)	(322)	(261)	(21,912)	(657)
Impairments - Non-Value Adding Expenditure	(19,861)	(10,998)	-	-	-	-	(30,859)	(3,143)
Derecognition - Disposals	(2,227)	(48,131)	(9,110)	(2,519)	-	(25,771)	(87,758)	(26,957)
Assets Reclassified (To) / From Held for Sale	-	(11)	-	-	-	(248)	(259)	-
Transfer	1,582	(24,411)	-	-	-	26,248	3,419	-
<b>At 31st March 2013</b>	<b>400,666</b>	<b>531,268</b>	<b>37,221</b>	<b>291,364</b>	<b>-</b>	<b>3,350</b>	<b>1,263,869</b>	<b>234,348</b>
<b>Accumulated Depreciation</b>								
<b>At 1st April 2012</b>	<b>-</b>	<b>(18,446)</b>	<b>(18,903)</b>	<b>(58,285)</b>	<b>-</b>	<b>(108)</b>	<b>(95,742)</b>	<b>(5,603)</b>
Depreciation Charge	(11,640)	(18,116)	(11,938)	(7,171)	-	(11,780)	(60,645)	(4,835)
Depreciation Written Out to the Revaluation Reserve	160	4,705	-	-	-	14	4,879	78
Derecognition - Disposals	64	2,704	8,790	2,519	-	13,795	27,872	1,227
Transfers	(160)	2,197	-	-	-	(1,936)	101	-
<b>At 31st March 2013</b>	<b>(11,576)</b>	<b>(26,956)</b>	<b>(22,051)</b>	<b>(62,937)</b>	<b>-</b>	<b>(15)</b>	<b>(123,535)</b>	<b>(9,133)</b>
<b>Net Book Value</b>								
<b>At 31st March 2012</b>	<b>414,086</b>	<b>456,851</b>	<b>19,391</b>	<b>225,173</b>	<b>322</b>	<b>3,064</b>	<b>1,118,887</b>	<b>130,758</b>
<b>At 31st March 2013</b>	<b>389,090</b>	<b>504,312</b>	<b>15,170</b>	<b>228,427</b>	<b>-</b>	<b>3,335</b>	<b>1,140,334</b>	<b>225,215</b>
	Balance Sheet	Balance Sheet	Balance Sheet	Balance Sheet		Balance Sheet	Balance Sheet	

### Depreciation:

Please see Note 1, the Statement of Accounting Policies on page 22 for details regarding depreciation methods and the useful lives of each asset type.

### Capital Commitments:

At 31st March 2014, the Authority had contractually committed to £23.338M of capital works within its capital programme. The corresponding amount contractually committed as at 31st March 2013 was £29.240M. The major commitments are:

- Housing Kier Contract - £2.069M;
- Urban Centre Infrastructure - £3.633M;
- Waste PFI Procurement - £5.760M; and
- Other - £11.876M.

### Effects of Changes in Estimates:

There have been no changes to the depreciation methodologies used during 2013/14.



## STATEMENT OF ACCOUNTS 2013/14

### Revaluations:

The Authority carries out a rolling programme that ensures that all Property, Plant and Equipment required to be measured at fair value, is revalued at least every five years. All valuations are certified by Tim Hartley, MRICS (Strategic Asset Manager), an employee of the Authority.

The basis for valuation is set out in Note 1 – Statement of Accounting Policies on page 22.

	Council Dwellings	Other Land and Buildings	Vehicles, Plant, Furniture & Equipment	Infrastructure Assets	Assets Under Construction	Surplus Assets	Total
	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Carried at Historical Cost			8,152	233,746			241,898
Valued at Fair Value:							
2013/14	379,198	33,064				202	412,464
2012/13		120,757		30		157	120,944
2011/12		182,915		39			182,954
2010/11		99,047		195		475	99,717
2009/10		23,263				1,550	24,813
<b>Net Book Value</b>	<b>379,198</b>	<b>459,046</b>	<b>8,152</b>	<b>234,010</b>	<b>-</b>	<b>2,384</b>	<b>1,082,790</b>

### Note 21 – Investment Properties

The following items of income and expenditure have been accounted for in the Financing and Investment Income and Expenditure section of the Comprehensive Income and Expenditure Statement:

2012/13		2013/14
£000s		£000s
(524)	Rental Income From Investment Property	(506)
270	Direct Operating Expenditure Arising From Investment Property	356
<b>(254)</b>	<b>Net (Gain) / Loss</b>	<b>(150)</b>

CI&ES

There are no restrictions on the Authority's ability to realise the value inherent in its investment property or on the Authority's right to the remittance of income and the proceeds of disposal. The Authority has no contractual obligations to purchase, construct, develop, maintain or repair any investment properties.

The following table summarises the movement in the fair value of investment properties over the year:

2012/13 (Restated)		2013/14
£000s		£000s
<b>31,794</b>	<b>Balance at 1st April</b>	<b>27,539</b>
	Additions :	
-	- Purchases	-
-	- Construction	-
-	- Subsequent Expenditure	-
27	- Additions / Enhancements – Non-Value Adding	422
(1,305)	Disposals	(585)
570	Net Gains / (Losses) From Fair Value Adjustments	8,102
(27)	Impairment – Non-Value Adding	(422)
	Transfers:	
(3,520)	- To / (From)	1,626
<b>27,539</b>	<b>Balance at 31st March</b>	<b>36,682</b>

Balance Sheet

## STATEMENT OF ACCOUNTS 2013/14

The Authority leases a number of its Investment Properties to Community Organisations, Public Bodies and Housing Associations as operating leases. For further information please refer to Note 26 on page 74.

The Authority carries out a rolling programme that ensures that all investment properties required to be measured at fair value, are revalued at least every five years. All valuations are certified by Tim Hartley, MRICS (Strategic Asset Manager), an employee of the Authority.

### **Note 22 – Heritage Assets**

Reconciliation of the Carrying Value of Heritage Assets Held by the Authority:

	Ceramics £000s	Art Collections £000s	Other £000s	Total Assets £000s	
<b><u>Cost or Valuation</u></b>					
<b>At 1st April 2012</b>	<b>594</b>	<b>8,355</b>	<b>1,018</b>	<b>9,967</b>	
Additions / Enhancements	-	-	11	11	
Disposals	-	-	(5)	(5)	
Revaluations	-	-	-	-	
Impairments Losses / (Reversals) Recognised in the Revaluation Reserve	-	-	-	-	
Impairments Losses / (Reversals) Recognised in the Surplus or Deficit on the Provision of Services	-	-	-	-	
Depreciation	-	-	-	-	
<b>At 31st March 2013</b>	<b>594</b>	<b>8,355</b>	<b>1,024</b>	<b>9,973</b>	Balance Sheet
<b><u>Cost or Valuation</u></b>					
<b>At 1st April 2013</b>	<b>594</b>	<b>8,355</b>	<b>1,024</b>	<b>9,973</b>	
Additions / Enhancements	-	-	74	74	
Disposals	-	-	-	-	
Revaluations	-	-	-	-	
Impairments Losses / (Reversals) Recognised in the Revaluation Reserve	-	-	-	-	
Impairments Losses / (Reversals) Recognised in the Surplus or Deficit on the Provision of Services	-	-	-	-	
Depreciation	-	-	-	-	
<b>At 31st March 2014</b>	<b>-</b>	<b>-</b>	<b>74</b>	<b>74</b>	
<b><u>Net Book Value</u></b>					
<b>At 31st March 2013</b>	<b>594</b>	<b>8,355</b>	<b>1,024</b>	<b>9,973</b>	
<b>At 31st March 2014</b>	<b>594</b>	<b>8,355</b>	<b>1,098</b>	<b>10,047</b>	Balance Sheet

### Ceramics, Porcelain Work and Figurines

The collection of ceramics, porcelain work and figurines includes some 766 pieces held on display by the Cannon Hall Museum and the Town Hall, dating back to the late 17<sup>th</sup> century. Most of the collection was acquired in the 18<sup>th</sup> and 19<sup>th</sup> century from local benefactors. This is a diverse collection of figurines, decorated porcelain vases and dinner service pieces.

The Authority's collection of ceramics, porcelain work and figurines at Cannon Hall totals £0.443M and Civic Regalia totals £0.151M. The Cannon Hall pieces were valued by Bonhams in August 2009 and the Civic Regalia pieces were valued by Douglas Brill Associates in October 2006. The assets were valued, based on insurance valuations as a proxy for open market valuations.

## STATEMENT OF ACCOUNTS 2013/14

### Art Collection

The collection consists of 479 paintings dating from over the last 500 years. Approximately £1.838M of the collection was provided by Cooper Bequest and £0.912M by Sadler Gifts. The arts collection is housed in the Authority's Cannon Hall and Cooper Gallery Museums. The collection also contains a landscape painting by Giovanni Antonio Canaletto.

The Authority's art collection consists of paintings held at Cooper Gallery totalling £3.661M and Cannon Hall totalling £4.694M. The Cooper Gallery paintings were valued by Bonhams in April 2010 and the Cannon Hall pieces were valued by Bonhams in August 2009. The assets have been valued, based on insurance valuations as a proxy for open market valuations.

### Other

The remaining Heritage Assets held by the Authority totals £1.024M mainly relating to the new Mining Artwork sculpture, Civic Regalia pieces, furniture and metal work pieces. The assets have been valued, based on insurance valuations as a proxy for open market valuations.

Details with regards the records held by the Authority on its Heritage Assets together with information relating to access of those assets can be obtained by contacting the Authority.

### Additions / Enhancements of Heritage Assets

Additions & Enhancements comprise:

	2012/13	2013/14
	£000s	£000s
Enhancement of Dodworth Mining Memorial	-	12
Enhancement of the Newcomen Beam Engine	11	62
<b>Total</b>	<b>11</b>	<b>74</b>

### Disposals in 2013/14

Disposals comprise:

	2012/13	2013/14
	£000s	£000s
Disposal of Various Pieces of Furniture at Cannon Hall	(5)	-
<b>Total</b>	<b>(5)</b>	<b>-</b>

### Intangible Heritage Assets

There are no intangible heritage assets held by the Authority.

## STATEMENT OF ACCOUNTS 2013/14

### 5 Year Summary of Transactions Relating to Heritage Assets

A 5 year summary of the transactions relating to Heritage Assets is shown below:

	2009/10 £000	2010/11 £000	2011/12 £000	2012/13 £000	2013/14 £000
<b>Acquisitions / Enhancements :</b>					
Mining Art Sculpture	-	81	59	-	-
Newcomen Beam Engine	-	-	-	11	62
Dodworth Mining Memorial	-	-	-	-	12
<b>Total Acquisitions / Enhancements</b>	<b>-</b>	<b>81</b>	<b>59</b>	<b>11</b>	<b>74</b>
<b>Donations :</b>					
N/A	-	-	-	-	-
<b>Total Donations</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Disposals:</b>					
Disposal of Various Pieces of Furniture at Cannon Hall	-	-	-	(5)	-
<b>Total Disposals</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(5)</b>	<b>-</b>
<b>Impairments:</b>					
N/A	-	-	-	-	-
<b>Total Impairments</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>

### **Note 23 – Intangible Assets**

The Authority accounts for its software as intangible assets, to the extent that the software is not an integral part of a particular IT system, in which case it would be accounted for as part of the hardware item of Property, Plant and Equipment. The intangible assets include both purchased licenses and internally generated software.

All software is given a finite useful life, based on assessments of the period that the software is expected to be of use to the Authority. The useful lives assigned to the major software suites used by the Authority are:

Useful Life	Purchased Software
	£000s
5 Years	Adults Services software including CAF Common Assessment Framework (£0.135M) and Customer Services Software (£0.976M); CYP&F software including Harnessing Technology (£0.122M); and Central Services software including SAP BPC & BOBJ (£0.182M).

The carrying amount of intangible assets are amortised on a straight-line basis. The amortisation of £0.951M has been charged to the Net Cost of Services within the Comprehensive Income and Expenditure Statement.

## STATEMENT OF ACCOUNTS 2013/14

The movement of Intangible Asset balances during the year are as follows:

2012/13		2013/14	
Purchased Software £000s		Purchased Software £000s	
	<b>Balance at 1st April :</b>		
8,336	- Gross Carrying Amounts	4,059	
(6,424)	- Accumulated Amortisation	(2,805)	
<b>1,912</b>	<b>Net Carrying Amount at 1st April</b>	<b>1,254</b>	
	<b>Additions:</b>		
-	- Internal Development	-	
310	- Purchases	1,384	
-	- Acquired Through Business Combinations	-	
-	- Assets Reclassified as Held For Sale	-	
(4,587)	Other Disposals - Gross Carrying Amounts	(780)	
4,587	Other Disposals - Accumulated Amortisation	780	
(968)	Amortisation for the Period	(951)	
<b>1,254</b>	<b>Net Carrying Amount at 31st March</b>	<b>1,687</b>	Balance Sheet
	<b>Comprising :</b>		
4,059	Gross Carrying Amounts	4,663	
(2,805)	Accumulated Amortisation	(2,976)	
<b>1,254</b>		<b>1,687</b>	

There are two items of capitalised software that is individually material to the financial statements:

Description	Carrying Amount		Remaining Amortisation Period
	2012/13 £000s	2013/14 £000s	
Customer Services Software	-	976	5 years (£0.976M)
Harnessing Technology	492	122	5 years (£0.011M) 4 years (£0.037M) 3 years (£0.030M) 2 years (£0.043M)

### Note 24 – Assets Held for Sale

2012/13 £000s	Current Assets	2013/14 £000s	
<b>1,934</b>	<b>Balance Outstanding at 1st April</b>	<b>826</b>	
258	Assets Newly Classified as Held for Sale :		
-	- Property, Plant & Equipment	85	
16	- Surplus Assets	45	
-	- Additions / Enhancements – Non-Value Adding		
39	Revaluation Gains	-	
(35)	Impairment Losses	(105)	
(16)	Impairment – Non-Value Adding	-	
-	Assets Declassified as Held for Sale :		
-	- Property, Plant & Equipment	(202)	
(1,370)	Assets Sold	(557)	
<b>826</b>	<b>Balance Outstanding at 31st March</b>	<b>92</b>	Balance Sheet

## STATEMENT OF ACCOUNTS 2013/14

### **Note 25 – Capital Expenditure and Capital Financing**

The total amount of capital expenditure incurred in the year is shown in the table below (including the value of assets acquired under finance leases and PFI / PPP Contracts), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Authority, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Authority that has yet to be financed. The CFR is analysed in the second part of this note.

2012/13 £000s		2013/14 £000s
<b>810,065</b>	<b>Opening Capital Financing Requirement</b>	<b>944,819</b>
	<i>Capital Investment:</i>	
157,775	Property, Plant & Equipment	19,507
11	Heritage Assets	74
-	Investment Properties	-
30,902	Non-Enhancing	28,116
310	Intangible Assets	1,384
1,167	Long Term Investment	-
309	Long Term Debtors	165
2,393	Revenue Expenditure Funded from Capital Under Statute	2,850
	<i>Sources of Finance:</i>	
(2,775)	Capital Receipts	(3,348)
(19,166)	Government Grants & Other Contributions	(22,295)
(19,452)	Other Revenue Funding / Sums Set Aside to Repay Debt	(19,822)
(3,329)	Repayment of Long Term Debtors / Investments	(1,902)
(13,391)	MRP / Loans Fund Principal	(19,123)
<b>944,819</b>	<b>Closing Capital Financing Requirement</b>	<b>930,425</b>

2012/13 £000s	Explanation of Movements in Year	2013/14 £000s
540	Increase in Underlying Need to Borrow (Supported by Government Financial Assistance)	47
44,521	Increase / (Decrease) in Underlying Need to Borrow (Funded from Authority's Own Base Resources)	(14,909)
584	Assets Acquired Under Finance Leases	468
89,109	Assets Acquired Under PFI / PPP Contracts	-
<b>134,754</b>	<b>Increase / (Decrease) in Capital Financing Requirement</b>	<b>(14,394)</b>

### **Note 26 – Leases**

#### **Authority as Lessee**

##### Finance Leases

Other Land and Buildings – There are currently 5 buildings recognised within the Authority's Balance Sheet acquired via finance lease. The first relates to a 50 year lease in respect of a sports centre. The primary phase of this lease has expired and is now in the secondary phase. The Authority paid a nominal rental, £0.006M in 2013/14 (£0.006M in 2012/13).

The second relates to a 15 year lease in respect of a residential bungalow. The rentals payable in 2013/14 were £0.030M (£0.030M in 2012/13) - accounted for as £0.014M principal payment and £0.016M finance costs.

The third lease relates to a 999 year lease in respect of the town centre museum, The Cooper Art Gallery. The rentals payable for the duration of the term are nil.

During 2013/14, the Authority entered into two further leases that were accounted for as finance leases. The leases of both Royston Meadstead Children's Centre and Hoyland Common Children's Centre are both for 125 years with the rentals payable for the duration of the term being nil. Both properties relate to Authority maintained community schools that transferred to Academy status during this financial year (see page 78). Thus, these leases represent the Authority leasing back the children's centre element of those respective assets. Each respective asset was recognised as an acquisition at £1 and then subsequently revalued during the year.

Vehicle, Plant, Furniture and Equipment – The Authority has 22 agreements in place in 2013/14 for various types of assets including wheeled bins and vehicles, accounted for as finance leases. The rentals payable in 2013/14 were £1.035M (£1.014M in 2012/13) – accounted for as £0.934M principal payment and £0.101M finance costs.

## STATEMENT OF ACCOUNTS 2013/14

The assets acquired under these leases are carried as Property, Plant and Equipment in the Balance Sheet at the following net amounts:

31st March 2013 £000s		31st March 2014 £000s
19,056	Other Land & Buildings	19,160
2,015	Vehicles, Plant, Furniture & Equipment	2,184
<b>21,071</b>	<b>Total</b>	<b>21,344</b>

The Authority is committed to making minimum payments under these leases, comprising settlement of the long term liability for the interest in the property acquired by the Authority and finance costs that will be payable by the Authority in future years, while the liability remains outstanding.

The minimum lease payments are made up of the following amounts:

31st March 2013 £000s		31st March 2014 £000s
933	Finance Lease Liabilities (Net Present Value of Minimum Lease Payments):	
2,380	- Current	758
	- Non-Current	2,052
325	Finance Costs Payable in Future Years	301
<b>3,638</b>	<b>Minimum Lease Payments</b>	<b>3,111</b>

The minimum lease payments will be payable over the following periods:

31st March 2013			31st March 2014	
Minimum Lease Payments	Finance Lease Liabilities		Minimum Lease Payments	Finance Lease Liabilities
£000s	£000s		£000s	£000s
1,032	933	Not later than one year	840	758
1,904	1,732	Later than one year and not later than five years	1,598	1,427
702	648	Later than five years	673	625
<b>3,638</b>	<b>3,313</b>		<b>3,111</b>	<b>2,810</b>

The above minimum lease payments did not include any rents that are contingent on events taking place after the lease was entered into.

### Operating Leases

*Other Land and Buildings* – The Authority leases 43 properties, which have been accounted for as operating leases. The length of each lease varies with the maximum lease being 99 years. Total amounts paid under these leases in 2013/14 was £1.956M (£2.200M in 2012/13).

*Vehicles, Plant, Furniture and Equipment* – The Authority uses cars financed under the terms of an operating lease. The amount paid under these arrangements in 2013/14 was £0.676M (£0.608M in 2012/13). The Code requires charges to be made evenly throughout the period of the lease.

*Commitments Under Operating Leases* – The Authority was committed at 31st March 2014 to making payments of £29.897M under operating leases (£31.219M as at 31st March 2013), comprising of the following elements:

The future minimum lease payments due under non-cancellable leases in future years are:

31st March 2013 £000s		31st March 2014 £000s
2,413	Not Later Than One Year	2,580
8,602	Later Than One Year & Not Later Than Five Years	8,849
20,204	Later Than Five Years	18,468
<b>31,219</b>		<b>29,897</b>

## STATEMENT OF ACCOUNTS 2013/14

The expenditure charged to the Net Cost of Services in the Comprehensive Income and Expenditure Statement during the year in relation to these leases was:

2012/13 £000s		2013/14 £000s
2,808	Minimum Lease Payments	2,632
-	Contingent Rents	-
-	Sub-Lease Payments Receivable	-
<b>2,808</b>		<b>2,632</b>

### Authority as Lessor

#### Finance Leases

The Authority leases a number of properties to Housing Associations over long periods (50 to 99 years). These leases meet the finance lease criteria of IAS 17 but are not accounted for fully in accordance with the standard.

At the commencement of the lease, the assets have been de-recognised within the Authority's Balance Sheet with a corresponding debtor recognised representing the sale proceeds due from the asset.

The minimum lease payments expected to be received comprise of settlement of the long term debtor for the interest in the property acquired and finance income to be received over the life of the lease. In the majority of cases, a premium payment is received at commencement of the lease which is used to immediately write down the debtor recognised. In addition to this premium payment, an annual peppercorn rent is often receivable for the property let. However, due to the immateriality of these payments (total undiscounted of £0.301M due over their remaining lives as at 31st March 2014) and the length over which they are payable, no debtor is recognised in respect of these residual lease payments and the full amount received is accounted for as trade income in the year in which it is received.

The Authority also leases an outdoor activity centre which has been identified as a finance lease. The lease element relating to the land is accounted for as an operating lease (see section below) and the lease of the buildings is accounted for as a finance lease. At the commencement of the lease, the building asset was de-recognised from within the Authority's Balance Sheet with a corresponding debtor recognised totalling £0.066M representing the sale proceeds due from the asset. The agreement of the lease states that the property will be let rent free for a period of 5 years. 2012/13 represented the first year where income has been received (£0.013M). The rentals received in 2013/14 were £0.025M. This income is split between the land and buildings element of the lease and then for the buildings element, split between principal and interest paid. The amount relating to the building element equates to £0.011M with the principal repayment element being £0.001M. Therefore the debtor is reduced to £0.065M.

#### Operating Leases

The Authority leases out a number of properties to Community Organisations, Public Bodies and Housing Associations for an ongoing rental. Included within these leases are a number of properties that are classified as Investment Properties on the Authority's Balance Sheet.

Total amounts received under these leases in 2013/14 was £1.995M (£1.964M in 2012/13).

The future minimum lease payments receivable under non-cancellable lease in future years are:

31st March 2013 (Restated) £000s		31st March 2014 £000s
1,725	Not Later Than One Year	1,815
4,731	Later Than One Year & Not Later Than Five Years	4,660
16,765	Later Than Five Years	16,686
<b>23,221</b>		<b>23,161</b>

None of the above minimum lease payments are contingent on events taking place after the lease was entered into.

In addition to the operating leases above, the Authority has entered into a number of arrangements with housing associations for periods ranging from 60 years to 999 years, which are premium operating leases. Premium leases are where the lessee makes an upfront payment for the full term of the lease rather than paying an annual rental. Accounting rules dictate that those leases should be accounted for as a receipt in advance on the Balance Sheet and should be spread equally across the full term of the lease, recognising an amount into the revenue account each year.



## STATEMENT OF ACCOUNTS 2013/14

Premium leases that were entered into prior to the conversion to IFRS, pre 2010/11, were treated under the UK GAAP compliant SORP and accounted for in the year of receipt, which was permitted at that time. Leases entered into in 2010/11 and 2011/12 were also accounted for in the year of receipt due to the materiality of the amounts involved. In 2012/13 and 2013/14, the Authority entered into 7 premium operating leases totalling £0.717M, which have been accounted for as a receipt in advance.

The amount released to the Comprehensive Income & Expenditure Account in 2013/14 was £0.003M.

The release of the lease premiums to the Comprehensive Income & Expenditure Account in future years are as follows:

31st March 2013 £000s		31st March 2014 £000s
2	Not Later Than One Year	3
10	Later Than One Year & Not Later Than Five Years	12
552	Later Than Five Years	699
<b>564</b>		<b>714</b>

### Academies

#### Community Schools

The Authority also leases a number of schools to charitable trusts. Using powers derived from the Academies Act 2010, nine community schools converted to Academy status during 2013/14. As part of those agreements, the school and associated land is leased from the Authority to the Academy Trust, over a period of 125 years. The lease of the school buildings has been treated as a finance lease whereas the lease of the school land has been treated as an operating lease.

In 2008, the Authority granted a 125 year lease of a land asset to a charitable trust to allow Barnsley Academy to be built. This arrangement has been treated as an operating lease in the Authority's accounts since this time.

The building assets relating to the schools outlined above have been de-recognised from within the Authority's Balance Sheet as a disposal for nil consideration in the year of transfer. Due to the nature of the agreements, no rental payments are due and therefore no long term debtor is recognised. The land assets in respect of the schools outlined above are treated as operating leases and remain on the Authority's Balance Sheet.

#### Church Schools

In addition to the community school conversions, one church school converted to Academy status during 2013/14. Individual agreements with the respective dioceses dictate how the Authority treats the individual assets.

Prior to conversion to Academy status, church school building assets were already held by the respective dioceses, therefore no lease exists for the building element. The Authority does still hold some land in respect of some of these schools, usually in the form of playing fields. Again, the individual arrangements are dictated by the respective circumstances. Where such arrangements exist, the lease of the land is treated as an operating lease and remains on the Authority's Balance Sheet.

## STATEMENT OF ACCOUNTS 2013/14

### Academy Summary

The table below summarises the Authority's Academy conversion thus far:

School	Conversion Year	Lease Arrangements
<b><u>Community Schools:</u></b>		
Barnsley Academy	2008/09	Lease of Land Only
Oakhill Primary	2011/12	Lease of Land & Buildings
Dearne Carrfield Primary	2012/13	Lease of Land & Buildings
Gooseacre Primary	2012/13	Lease of Land & Buildings
The Hill Primary	2012/13	Lease of Land & Buildings
Darfield Upperwood Primary	2012/13	Lease of Land & Buildings
Dearne Highgate Primary	2012/13	Lease of Land & Buildings
St Helen's Primary	2012/13	Lease of Land & Buildings
Shafton Primary	2012/13	Lease of Land & Buildings
Darton Primary	2013/14	Lease of Land & Buildings
West Meadows Primary	2013/14	Lease of Land & Buildings
Littleworth Grange Primary	2013/14	Lease of Land & Buildings
Kendray Primary	2013/14	Lease of Land & Buildings
Royston Meadstead Primary	2013/14	Lease of Land & Buildings
Hoyland Common Primary	2013/14	Lease of Land & Buildings
Piper's Grove Primary	2013/14	Lease of Land & Buildings
Darfield Valley Primary	2013/14	Lease of Land & Buildings
Heather Garth Primary	2013/14	Lease of Land & Buildings
<b><u>Church Schools:</u></b>		
St Mary's Primary	2011/12	Lease of Land Only
Darfield All Saints Primary	2012/13	Lease of Land Only
Carlton Primary	2012/13	No Lease - Freehold Transfer to Diocese
Royston Parkside Primary	2012/13	No Lease - Freehold Transfer to Diocese
Royston Summerfields Primary	2012/13	No Lease - Freehold Transfer to Diocese
Dodworth St Johns Primary	2013/14	Lease of Land & Caretaker's Bungalow

### **Note 27 - Private Finance Initiatives and Similar Contracts**

The Authority has recognised assets on its Balance Sheet relating to three arrangements that constitute a PFI arrangement or similar contract.

#### Primary Schools PFI

The contract binds the contractor to design, build, maintain and operate 13 primary schools across the Borough, for a concession period of 25 years. At the end of the concession, the legal ownership of the assets transfers to the Authority, without consideration.

#### Local Improvement Financial Trusts (LIFT) Schemes

The contract binds the contractor to design, build, maintain and operate an asset where healthcare and Authority services can be provided to the public, for a concession period of 25 years. The schemes are joint arrangements between the Authority and Barnsley CCG. At the end of the concession, the Authority holds an option to purchase the assets. The Authority holds two such schemes on its Balance Sheet, Cudworth LIFT and Darton LIFT.

#### Building Schools for the Future (BSF) Programme

The overall BSF contract binds the contractor to design, build, maintain and operate 11 secondary schools / advanced learning centres across the Borough, over 3 phases. The concession period of the respective phases is 25 years, at the end of which, the legal ownership of the assets transfers to the Authority without consideration. 8 of the 11 schools were procured by way of Private Finance Initiative. In 2013/14, all of the BSF schools were operational. The table below shows the BSF schools, their respective operational dates and the pre-existing schools that they replaced:

## STATEMENT OF ACCOUNTS 2013/14

BSF School	Pre-Existing School(s)	Procurement Vehicle	Opened
Darton College	Darton High	PFI	2010/11
Dearne ALC	The Dearne High	Design & Build	2010/11
Carlton Community College	Edward Sheerien, Royston High	Design & Build	2010/11
Kirk Balk Community College	Kirk Balk High	PFI	2011/12
Penistone Grammar ALC **	Penistone Grammar	PFI	2011/12
Shafton ALC	Priory School & Sports College, Willowgarth High	PFI	2011/12
Greenacre Special School	Greenacre School	Design & Build	2011/12
Springwell Community Special School	Springwell School	PFI	2011/12
Netherwood ALC	Darfield Foulstone, Wombwell High	PFI	2012/13
Horizon Community College	Holgate & Kingstone	PFI	2012/13
Holy Trinity ALC *	St Michael's High, St Dominic's Primary, Holy Cross Catholic Primary	PFI	2012/13

\* Holy Trinity ALC is a voluntary aided school and consequently sits with the Diocese of the respective areas. Therefore, the school was transferred to the Diocese during 2012/13 and has been subsequently de-recognised from the Authority's Balance Sheet.

\*\* The old Penistone Grammar School, which was replaced by the Penistone Grammar ALC when it became operational in 2011/12, was originally held in trust by Penistone Grammar Trust, as part of an agreement that has existed since 1957. This agreement still legally stands and therefore during 2011/12, the new Penistone Grammar ALC was transferred to the Trust and was subsequently de-recognised from the Authority's Balance Sheet.

The remainder of these schools are shown within the Authority's Balance Sheet.

### Property, Plant and Equipment

The assets used to provide services at the primary schools, LIFT buildings and the secondary schools are recognised on the Authority's Balance Sheet, with the exception of Penistone Grammar ALC and Holy Trinity ALC. Movements in their fair value over the year are detailed in the analysis of the movement on Property, Plant and Equipment in Note 20 on page 67.

### Payments

The Authority makes an agreed payment each year which is increased by inflation and can be reduced if the contractor fails to meet availability and performance standards in any year, but which is otherwise fixed. Payments remaining to be made under the PFI and similar contracts at 31st March 2014 (excluding any estimation of inflation and availability / performance deductions) are as follows:

	Payment for Services £000s	Reimbursement of Capital Expenditure £000s	Interest £000s	Total £000s
Payable in 2014/15	10,187	6,375	20,936	<b>37,498</b>
Payable Within Two to Five Years	48,531	26,597	78,612	<b>153,740</b>
Payable Within Six to Ten Years	76,840	37,424	85,514	<b>199,778</b>
Payable Within Eleven to Fifteen Years	94,684	49,407	67,432	<b>211,523</b>
Payable Within Sixteen to Twenty Years	95,500	66,170	45,484	<b>207,154</b>
Payable Within Twenty One to Twenty Five Years	44,341	47,212	14,575	<b>106,128</b>
<b>Total</b>	<b>370,083</b>	<b>233,185</b>	<b>312,553</b>	<b>915,821</b>

Although the payments made to the contractor are described as unitary payments, they have been calculated to compensate the contractor for the fair value of the services they provide, the capital expenditure incurred and interest payable whilst the capital expenditure remains to be reimbursed. The liability outstanding to pay to the contractor for capital expenditure incurred is as follows:

2012/13 £000s		2013/14 £000s
<b>152,067</b>	<b>Balance As At 1st April</b>	<b>239,207</b>
(3,795)	Payments During the Year	(6,022)
90,935	Capital Expenditure Incurred in the Year	-
<b>239,207</b>	<b>Balance As At 31st March</b>	<b>233,185</b>

## STATEMENT OF ACCOUNTS 2013/14

### Note 28 – Financial Instruments

The following categories of financial instrument are carried in the Balance Sheet:

31st March 2013			31st March 2014		
Long Term £000s	Short Term £000s		Long Term £000s	Short Term £000s	
2,493	20,083	<b>Investments :</b>			
-	4,057	Loans & Receivables	2,464	15,074	Cash Flow
2,421	5,006	Loans & Receivables - Cash Equivalents	-	12,423	
		Available For Sale Financial Assets	7,456	-	
<b>4,914</b>	<b>29,146 *</b>	<b>Total Investments</b>	<b>9,920</b>	<b>27,497 *</b>	Balance Sheet
		<b>Loans &amp; Receivables</b>			
875	1	Mortgages & Rents	1	1	
6,883	936	Loans	6,747	822	
66	-	Finance Lease Receivable	65	-	
<b>7,824</b>	<b>937 **</b>	<b>Total Loans &amp; Receivables</b>	<b>6,813</b>	<b>823 **</b>	Balance Sheet
		<b>Borrowings :</b>			
(502,552)	(73,208)	Financial Liabilities at Amortised Cost	(508,816)	(49,999)	
<b>(502,552)</b>	<b>(73,208)</b>	<b>Total Borrowings</b>	<b>(508,816)</b>	<b>(49,999)</b>	Balance Sheet
		<b>Other Liabilities :</b>			
(233,185)	(6,022)	PFI	(226,811)	(6,374)	
(2,380)	(933)	Finance Lease Liabilities	(2,052)	(758)	
(10,809)	(960)	Other Local Authority Debt	(9,648)	(1,060)	
(565)	(2)	Other Liabilities	(709)	(3)	
<b>(246,939)</b>	<b>(7,917)</b>	<b>Total Other Liabilities</b>	<b>(239,220)</b>	<b>(8,195)</b>	Balance Sheet

\* The total Short Term Investments figure in the table above includes Cash Equivalents of £12.423M in 2013/14 (£4.057M in 2012/13), which are included within the 'Cash & Cash Equivalents' figure in the Balance Sheet, rather than within 'Short Term Investments'.

\*\* The total Short Term Loans & Receivables figures in the table above is included within the 'Short Term Debtors' figure in the Balance Sheet.

Debtors and creditors are measured at amortised cost which is typically the transactional value or invoiced amount. The Balance Sheet values are analysed in Notes 31 and 32 respectively, both found on page 86. They are low risk in nature and largely comprise of amounts owed by and to the Authority as a result of its day to day business. As such, they have not been disclosed again in the above note. However, it should be noted that within the Balance Sheet totals for debtors and creditors, there are amounts that do not meet the definition of financial instruments.

In particular, these include debtors and creditors arising from statute, such as Council Tax [£9.475M debtor for bills outstanding & £0.826M creditor for prepayments (£8.309M debtor & £0.619M creditor in 2012/13)], amounts owed in respect of VAT [debtor of £2.414M (debtor of £3.408M in 2012/13)] and PAYE & National Insurance [creditor of £1.410M (creditor of £2.287M in 2012/13)], prepayments [debtor of £2.290M (debtor of £2.547M in 2012/13)] and receipts in advance / deferred income [creditors of £1.685M (creditors of £1.052M in 2012/13)].

#### Reclassifications:

No financial assets or liabilities were reclassified during 2013/14.

#### Impairment:

No financial assets or liabilities were impaired during 2013/14.

## STATEMENT OF ACCOUNTS 2013/14

### Income, Expense, Gains and Losses:

2012/13				2013/14				
Financial Liabilities : Measured at Amortised Cost	Financial Assets : Loans and Receivables	Financial Assets : Available for Sale	Total		Financial Liabilities : Measured at Amortised Cost	Financial Assets : Loans and Receivables	Financial Assets : Available for Sale	Total
£000s	£000s	£000s	£000s		£000s	£000s	£000s	£000s
43,930	-	-	43,930	Interest Expense	43,736	-	-	43,736
101	-	-	101	Fee Expenses	118	-	-	118
<b>44,031</b>	-	-	<b>44,031</b>	<b>Total Expense in Surplus or Deficit on the Provision of Services</b>	<b>43,854</b>	-	-	<b>43,854</b>
-	(1,401)	(465)	<b>(1,866)</b>	Interest / Dividend Income	-	(1,133)	(726)	<b>(1,859)</b>
-	<b>(1,401)</b>	<b>(465)</b>	<b>(1,866)</b>	<b>Total Income in Surplus or Deficit on the Provision of Services</b>	-	<b>(1,133)</b>	<b>(726)</b>	<b>(1,859)</b>
-	-	-	-	Surplus / Deficit Arising on Revaluation of Financial Assets in Other Comprehensive Income & Expenditure	-	-	(35)	<b>(35)</b>
<b>44,031</b>	<b>(1,401)</b>	<b>(465)</b>	<b>42,165</b>	<b>Net (Gain) / Loss for the Year</b>	<b>43,854</b>	<b>(1,133)</b>	<b>(761)</b>	<b>41,960</b>

### Fair Values of Assets and Liabilities:

Fair value of assets and liabilities are disclosed for comparison purposes. Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's length transaction.

Financial assets and financial liabilities represented by loans and receivables and long term debtors and creditors are carried in the Balance Sheet at amortised cost. Their fair value can be assessed by calculating the present value of cash flows that take place over the remaining life of the instruments using the following assumptions:

- The Public Works Loans Board (PWLB) has provided the Authority with Fair Value amounts in relation to its debt portfolio. The PWLB has assessed the Fair Values by calculating the amounts the Authority would have had to pay to extinguish the loans on 31st March under existing debt redemption procedures;
- Market loan fair value calculations have been provided by the Authority's Treasury Advisors, Arlingclose and have been calculated by discounting the contractual cash flows over the life of the loan based on the equivalent swap rate at the Balance Sheet date;
- No early repayment or impairment is recognised for any financial instrument; and
- The fair value of short term investments, including trade payables and receivables is assumed to be approximate to the carrying amount.

The fair values are calculated as follows:

31st March 2013		Financial Liabilities:	31st March 2014	
Carrying amount £000s	Fair value £000s		Carrying amount £000s	Fair value £000s
453,713	554,921	PWLB Borrowings	440,389	510,938
376,903	404,786	Non-PWLB Borrowings & Other Liabilities	365,841	382,642
<b>830,616</b>	<b>959,707</b>	<b>Total Financial Liabilities</b>	<b>806,230</b>	<b>893,580</b>

## STATEMENT OF ACCOUNTS 2013/14

The fair value of financial liabilities is higher than the carrying amount because the Authority's portfolio of loans includes a number of loans where the interest rate payable is higher than the rates available for similar loans at the Balance Sheet date.

Financial assets are not disclosed in this note as for short term investments, short term debtors, other loans and receivables and available for sale assets, their carrying value is a suitable approximation of their fair value.

### **Note 29 – Nature and Extent of Risks Arising From Financial Instruments**

#### **Financial Instruments - Risks**

The Authority's treasury activities expose it to a variety of financial risks. The key risks are:

- Credit Risk – the possibility that other parties might fail to pay amounts due to the Authority;
- Liquidity Risk – the possibility that the Authority might not have funds available to meet its commitments to make payments; and
- Market Risk – the possibility that financial loss might arise for the Authority as a result of interest rate movements.

#### **Overall Procedures for Managing Risk**

The Authority has adopted CIPFA's Code of Practice on Treasury Management and has set Treasury Management Prudential Indicators to manage risks in accordance with the Prudential Code.

The Treasury Management Code requires approval of a Treasury Management Strategy by Full Council prior to each financial year. The strategy establishes the parameters for the management of risks associated with Financial Instruments. The Authority also produces Treasury Management Practice (TMP) documents which specify the practical arrangements to be followed in managing risks, particularly credit risk, liquidity risk and market risk.

The Treasury Policy Statement summarises the main points of the TMP and outlines:

- The approved activities of the treasury operation;
- The formulation of strategy;
- The approved methods and sources of raising capital finance;
- The approved instruments and organisations for investment;
- The Authority's policies on Prudential Indicators, the use of external service providers and training and qualifications;
- The activities delegated to Cabinet and the Director of Finance, Property & Information Services; and
- Reporting arrangements.

The Authority has strong arrangements around the governance and scrutiny of Treasury Management activities, over and above those prescribed in the Treasury Management Code. The Treasury Management Panel, comprising of Elected Members and Senior Officers from within the Authority, meets on a monthly basis to oversee operations and to make decisions on strategy.

#### **Credit Risk**

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Authority's customers. The effective management of credit risk and safeguarding the security of the Authority's investments was a key Treasury Management priority in 2013/14.

The Treasury Management Strategy includes an Annual Investment Strategy (AIS) in compliance with the CLG's Investment Guidance. The AIS aims to reduce credit risk by requiring that deposits are not made with financial institutions unless they meet specified criteria. During 2013/14, the minimum criterion for investments has remained as a long term Fitch rating of A-, or the equivalent rating from other agencies.

Whilst credit ratings remain a key source of information, the Authority bases investment decisions on a range of credit indicators and takes account of the following market information:

- GDP;
- Net Debt as a Percentage of GDP;
- Sovereign Support Mechanisms / potential support from parent institution;
- Share Price; and
- Credit Default Swaps.

## STATEMENT OF ACCOUNTS 2013/14

Although the UK economy steadily strengthened in 2013/14, interest rates remained at a historic low and concerns over sovereign and counterparty creditworthiness were ongoing. Banking reforms and new legislation have been introduced in the EU and the UK which have potential implications for the investment of Local Authority funds in that they will reduce the level of government support for failing institutions, therefore increasing the likelihood of default. As a result, the Authority continues to adopt a conservative approach to the investment of funds.

Maximum investment limits for UK counterparties remained at £15M in 2013/14. A limit of £10M remains for money market funds and non-UK banks. The Authority also has a total group investment limit of £25M for institutions that are part of the same banking group and a limit of £30M per country (non-UK).

The Authority continued to evaluate a number of alternative instruments during 2013/14, including a Property Fund and Short Duration Cash Funds. In April 2013, a Short Duration Cash Fund was opened with Ignis Asset Management which is a secure, low risk alternative to a fixed term bank deposit, with higher yielding returns. Certificates of Deposits (CD's) were also purchased from approved UK and non-UK counterparties to diversify away from a heavily UK based portfolio.

Investments made in 2013/14 have been made with the following institutions:

- Barclays Bank;
- Commonwealth Bank of Australia;
- Credit Agricole CIB;
- Natwest Bank;
- Nordea Bank;
- Royal Bank of Scotland;
- Santander UK;
- Standard Chartered; and
- AAA-rated Money Market Funds.

All investments made with banks and financial institutions were made in accordance with the Authority's 2013-14 AIS and no investments are considered to pose an immediate credit risk. The table below highlights the Authority's potential exposure to default based on data published by the Fitch credit rating agency:

	Amount at 31st March 2014	Historical Experience of Default	Estimated Maximum Exposure to Default
	£000s	%	£000s
AAA Rated	-	0.00	-
AAAmf *	5,036	0.00	-
AA Rated	10,028	0.19	19
A Rated	17,440	0.71	124
BBB Rated	-	2.36	-
BB Rated	-	6.95	-
B Rated	-	10.88	-
CCC to C Rated	-	39.58	-
<b>Total</b>	<b>32,504</b>		<b>143</b>

\* The AAAmf rating relates to the Authority's Money Market Funds and is a separate rating from those used for Banks and Building Societies.

In addition to the above investments, the Authority also had total trade debtors of £22.095M outstanding at the year end. The Authority does not generally allow credit for its trade debtors, such that £7.031M of the £22.095M balance is past its due date for payment (£6.664M of £12.943M in 2012/13). The past due amount can be analysed by age as follows:

31st March 2013 £000s		31st March 2014 £000s
2,064	Less Than Three Months	1,333
640	Three to Six Months	948
540	Six Months to One Year	752
3,420	More Than One Year	3,998
<b>6,664</b>		<b>7,031</b>

## STATEMENT OF ACCOUNTS 2013/14

### Liquidity Risk

The Authority has ready access to borrowings from the Money Markets and the Public Works Loan Board. There is no perceived risk that the Authority will be unable to raise finance to meet its commitments.

The Authority maintains a significant debt portfolio and has to ensure that it will not be exposed to refinancing a significant proportion of its borrowing at a time of unfavourable interest rates. The approved prudential indicator for the maturity structure of debt is a key control in managing this risk.

The maturity analysis of the carrying amount of the Authority's debt at 31st March 2014 was as follows:

2012/13 Carrying Value (Restated) £000s	2012/13 Percentage %	Years	2013/14 Carrying Value £000s	2013/14 Percentage %
73,208	13	Less Than 1 Year	49,999	9
8,740	1	Between One & Two Years	19,566	4
38,702	7	Between Two & Five Years	38,531	7
121,641	21	Between Five & Ten Years	129,242	23
59,416	10	Between Ten & Twenty Years	47,441	8
500	0	Between Twenty & Thirty Years	500	0
64,000	11	Between Thirty & Forty Years	64,000	11
144,430	25	More Than Forty Years	144,430	26
** 65,123	12	Uncertain Date *	65,106	12
<b>575,760</b>	<b>100</b>	<b>Total</b>	<b>558,815</b>	<b>100</b>

\* The Authority has £63M of "Lender's Option, Borrower's Option" (LOBO) loans where the lender has the option to propose an increase in the rate payable; the Authority will then have the option to accept the new rate or repay the loan without penalty. Due to current low interest rates, in the unlikely event that the lender exercises its option, the Authority is likely to repay these loans. The maturity date is therefore uncertain.

\*\* The maturity analysis figures for 2012/13 have been recalculated on the basis outlined above to allow comparison.

The maturity of investments made with banks and financial institutions is as follows:

2012/13 Carrying Value £000s	2012/13 Percentage %	Years	2013/14 Carrying Value £000s	2013/14 Percentage %
29,117	100	Less Than One Year	27,469	85
-	-	Between One & Two Years	-	-
-	-	Between Two & Three Years	-	-
-	-	More Than Three Years	-	-
-	-	Uncertain Date *	5,035	15
<b>29,117</b>	<b>100</b>	<b>Total</b>	<b>32,504</b>	<b>100</b>

\* Shares in pooled funds have no defined maturity date and are presented as long term if the Authority does not expect to sell them during the coming year. The maturity date is therefore uncertain.

The Authority continued to maintain a short maturity duration for investments, primarily using instant access Call Accounts and Money Market Funds to manage liquidity requirements. Additionally, the Barclays flexible interest bearing current account (FIBCA) continued to be used to move funds between accounts and manage day to day cash requirements.

In April 2013, a long-term £5M deposit was placed with an AAmmf rated Cash Plus Fund, presented in the above table as an uncertain maturity date. All other fixed-term investments were made for shorter periods, typically 3, 6, 9 or 12 months. This reflects the Authority's continuing conservative approach to the investment of funds, maintaining liquidity and not locking out funds for long periods during uncertain economic times.



## STATEMENT OF ACCOUNTS 2013/14

### Market Risk

**Interest Rate Risk:** The Authority is exposed to risks arising from movements in interest rates. Movements in interest rates have a complex impact on the Authority. For instance, a rise in interest rates would have the following effects:

- borrowing at variable levels - the interest expense will rise;
- borrowing at fixed rates - the fair value of the liabilities will fall;
- investments at variable rates - the interest income will rise;
- investments at fixed rates - the fair value of the assets will fall.

Borrowings and investments classed as 'Loans and Receivables' are not carried at fair value so any nominal changes to their fair value will not impact on the Comprehensive Income and Expenditure Statement. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Surplus or Deficit on the Provision of Services. Movements in the fair value of fixed rate investments classed as 'Available for Sale' will be reflected in Other Comprehensive Income and Expenditure.

This is illustrated in the table below. If all interest rates had been 1% higher (with all other variables held constant) the financial effect would be:

	£000s
<b>Impact on the Provision of Services (Surplus) / Deficit:</b>	
Increase in Interest Payable on Variable Rate Borrowings	809
Decrease in Interest Payable on Variable Rate Investments	(174)
<b>Impact on the Provision of Services (Surplus) / Deficit</b>	<b>635</b>
Share of Overall Impact Debited / Credited to HRA	<b>347</b>
Share of Overall Impact Debited / Credited to General Fund	<b>288</b>
	<b>635</b>
<b>Impact on Other Comprehensive Income &amp; Expenditure:</b>	
Decrease in Fair Value of Fixed Rate Investment Assets	15
<b>Impact on Other Comprehensive Income &amp; Expenditure</b>	<b>15</b>
Decrease in Fair Value of Fixed Rate Borrowings / Liabilities	64,748
Decrease in Fair Value of Loans & Receivables	150

Whilst a 1% increase in interest rates has a significant impact on the revenue account, the current interest rate environment means such a pronounced increase is unlikely in the immediate future. More likely, the interest rate will be increased in smaller increments, by 0.25% or 0.5%.

The approximate impact of a 1% fall in interest rates would be as above but with the movements being reversed.

The Authority has a number of strategies for managing interest rate risk which are laid out in the Treasury Management Strategy. The main control is to set an upper limit on debt that is subject to variable interest rates. At 31st March 2014, 85% of the debt portfolio was held in fixed rate instruments and 15% in variable rate instruments, well within the variable rate limit of 30%.

**Price Risk:** The market price of the Authority's investment in the pooled Cash Plus Fund is governed by prevailing interest rates and the market risk associated with investment is managed alongside interest rate risk. As the Cash Plus Fund is classified as 'available for sale', all movements in price will be recognised in Other Comprehensive Income and Expenditure when the investment is sold.

**Foreign Exchange Risk:** The Authority has no financial asset or liabilities denominated in a foreign currency. It therefore has no exposure to loss arising as a result of adverse movements in exchange rates.

## STATEMENT OF ACCOUNTS 2013/14

### Note 30 – Inventories

2012/13						2013/14				
Consumable Stores	Maintenance Materials	Client Services – Work in Progress	Property Acquired or Construction for Sale	Total		Consumable Stores	Maintenance Materials	Client Services – Work in Progress	Property Acquired or Construction for Sale	Total
£000s	£000s	£000s	£000s	£000s		£000s	£000s	£000s	£000s	£000s
508	622	-	-	1,130	<b>Balance Outstanding at 1st April</b>	662	470	2	-	1,134
4,060	1,317	2	-	5,379	Purchases	4,491	1,608	6	-	6,105
(3,906)	(1,467)	-	-	(5,373)	Recognised as an Expense in the Year	(4,506)	(1,369)	-	-	(5,875)
-	-	-	-	-	Transfers	-	-	-	-	-
-	(2)	-	-	(2)	Written off Balance	(8)	-	-	-	(8)
<b>662</b>	<b>470</b>	<b>2</b>	<b>-</b>	<b>1,134</b>	<b>Balance Outstanding 31st March</b>	<b>639</b>	<b>709</b>	<b>8</b>	<b>-</b>	<b>1,356</b>

Balance Sheet

Balance Sheet

### Note 31 – Short Term Debtors (Less Impairment for Bad Debts)

31st March 2013				31st March 2014		
Total Debtors	Impairment For Bad Debts	Total		Total Debtors	Impairment For Bad Debts	Total
£000s	£000s	£000s		£000s	£000s	£000s
7,903	-	7,903	Central Government Bodies	7,261	-	7,261
3,291	-	3,291	Other Local Authorities	2,268	-	2,268
3,573	-	3,573	NHS Bodies	4,884	-	4,884
-	-	-	Public Corporations & Trading Funds	-	-	-
29,721	(7,472)	22,249	Other Entities & Individuals	36,902	(8,961)	27,941
<b>44,488</b>	<b>(7,472)</b>	<b>37,016</b>	<b>Totals</b>	<b>51,315</b>	<b>(8,961)</b>	<b>42,354</b>

Balance Sheet

Balance Sheet

Balance Sheet

Balance Sheet

### Note 32 – Creditors

31st March 2013 £000s		31st March 2014 £000s
(3,442)	Central Government Bodies	(2,380)
(1,157)	Other Local Authorities	(962)
(830)	NHS Bodies	(1,298)
-	Public Corporations & Trading Funds	-
(36,432)	Other Entities & Individuals	(38,201)
<b>(41,861)</b>	<b>Total</b>	<b>(42,841)</b>

Balance Sheet

Balance Sheet

## STATEMENT OF ACCOUNTS 2013/14

### Note 33 – Provisions

	Equal Pay	Insurance Fund	Municipal Mutual Insurance	Trading Standards Legal Case	Digital Region Ltd - Provision	Business Rate Appeals	Other	Total
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
<b>Balance at 31st March 2012</b>	<b>(2,928)</b>	<b>(4,535)</b>	<b>-</b>	<b>(2,300)</b>	<b>(6,280)</b>	<b>-</b>	<b>(15)</b>	<b>(16,058)</b>
Additional Provisions Made in 2012/13	-	(3,352)	(1,689)	-	(1,300)	-	-	<b>(6,341)</b>
Amounts Used in 2012/13	-	1,180	-	-	1,200	-	-	<b>2,380</b>
Unused Amounts Reversed in 2012/13	449	2,398	-	-	-	-	-	<b>2,847</b>
Unwinding of Discount in 2012/13	-	-	-	-	-	-	-	-
<b>Balance at 31st March 2013</b>	<b>(2,479)</b>	<b>(4,309)</b>	<b>(1,689)</b>	<b>(2,300)</b>	<b>(6,380)</b>	<b>-</b>	<b>(15)</b>	<b>(17,172)</b>
Additional Provisions Made in 2013/14	(104)	(3,443)	-	-	-	(865)	-	<b>(4,412)</b>
Amounts Used in 2013/14	1,707	1,689	850	-	540	-	-	<b>4,786</b>
Unused Amounts Reversed in 2013/14	-	2,308	500	-	-	-	-	<b>2,808</b>
Unwinding of Discount in 2013/14	-	-	-	-	-	-	-	-
<b>Balance at 31st March 2014</b>	<b>(876)</b>	<b>(3,755)</b>	<b>(339)</b>	<b>(2,300)</b>	<b>(5,840)</b>	<b>(865)</b>	<b>(15)</b>	<b>(13,990)</b>
Short Term Provisions	(876)	-	-	(2,300)	(5,840)	(865)	(15)	<b>(9,896)</b>
Long Term Provisions	-	(3,755)	(339)	-	-	-	-	<b>(4,094)</b>

Balance Sheet

#### Equal Pay

As at 31st March 2013, a provision totalling £2.479M for first and second generation phase one claims was included within the accounts, based on an estimate at that time of the total value of claims yet to be made.

During 2013/14, claims settled totalled £1.707M. Also during 2013/14 further additional information was received which resulted in a re-calculation of expected second phase claims still outstanding. This has resulted in a £0.104M increase in the original provision. This was included within the 2013/14 accounts.

The revised equal pay provision therefore now stands at £0.876M.

#### Insurance Fund

The Authority self insures part of its insurable financial risk by holding excesses on the various insurance policies that it has in place. These excesses apply to various categories of cover including property, public liability and employer's liability. As such, any claim that falls below the policy excess will be a cost to the Authority.

In order to fund the cost of these claims, a provision has been made by the Authority. The provision included in the 2013/14 accounts is £3.755M (£4.309M in 2012/13) and is based upon 80% of total identified outstanding claims. This level of provision is considered appropriate to fund the cost of claims on the basis of past experience and timescales in resolving outstanding claims.

The Authority also continues to monitor claims experience and has identified an appropriate reserve to meet other potential insurance claims.

## STATEMENT OF ACCOUNTS 2013/14

### Municipal Mutual Insurance (MMI)

Municipal Mutual Insurance was the Authority's insurer until their demise in 1992. A Scheme of Arrangement was set up with its creditors under which MMI continued to settle all outstanding claims whilst they had sufficient funds to do so. In the eventuality that the company became insolvent, a clawback clause would be triggered with the Authority liable to repay MMI in full or part. This Scheme of Arrangement was triggered in November 2012 and as such the Authority set aside an amount totalling £1.689M in the 2012/13 accounts. This was based on an estimate of its maximum liability at that time.

During 2013/14, a levy was imposed on all scheme creditors, including the Authority. This resulted in a total of £0.850M being repaid during 2013/14. In addition, a review has been undertaken during the year to determine the Authority's potential liability remaining. This resulted in a reversal of £0.5M to the Authority's Comprehensive Income and Expenditure account during the year. The Authority's remaining liability in relation to MMI has been estimated at £0.339M.

### South Yorkshire Trading Standards

The Authority carries a provision for the anticipated losses relating to the alleged financial irregularities in the South Yorkshire Trading Standards Service. As at 31st March 2014, this provision remained at £2.300M. In May 2014, the Authority received further information regarding a provisional settlement figure to be paid during 2014/15, equating to £1.912M for its share of the losses. Note 6, on page 42 details the Authority's treatment of the receipt of such information as a post Balance Sheet event.

### Digital Region Ltd

Within its 2012/13 accounts, the Authority took a provision to cover the potential costs attributable to the Authority, of a new supplier to take over the running and management of the Digital Region network with full accountability for operating costs, sales, marketing and revenue (£6.380M).

During 2013/14, negotiations took place with prospective new suppliers around continuing the Digital Region network. These discussions proved unsuccessful. As such, the Digital Region Board took the decision, on the 15th August to close Digital Region Ltd. The costs of closure are estimated to be on a par with the original estimate of the costs associated with the commissioning of a new provider and therefore the total provision set aside remains unchanged. During 2013/14, costs in relation to the closure of DRL totalled £0.540M. The remaining provision therefore stands at £5.840M as at 31st March 2014.

### Business Rate Appeals

On 1st April 2013, The Local Government Finance Act 2012 introduced the business rates retention scheme enabling local authorities to retain a proportion of the business rates generated in their area. Under the scheme, billing authorities are required to make provisions for refunding ratepayers who have appealed against the rateable value of their properties on the rating list.

The total provision set for lodged appeals outstanding as at 31st March 2014, including the respective preceptors' share, is estimated at £1.765M. This amount is shown within the Collection Fund on page 102. The Authority's share of this provision equates to £0.865M.

### Other Provisions – Section 117 Provision

On the 28<sup>th</sup> July 1999, the High Court ruled that local authorities may not charge for services provided under Section 117 of the Mental Health Act 1983. This provision relates to the possible reimbursement of charges where these have previously been levied.

## **Note 34 – Contingent Liabilities**

### Municipal Mutual Insurance

As highlighted above, the Authority has set aside a provision relating to a liability for the outstanding insurance claims placed with Municipal Mutual Insurance (MMI) Limited. The amount set aside is higher than the recommended amount set by MMI Ltd's insolvency scheme administrator and is therefore considered prudent to sufficiently settle the Authority's potential liability.

### Termination Benefits

Following the reductions in Government funding to local authorities announced in the Comprehensive Spending Review, the Authority has a recurrent funding shortfall over the period to 2017/18.

## STATEMENT OF ACCOUNTS 2013/14

Plans are currently being drawn up by the Authority to mitigate this funding shortfall under the "Future Council" concept.

Given that a large part of the Authority's budget relates to staffing costs, there will clearly be an impact on employee numbers and future redundancy costs. The precise number of employees and related cost is not clear at this stage.

### Pension Guarantee – Berneslai Homes

The Authority guarantees the full amount of the pension fund deficit of Berneslai Homes Ltd estimated at £7.686M as at 31st March 2014 (£16.298M as at 31st March 2013), although the Authority considers it highly unlikely that this guarantee will be called in.

### Pension Guarantee – Groundwork Dearne Valley

In November 2013, Groundwork Dearne Valley (GDV) was released from financial administration by accounting firm, BDO LLP. Going forward, management of GDV will be carried out by Groundwork Sheffield who continues to work closely with officers of the Authority on the long term financial recovery of GDV.

Should GDV cease, there may be a liability to the Authority linked guarantees, made in respect of the satisfaction of the South Yorkshire Pension Fund deficit attributable to organisation. This liability is currently estimated to be in the region of £1.675M.

### Business Rate Appeals

As highlighted above, the Authority has included a provision of £0.8M in relation to business rates appeals outstanding as at 31st March 2014. However, local businesses can still appeal against the Rateable Value on the 2010 Rating List until 31st March 2017. It is difficult to estimate the likelihood of businesses both submitting and being successful with an appeal and the Authority has therefore made no provision in the accounts in relation to un-lodged appeals.

## **Note 35 – Pensions Schemes Accounted for as Defined Contribution Schemes**

### Teachers' Pensions Scheme

Teachers employed by the Authority are members of the Teachers' Pension Scheme, administered by Capita Business Services Ltd on behalf of the Department for Education (DfE). The scheme provides teachers with specified benefits upon their retirement, and the Authority contributes towards the costs by making contributions based on a percentage of members' pensionable salaries.

The Scheme is a multi-employer defined benefit scheme. The Scheme is technically a defined benefit scheme. However, the Scheme is unfunded and the Department for Education uses a notional fund as the basis for calculating the employers' contribution rate paid by local authorities. Valuations of the notional fund are undertaken every four years.

The Scheme has in excess of 3,700 participating employers and consequently the Authority is not able to identify its share of underlying financial position and performance of the Scheme with sufficient reliability for accounting purposes. For the purposes of this Statement of Accounts, it is therefore accounted for on the same basis as a defined contribution scheme.

In 2013/14, the Authority paid £7.368M to Teachers' Pensions in respect of teachers' retirement benefits, representing 14.1% of pensionable pay. The figures for 2012/13 were £8.097M representing 14.1% of pensionable pay. There were no contributions remaining payable at the year end.

The Authority is responsible for the costs of any additional benefits awarded upon early retirement outside of the terms of the teachers' scheme. These costs are accounted for on a defined benefit basis and detailed in Note 36, on page 90.

### NHS Pensions Scheme

As at 1st April 2013, the Authority took full responsibility for the Public Health function from the NHS as per The Health and Social Care Act 2012. Public Health employees were transferred to the Authority at this time under The Transfer of Undertakings (Protection of Employment) Regulations 2006 (TUPE).

Public Health employees employed by the Authority are members of the NHS Pension Scheme, administered by the NHS Business Service Authority. The scheme provides employees with specified benefits upon their retirement, and the Authority contributes towards the costs by making contributions based on a percentage of members' pensionable salaries. The Public Health employees that were transferred on the 1st April 2014 will remain in the NHS Pension Scheme. All new employees will be enrolled into the Local Government Pension Scheme.

## STATEMENT OF ACCOUNTS 2013/14

The Scheme is a multi-employer defined benefit scheme. The NHS Pension Scheme is an unfunded occupational scheme backed by the Exchequer. In 2013/14, the Authority paid £0.131M to NHS Pensions in respect of Public Health employees' retirement benefits, representing 14% of pensionable pay.

### **Note 36 – Defined Benefit Pension Schemes**

#### Participation in Pension Schemes

As part of the terms and conditions of employment of its officers and other employees, the Authority offers retirement benefits. Although these benefits will not actually be payable until employees retire, the Authority has a commitment to make the payments that need to be disclosed at the time that employees earn their future entitlement.

The Authority participates in the South Yorkshire Pension Fund. This is a funded scheme, meaning that the Authority and employees pay contributions into a fund, calculated at a level intended to balance the pension's liabilities with investment assets.

In addition to the funded element of the scheme, the Authority also accounts for an unfunded element in relation to discretionary benefits. These amounts have been shown as a separate column in the tables below for information.

#### Transactions Relating to Post-Employment Benefits

The Authority recognises the cost of retirement benefits in the reported Net Cost Services in the Comprehensive Income and Expenditure Statement when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge required to be made against Council Tax is based on the cash payable in the year, so the real cost of post employment / retirement benefits is reversed out of the General Fund via the Movement in Reserves Statement. The following transactions have been made in the Comprehensive Income and Expenditure Statement and the General Fund balance via the Movement on Reserves Statement during the year:

2012/13 Total Local Government Pension Scheme  £000s	2012/13 Unfunded Discretionary Benefits Arrangements (Included in Total)  £000s		2013/14 Total Local Government Pension Scheme  £000s	2013/14 Unfunded Discretionary Benefits Arrangements (Included in Total)  £000s
		<b><u>Comprehensive Income &amp; Expenditure Statement:</u></b>		
		<i>Cost of Services :</i>		
19,081	-	- Current Service Cost	22,984	-
-	-	- Past Service Costs	187	-
(3,039)	-	- Settlements & Curtailments	(4,916)	-
407	-	- Administration Expenses	395	-
		<i>Financing &amp; Investment Income &amp; Expenditure :</i>		
13,858	1,820	- Net Interest Cost	14,680	1,653
<b>30,307</b>	<b>1,820</b>	<b>Total Post Employment Benefit Charged to the Surplus or Deficit on the Provision of Services</b>	<b>33,330</b>	<b>1,653</b>
		<i>Other Post Employment Benefits Charged to the Comprehensive Income &amp; Expenditure Statement :</i>		
		<i>Re-measurement of The Net Benefit Liability Comprising:</i>		
(52,337)	-	- Return on Plan Assets (Excluding The Amount Included In Net Interest Expense	7,590	-
-	-	- Experience (Gains) / Losses	(30,846)	2,589
10,122	-	- Actuarial (Gains) and Losses On Changes in Demographic Assumptions	15,247	404
104,920	2,975	- Actuarial (Gains) and Losses On Changes in Financial Assumptions	(85,122)	(1,341)
<b>62,705</b>	<b>2,975</b>	<b>Total Post Employment Benefit Charged to Other Comprehensive Income &amp; Expenditure</b>	<b>(93,131)</b>	<b>1,652</b>
<b>93,012</b>	<b>4,795</b>	<b>Total Post Employment Benefit Charged to the Comprehensive Income &amp; Expenditure Statement</b>	<b>(59,801)</b>	<b>3,305</b>

## STATEMENT OF ACCOUNTS 2013/14

2012/13 Total Local Government Pension Scheme £000s	2012/13 Unfunded Discretionary Benefits Arrangements (Included in Total) £000s		2013/14 Total Local Government Pension Scheme £000s	2013/14 Unfunded Discretionary Benefits Arrangements (Included in Total) £000s
		<b>Movement in Reserves Statement:</b>		
(6,517)	760	- Reversal of Net Charges Made to the Surplus or Deficit for the Provision of Services for Post Employment Benefits in Accordance with the Code	(9,171)	947
		<b>Actual Amount Charged Against the General Fund Balance for Pensions for the Year:</b>		
<b>23,790</b>	-	Employers' Contributions Payable to Scheme	<b>24,159</b>	-
-	<b>2,580</b>	Retirement Benefits Payable to Pensioners	-	<b>2,600</b>

### Pensions Assets and Liabilities Recognised in the Balance Sheet

2012/13 Total Liabilities: Local Government Pension Scheme £000s	2012/13 Unfunded Liabilities: Discretionary Benefits Arrangements (Included in Total) £000s		2013/14 Total Liabilities: Local Government Pension Scheme £000s	2013/14 Unfunded Liabilities: Discretionary Benefits Arrangements (Included in Total) £000s
(1,042,514)	(40,651)	Present Value of The Defined Benefit Obligation	(972,069)	(41,356)
676,607	-	Fair Value of Plan Assets	690,122	-
<b>(365,907)</b>	<b>(40,651)</b>	<b>Net Liability Arising From Defined Benefit Obligation</b>	<b>(281,947)</b>	<b>(41,356)</b>

Balance Sheet

Balance Sheet

### Reconciliation of Fair Value of the Scheme (Plan) Assets

2012/13 Total Local Government Pension Scheme £000s	2012/13 Assets: Discretionary Benefits Arrangements (Included in Total) £000s		2013/14 Total Local Government Pension Scheme £000s	2012/13 Assets: Discretionary Benefits Arrangements (Included in Total) £000s
<b>598,748</b>	-	<b>Opening Balance at 1st April</b>	<b>676,607</b>	-
29,256	-	Interest Income	28,266	-
52,337	-	<i>Re-measurement Gains and (Losses):</i>		-
(407)	-	- The Return on Plan Assets, Excluding the Amount Included in Net Interest Expense	(7,590)	-
(1,340)	-	Administration Expenses	(395)	-
23,790	2,580	Settlements	(1,303)	-
6,448	-	Employer Contributions	24,159	2,600
(32,225)	(2,580)	Contributions by Scheme Participants	6,288	-
		Benefits Paid	(35,910)	(2,600)
<b>676,607</b>	-	<b>Closing Balance at 31st March</b>	<b>690,122</b>	-

## STATEMENT OF ACCOUNTS 2013/14

Local Government Pension Scheme Assets Comprised:

Fair Value of Scheme Assets 2012/13	Percentage of Total		Fair Value of Scheme Assets 2013/14	Percentage of Total
£000s	%		£000s	%
<b>10,893</b>	<b>1.61</b>	<b>Total Cash &amp; Cash Equivalents</b>	<b>13,996</b>	<b>2.03</b>
144,124	21.30	<u>Equity Instruments:</u>	150,012	21.74
-	-	UK Quoted	-	-
266,333	39.36	UK Unquoted	276,070	40.00
-	-	Overseas Quoted	-	-
		Overseas Unquoted		
<b>410,457</b>	<b>60.66</b>	<b>Total Equity Instruments</b>	<b>426,082</b>	<b>61.74</b>
-	-	<u>Bonds:</u>	-	-
78,121	11.55	UK Government Fixed	71,821	10.41
17,375	2.57	UK Government Indexed	18,095	2.62
-	-	Overseas Government Fixed	-	-
45,218	6.68	Overseas Government Indexed	43,029	6.23
4,567	0.68	UK Other	2,767	0.40
		Overseas Other		
<b>145,281</b>	<b>21.48</b>	<b>Total Bonds</b>	<b>135,712</b>	<b>19.66</b>
52,728	7.79	<u>Property:</u>	57,815	8.38
-	-	UK Direct	-	-
9,337	1.38	Overseas	9,927	1.44
		Property Funds		
<b>62,065</b>	<b>9.17</b>	<b>Total Property</b>	<b>67,742</b>	<b>9.82</b>
-	-	<u>Private Equity (By Location):</u>	-	-
-	-	UK	-	-
		Overseas		
<b>-</b>	<b>-</b>	<b>Total Private Equity</b>	<b>-</b>	<b>-</b>
47,911	7.08	<u>Other Investment Funds:</u>	46,590	6.75
		Pooled Investment Vehicles		
<b>47,911</b>	<b>7.08</b>	<b>Total Other Investment Funds</b>	<b>46,590</b>	<b>6.75</b>
<b>676,607</b>	<b>100</b>	<b>Total Scheme Assets</b>	<b>690,122</b>	



## STATEMENT OF ACCOUNTS 2013/14

### Reconciliation of Present Value of the Scheme Liabilities (Defined Benefit Obligation)

2012/13 Total Liabilities: Local Government Pension Scheme £000s	2012/13 Unfunded Liabilities: Discretionary Benefits Arrangements (Included in Total) £000s		2013/14 Total Liabilities: Local Government Pension Scheme £000s	2013/14 Unfunded Liabilities: Discretionary Benefits Arrangements (Included in Total) £000s
<b>(895,433)</b>	<b>(38,436)</b>	<b>Opening Balance at 1st April</b>	<b>(1,042,514)</b>	<b>(40,651)</b>
(19,081)	-	Current Service Cost	(22,984)	-
(43,114)	(1,820)	Interest Cost	(42,946)	(1,653)
(6,448)	-	Contributions by Scheme Participants	(6,288)	-
(10,122)	-	<i>Re-measurement Gains and (Losses):</i>		
	-	- Experience Gains / (Losses)	30,846	(2,589)
	-	- Actuarial Gains / (Losses) Arising From Changes in Demographic Assumptions	(15,247)	(404)
(104,920)	(2,975)	- Actuarial Gains / (Losses) Arising From Changes in Financial Assumptions	85,122	1,341
-	-	Past Service (Losses) / Gains	(187)	-
(841)	-	Gains / (Losses) Curtailments	(1,506)	-
32,225	2,580	Benefits Paid	35,910	2,600
5,220	-	Liabilities Extinguished on Settlements	7,725	-
<b>(1,042,514)</b>	<b>(40,651)</b>	<b>Closing Balance at 31st March</b>	<b>(972,069)</b>	<b>(41,356)</b>

#### Basis for Estimating Assets and Liabilities

Liabilities have been assessed on an actuarial basis using the projected unit cost method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc. The liabilities have been assessed by Mercer Human Resource Consulting Ltd, an independent firm of actuaries with estimates for the Authority fund being based on the latest full valuation of the scheme which took place on 31st March 2010 for the period 1st April 2011 to 31st March 2014.

The principal assumptions used by the actuary have been:

2012/13		2013/14
%	<b>Long Term Expected Rate of Return:</b>	%
7.0	Equity Investments	7.0
2.8	Government Bonds	3.4
3.9	Other Bonds	4.3
5.7	Property	6.2
0.5	Cash / Liquidity	0.5
<b>Years</b>	<b>Mortality Assumptions:</b>	<b>Years</b>
21.8	Longevity at 65 for Current Pensioners (Male)	22.9
24.7	Longevity at 65 for Current Pensioners (Female)	25.5
23.7	Longevity at 65 for Future Pensioners (Male)	25.2
26.6	Longevity at 65 for Future Pensioners (Female)	28.3
%	<b>Other:</b>	%
-	Rate of RPI	-
2.4	Rate of CPI	2.4
4.2	Rate of Increase in Salaries	4.2
2.4	Rate of Increase in Pensions	2.4
4.2	Discount Rate	4.5

The estimation of the defined benefit obligations is sensitive to the actuarial assumptions set out in the table above. The sensitivity analysis below have been determined based on reasonably possible changes of the assumptions occurring at the end of the reporting period and assumes for each change that the assumption analysed changes while all other assumptions remain constant. The assumptions in longevity, for example, assume that life expectancy increases or decreases for men and women. In practice, this is unlikely to occur and changes in some of the assumptions may be interrelated. The estimations in the sensitivity analysis have followed the accounting policies for the scheme. I.e. on an actuarial basis using the projected unit credit method. The methods and types of assumptions used in preparing the sensitivity analysis below did not change from those used in the previous period.

## STATEMENT OF ACCOUNTS 2013/14

2012/13 Increase in Assumption £000s	Impact on the Defined Benefit Obligation in the Scheme *	2013/14 Increase in Assumption £000s
(20,728)	- Longevity (Increase or Decrease in 1 Year)	(18,865)
(18,477)	- Rate of Inflation (Increase or Decrease by 0.1%)	(18,364)
-	- Rate of Increase in Salaries (Increase or Decrease by 0.1%)	(4,293)
18,175	- Rate of Discounting Scheme Liabilities (Increase or Decrease by 0.1%)	18,023

\* A negative figure represents an increase to the obligation whereas a positive figure represents a decrease to the obligation.

### Impact on the Authority's Cash Flows

The objectives of the scheme are to keep employers' contributions at as constant a rate as possible. The Authority has agreed a strategy with the scheme's actuary to achieve a funding level of 100% over the next 22 years. Funding levels are monitored on an annual basis. The next triennial valuation is due to be completed on 31st March 2014 in respect of the 3 year period 2014/15 - through 2016/17.

The scheme will need to take account of the national changes to the scheme under the Public Pensions Act 2013. Under the Act, the Local Government Pension Scheme in England and Wales and the other main existing public service schemes may not provide benefits in relation to service after 31st March 2014. The Act provides for scheme regulations to be made within a common framework, to establish new career average revalued earning schemes to pay pensions and other benefits to certain public servants.

The Authority anticipates to pay £25.291M expected contributions to the scheme in 2014/15. The weighted average duration of the defined benefit obligation for scheme members is 19 years during 2014/15.

### Note 37 – Grant Income Receipts in Advance

The Authority has received a number of grants, contributions and donations that have yet to be recognised as income as they have conditions attached to them that will require the monies or property to be returned to the transferor if the conditions are not met. All specific income credited in excess of £0.5M is listed individually in the tables below:

31st March 2013 £000s	Current Liabilities	31st March 2014 £000s
	<b>Capital Grants Receipts in Advance:</b>	
(53)	Development - DFT Flooding Scheme	(53)
-	Development - HMR Pathfinder Grant	-
(187)	Development - Gypsy Sites	(97)
(481)	Development – Goldthorpe Cluster of Empty Homes	-
(697)	CYP&F - Devolved Formula Capital (DFC)	(683)
-	CYP&F - PFS Capital Maintenance	-
-	CYP&F - PFS Basic Needs	-
-	Adults - Improving Access to Treatment for Hard to Reach GRPS	(175)
(2,687)	Other Grants	(1,913)
<b>(4,105)</b>	<b>Total Capital Grants Receipts in Advance</b>	<b>(2,921)</b>
	<b>Capital Contributions Receipts in Advance:</b>	
(2,745)	Section 106 Contributions	(1,761)
(685)	School Contributions	(12)
(506)	Other Contributions	(410)
<b>(3,936)</b>	<b>Total Capital Contributions Receipts in Advance</b>	<b>(2,183)</b>
<b>(8,041)</b>	<b>Total Capital Grants &amp; Contributions Receipts in Advance</b>	<b>(5,104)</b>

Balance Sheet

## STATEMENT OF ACCOUNTS 2013/14

31st March 2013 £000s	Current Liabilities	31st March 2014 £000s
	<b>Revenue Grants Receipts in Advance:</b>	
(15)	CYP&F - ASL Carry Forward	-
(433)	CYP&F - SASB Carry Forward	-
-	CYP&F - Adult Skills 24+Disc Learner Supp	(325)
(209)	Adults - Trailblaze Grant	-
(156)	Development - Dearne Eco Towns Grant	-
-	HRA - DCLG Housing Subsidy	-
-	Corporate Services - DCLG New Homes Bonus Scheme Grant	-
(100)	Corporate Services - South Yorkshire Digital by Default	-
(486)	Other	(275)
<b>(1,399)</b>	<b>Total Revenue Grants Receipts in Advance</b>	<b>(600)</b>
	<b>Revenue Contributions Receipts in Advance:</b>	
(698)	Development - Section 278 Contributions	(749)
-	Development - Parks Contribution	-
-	Public Health - BPCT Public Health Relocation Contribution	-
(243)	Other	(50)
<b>(941)</b>	<b>Total Revenue Contributions Receipts in Advance</b>	<b>(799)</b>
<b>(2,340)</b>	<b>Total Revenue Grants &amp; Contributions Receipts in Advance</b>	<b>(1,399)</b>

Balance Sheet

### NOTES PRIMARILY RELATING TO THE CASHFLOW STATEMENT

#### Note 38 – Cash Flow Statement – Operating Activities

The cash flows for operating activities include the following items:

31st March 2013 (Restated) £000s		31st March 2014 £000s
56,200	Interest Paid	58,773
(1,497)	Interest Received	(1,119)
(79)	Dividends Received	(713)

#### Note 39 – Cash Flow Statement – Investing Activities

31st March 2013 £000s		31st March 2014 £000s
98,676	Purchase of Property, Plant & Equipment, Investment Property & Intangible Assets	49,647
13,036	Purchase of Short Term & Long Term Investments	-
429	Other Payments for Investing Activities	516
(6,737)	Proceeds From The Sale of Property, Plant & Equipment, Investment Property & Intangible Assets	(12,647)
(12,001)	Proceeds from Short Term & Long Term Investments	(5,166)
(20,645)	Other Receipts from Investing Activities	(19,874)
<b>72,758</b>	<b>Net Cash (Inflows) / Outflows From Investing Activities</b>	<b>12,476</b>

Cash Flow

#### Note 40 – Cash Flow Statement – Financing Activities

31st March 2013 £000s		31st March 2014 £000s
(149,565)	Cash Receipts of Short & Long Term Borrowing	(133,372)
457	Appropriation to Collection Fund	1,755
62	Council Tax & NNDR Adjustment	(103)
4,685	Cash Payments for the Reduction of the Outstanding Liabilities Relating to Finance Leases & On-Balance Sheet PFI Contracts	6,992
141,801	Repayments of Short & Long Term Borrowing	148,159
<b>(2,560)</b>	<b>Net Cash (Inflows) / Outflows From Financing Activities</b>	<b>23,431</b>

Cash Flow

## STATEMENT OF ACCOUNTS 2013/14 NOTES RELATING TO OTHER DISCLOSURES

### Note 41 – Material Items of Income and Expense / Exceptional Items

In line with the Authority's accounting policies, this note identifies any material items of income or expense that occurred during 2013/14, defined as any individual transaction exceeding £10 Million to / from a single vendor or customer.

For the purposes of this note, there were no material items of income or expense during 2013/14.

Exceptional items are items of expense or income which are material in terms of the Authority's overall expenditure and are not expected to recur frequently or regularly. All exceptional items are shown separately on the face of the Comprehensive Income & Expenditure Statement.

The exceptional items relating to 2013/14 relate solely to the transfer of the Authority's maintained schools to Academy status (see arrangements at Note 26 on page 74). The amounts written out of the Authority's Balance Sheet are as follows:

	Other Land & Buildings	Vehicles, Plant, Furniture & Equipment	Total
<b>Assets Relating To:</b>	<b>£000s</b>	<b>£000s</b>	<b>£000s</b>
Darfield Valley Primary	1,787	2	1,789
Darton Primary	2,015	3	2,018
Dodworth St Johns Primary (VA)	80	-	80
Heather Garth Primary	1,463	-	1,463
Hoyland Common Primary	2,880	3	2,883
Kendray Primary	1,497	4	1,501
Littleworth Grange Primary	2,714	15	2,729
Pipers Grove Primary	1,681	-	1,681
Royston Meadstead Primary	1,716	6	1,722
West Meadows Primary	1,616	-	1,616
<b>Total</b>	<b>17,449</b>	<b>33</b>	<b>17,482</b>

CI&ES

### Note 42 – Trust Funds and Other Third Party Funds

The Authority acts as sole or custodian trustee for 13 trust funds and as one of several trustees for a further 24 funds. In neither case do the funds represent assets of the Authority and they have not been included in the Authority's Balance Sheet. The purpose of those major funds where the Authority acts as sole trustee are explained below:

2012/13 £000s	Trust Funds / Charities	Details	2013/14 £000s
	<b>Sole / Custodian Trustees:</b>		
60	Edmund Rogers	Financial assistance to the less fortunate in Barnsley	30
156	Hoyland Nether Public Hall	Property left in trust to benefit the residents of Hoyland	157
155	Hoyland Nether Recreation Ground	Land left in trust to benefit the residents of Hoyland	156
219	Captain Allots	Assist groups / clubs in Hemingfield & Jump	219
39	Amenity Funds	Monies for residents of Social Services Residential Homes	32
33	Hilda Spencer Bequest	Education advancement for benefit of poor children	-
10	Cutlers Charity	Relief of financial hardship within the Barnsley Borough	10
35,083	Penistone Grammar School - Foundation Fund	Provide special benefits not normally provided by the LEA for Penistone Grammar School	34,259
17	Others		16
<b>35,772</b>			<b>34,879</b>
	<b>Other Funds:</b>		
108	Prisoner of War Fund	Grants / Loans for the benefit of ex-service personnel	122
36	Goldthorpe Recreation Ground	Benefits the community of Goldthorpe	42
157	Others	Other Funds	77
<b>301</b>			<b>241</b>
<b>36,073</b>	<b>Total Capital Value of Funds</b>		<b>35,120</b>

## STATEMENT OF ACCOUNTS 2013/14

The assets shown below represent the above fund balances:

2012/13 £000s	Balance Sheet at 31st March	2013/14 £000s
	<b>Assets:</b>	
34,797	Fixed Assets	33,918
520	Investments	536
654	Cash	561
102	Other Net Assets	105
<b>36,073</b>		<b>35,120</b>
	Represented by:	
<b>36,073</b>	<b>Fund Balances</b>	<b>35,120</b>

### **Note 43 - Cessation of Group Accounts Presentation**

In prior financial years, the Authority had presented a set of Group Accounts to supplement the single entity statements. The Authority has reassessed the requirements of the Code in respect of producing group accounts and has concluded that from 2013/14, group accounts will no longer be published.

This decision has been made on the basis that they are not materially different to the single entity suite of statements and that any material transactions and balances with those subsidiaries and joint ventures are shown elsewhere within the single entity statements.

The key information relating to such transactions are as follows:

- Berneslai Homes' Pensions Liability of £7.686M is covered as contingent liability in Note 34, on page 88;
- The Authority's share of Digital Region Ltd's reserves (£5.2M) is disclosed within Note 19 - Related Parties, on page 63; and
- The Authority's transactions and balances involving subsidiaries and joint ventures of the Authority are disclosed within Note 19 - Related Parties, on page 63.

### **Note 44 - Other Disclosures**

#### Construction Contracts

At 31st March 2014, the Authority had no construction contracts in progress. As at 31st March 2013, the Authority also had no construction contracts in progress.

#### Acquired, Discontinued Operations and Outstanding Liabilities

There were no acquired / discontinued operations during the year.

#### Road Charging Schemes

BMBC does not have any road charging schemes under the Transport Act 2000.

#### Contingent Assets

The Authority has no contingent assets as at 31st March 2014. The Authority also had no contingent assets as at 31st March 2013.

#### Capitalisation of Borrowing Costs

The Authority has not capitalised any of its borrowing costs in 2013/14. The Authority also did not capitalise any of its borrowing costs in 2012/13.

**STATEMENT OF ACCOUNTS 2013/14**  
**SECTION 5 - SUPPLEMENTARY FINANCIAL STATEMENTS**

**HOUSING REVENUE ACCOUNT - COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT**

The HRA Comprehensive Income and Expenditure Statement shows the economic cost in the year of providing housing services in accordance with generally accepted accounting practices, rather than the amount to be funded from rents and Central Government grants. Authorities charge rent to cover expenditure in accordance with regulations; this may be different from the accounting cost. The increase or decrease in the year, on the basis of which rents are raised, is shown in the Movement on the HRA Statement.

2012/13 (Restated) £000s		2013/14 £000s	
	<b>Income</b>		
(63,502)	Dwelling Rents (Gross)	(66,977)	
(278)	Non-Dwelling Rents (Gross)	(388)	
(1,851)	Charges for Services and Facilities	(1,134)	
(509)	Contributions Towards Expenditure	(673)	
(28)	HRA Subsidy Receivable (Including MRA Element)	-	
<b>(66,168)</b>	<b>Total Income</b>	<b>(69,172)</b>	CI&ES
	<b>Expenditure</b>		
15,685	Repairs & Maintenance	16,757	
14,519	Supervision & Management	13,354	
54	Rents, Rates, Taxes & Other Charges	272	
12,384	Depreciation	11,676	Note F
221	Impairment of Bad Debts	369	
31,991	Impairment of Non Current Assets	15,065	Note G
92	Debt Management Cost	93	
-	HRA Subsidy Payable (Including MRA Element)	-	
<b>74,946</b>	<b>Total Expenditure</b>	<b>57,586</b>	CI&ES
<b>8,778</b>	<b>Net Cost of HRA Services as Included in the Comprehensive Income &amp; Expenditure Statement</b>	<b>(11,586)</b>	CI&ES
512	HRA Services' Share of Corporate & Democratic Core	225	
-	Impairment of Non Current Assets, Recorded Against The NDC Line of CI&ES	76	Note G
<b>9,290</b>	<b>Net Cost for HRA Services</b>	<b>(11,285)</b>	
	<b>HRA Share of Other Operating Income &amp; Expenditure in The CI&amp;ES</b>		
(959)	(Gain) / Loss on Disposal of HRA Fixed Assets	(856)	
<b>(959)</b>	<b>HRA Share of Financing &amp; Investment Income &amp; Expenditure in The CI&amp;ES</b>	<b>(856)</b>	
12,425	Interest Payable & Similar Charges	12,242	
(290)	Interest & Investment Income	(182)	
1,584	Change in Fair Value of Investment Properties	(148)	Note G
217	(Gain) / Loss on Disposal of Investment Properties	34	
(118)	Rentals Received & Expenses Incurred on Investment Properties	(23)	
<b>13,818</b>		<b>11,923</b>	
	<b>HRA Share of Taxation &amp; Non Specific Grant Income in The CI&amp;ES</b>		
(515)	Capital Grants & Contributions Receivable	-	
<b>(515)</b>		<b>-</b>	
<b>21,634</b>	<b>(Surplus) / Deficit for the Year on HRA Services</b>	<b>(218)</b>	MIRS

**MOVEMENT ON THE HOUSING REVENUE ACCOUNT BALANCE**

2012/13 £000s		2013/14 £000s	
<b>19,166</b>	<b>Balance on the HRA at the End of the Previous Year</b>	<b>21,111</b>	
(21,634)	Surplus or (Deficit) for the Year on the HRA Income & Expenditure Statement	218	MIRS
23,579	Adjustments Between Accounting Basis and Funding Basis Under Statute	5,681	Note 7 / MIRS
<b>1,945</b>	<b>Increase / (Decrease) in the Housing Revenue Account Balance</b>	<b>5,899</b>	
<b>21,111</b>	<b>Balance on the HRA at the End of the Current Year</b>	<b>27,010</b>	Note 8

# STATEMENT OF ACCOUNTS 2013/14

## NOTES TO THE HOUSING REVENUE ACCOUNT

### Note A – Analysis of Housing Stock as at 31st March 2014

The number of council house dwellings held at the year end can be analysed as follows:

2012/13	Analysis of Housing Stock	2013/14
9,256	Houses	9,188
3,138	Flats	3,132
4,641	Bungalows	4,637
1,931	Terraced	1,928
<b>18,966</b>	<b>Total</b>	<b>18,885</b>

HRA Balance Sheet Information:

2012/13		Asset Category	2013/14	
Value as at 1st April £000s	Value as at 31st March £000s		Value as at 1st April £000s	Value as at 31st March £000s
414,086	389,090	Dwellings	389,090	379,198
10,268	10,805	Other Land & Buildings	10,805	12,606
9	155	Vehicles, Plant, Furniture & Equipment	155	78
875	767	Infrastructure & Community Assets	767	481
9,138	4,563	Investment Property	4,563	4,782
628	1,922	Surplus Assets	1,922	1,777
5	25	Assets Held for Sale	25	35
<b>435,009</b>	<b>407,327</b>	<b>Total</b>	<b>407,327</b>	<b>398,957</b>

### Note B – Vacant Possession Value of Council Housing Stock

The vacant possession value of dwellings within the HRA as at 1st April 2013 is £1.293 Billion (1st April 2012 value: £1.336 Billion). To arrive at the Balance Sheet value of dwellings, the vacant possession value is reduced to reflect the fact that there are sitting tenants enjoying sub-market rents and tenants' rights including the Right to Buy. The adjustment factor (31%) measures the difference between market rents and sub-market rents. It shows the economic cost to Central Government of providing council housing at less than market rents.

### Note C – Analysis of the Movement on the Major Repairs Reserve

2012/13 £000s	Major Repairs Reserve	2013/14 £000s
<b>(6,460)</b>	<b>Balance Brought Forward</b>	<b>(5,396)</b>
	<b>Credits:</b>	
(12,384)	Amount Transferred To MRR	(11,675)
<b>(12,384)</b>		<b>(11,675)</b>
	<b>Debits:</b>	
18,760	Capital Expenditure for HRA Purposes	18,880
(5,312)	Amounts Transferred From MRR	(6,824)
<b>13,448</b>		<b>12,056</b>
<b>(5,396)</b>	<b>Balance to Carry Forward</b>	<b>(5,015)</b>

Note F

### Note D – Analysis of the Movement on the Housing Repairs Account

The Authority does not maintain a separate Housing Repairs Account.

## STATEMENT OF ACCOUNTS 2013/14

### Note E – HRA Capital Expenditure and Capital Receipts

An analysis of capital expenditure within the HRA and sources of finance:

2012/13		Capital Financing	2013/14	
Houses £000s	Other Properties £000s		Houses £000s	Other Properties £000s
-	-	Borrowing	-	-
563	-	Capital Receipts	396	-
115	-	Revenue Contributions	-	-
18,704	57	Major Repairs Allowance	18,880	-
733	148	Grants and Contributions	651	-
<b>20,115</b>	<b>205</b>	<b>Total Capital Expenditure Within the HRA</b>	<b>19,927</b>	-

A summary of total capital receipts within the Authority's HRA:

2012/13 £000s	Capital Receipts	2013/14 £000s
3,362	Council House Sales (Net)	4,166
123	Other Land	399
-	Other Buildings	46
-	Non Disposals	30
2	Mortgages and Housing Act Advances	2
<b>3,487</b>	<b>Total</b>	<b>4,643</b>

### Note F - Depreciation

Authorities are required to charge depreciation on all HRA properties calculated in accordance with proper practices. The table below details the depreciation charge made to the HRA in 2013/14. The Assistant Chief Executive, Finance, Property & Information Services has determined that for council house dwellings, the straight line depreciation method over an average useful life of 35 years is the most appropriate basis. The straight line depreciation method has also been used for non-dwelling properties in accordance with proper practices including IAS 16 principles.

2012/13 £000s	Depreciation	2013/14 £000s
11,640	Council Dwellings	11,134
575	Other Land & Buildings	349
61	Vehicle, Plant, Furniture & Equipment	78
108	Infrastructure & Community Assets	108
-	Surplus Assets Not Held for Sale	7
<b>12,384</b>	<b>Total</b>	<b>11,676</b>

### Note G – Impairments

Impairments totalling £15.492M (£34.001M in 2012/13) relating to the reduction in the value of HRA Property, Plant & Equipment (£15.141M) and the reduction in the value of HRA Investment Properties (£0.351M) have been recognised within the 2013/14 accounts. The reduction in the value of HRA Property, Plant & Equipment is charged against the relevant SERCOP line, in accordance with the Code. £0.076M has been shown against the NDC line of the Comprehensive Income & Expenditure Statement.

Within the HRA Comprehensive Income & Expenditure Statement, the net movement in the value of Investment Properties is shown. This amount includes the impairment of £0.351M and a revaluation upwards of £0.499M, a net gain of £0.148M.

### Note H – Revenue Expenditure Funded from Capital Under Statute

There was no such expenditure relating to the HRA during 2013/14 (2012/13 nil).



## STATEMENT OF ACCOUNTS 2013/14

### **Note I – HRA Subsidy**

Up to 1<sup>st</sup> of April 2012, Housing Subsidy was payable by Central Government to the HRA. This was a Government grant towards the net cost of management, rent rebates, maintenance and financing costs after deducting an assumed level of rental income. The financing costs that are taken into consideration in the subsidy calculation include capital charges, lease payments and deferred payments. The subsidy supports the difference between notional costs and income. However, the Localism Act 2011 has abolished Housing Subsidy and replaced it with a new Self-Financing regime for the HRA from 2012/13.

### **Note J – Pensions Reserve**

There has been no movement on the pensions reserve in 2013/14 relating to the HRA (2012/13 nil).

### **Note K – Rent Arrears**

Housing rent arrears total £2.388M as at 31st March 2014 (£1.961M as at 31st March 2013).

A bad debts provision has been made in the accounts in respect of potentially uncollectable rent. The value of the provision at 31st March 2014 is £1.206M (£0.986M as at 31st March 2013). The movement in the year comprises the value of rent arrears written off during the year totalling £0.056M (£0.120M in 2012/13) and an increase in the provision of £0.276M resulting from a review of the levels of rent arrears. Although the Authority has made a provision for potentially uncollectable debts, it is still the Authority's policy to pursue debts whilst this is economically viable.

### **Note L – Income / Expenditure in the HRA directed by the Secretary of State**

There has not been any income or expenditure incurred by the HRA that required the Secretary of State's approval.

### **Note M – Exceptional Items**

There were no exceptional items in 2013/14.

# STATEMENT OF ACCOUNTS 2013/14

## COLLECTION FUND

The Collection Fund is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the billing authority in relation to the collection from taxpayers and distribution to local authorities and Central Government of Council Tax and Non-Domestic Rates.

2012/13 £000s	COLLECTION FUND ACCOUNT	2013/14 COUNCIL TAX £000s	2013/14 BUSINESS RATES £000s	2013/14 TOTAL £000s	
	<b>INCOME:</b>				
(81,141)	Council Tax	(87,250)	-	(87,250)	
(19,842)	Council Tax Benefit Grant	-	-	-	
(50,724)	Non-Domestic Rates	-	(53,005)	(53,005)	Note A
<b>(151,707)</b>	<b>Total Income</b>	<b>(87,250)</b>	<b>(53,005)</b>	<b>(140,255)</b>	
	<b>EXPENDITURE:</b>				
	<i>Precepts and Demands on Collection Fund by Major Preceptors &amp; the Authority:</i>				
84,761	BMBC (Including Parish Council Precepts)	70,591	24,801	95,392	Note C
9,647	South Yorkshire Police Authority	8,313	-	8,313	Note C
4,386	South Yorkshire Fire & Civil Defence Authority	3,720	496	4,216	Note A/ C
<b>98,794</b>		<b>82,624</b>	<b>25,297</b>	<b>107,921</b>	
	<i>Non-Domestic Rates:</i>				
50,452	Payment to Central Government	-	24,681	24,681	Note A
272	Cost of Collection Allowance (to BMBC)	-	271	271	Note A
<b>50,724</b>			<b>24,952</b>	<b>24,952</b>	
465	Bad Debts Written Off	410	455	865	
438	Increase / (Reduction) in Provision for Non-Payment of Council Tax / Business Rates	1,181	448	1,629	
-	Increase in Provisions for Business Rate Appeals	-	1,765	1,765	
<b>903</b>		<b>1,591</b>	<b>2,668</b>	<b>4,259</b>	
	<i>Estimated Surplus on Collection Fund:</i>				
651	Transfer to General Fund	651	-	651	
71	Transfer to South Yorkshire Police Authority	71	-	71	
32	Transfer to South Yorkshire Fire & Civil Defence Authority	32	-	32	
<b>754</b>		<b>754</b>	<b>-</b>	<b>754</b>	
<b>151,175</b>	<b>Total Expenditure</b>	<b>84,969</b>	<b>52,917</b>	<b>137,886</b>	
<b>(532)</b>	<b>(Surplus) / Deficit for Year</b>	<b>(2,281)</b>	<b>(88)</b>	<b>(2,369)</b>	
	<b>COLLECTION FUND BALANCE:</b>				
<b>(2,197)</b>	(Surplus) / Deficit Brought Forward	<b>(2,729)</b>	-	<b>(2,729)</b>	
<b>(532)</b>	(Surplus) / Deficit for Year	<b>(2,281)</b>	<b>(88)</b>	<b>(2,369)</b>	
<b>(2,729)</b>	<b>(Surplus) / Deficit Carried Forward</b>	<b>(5,010)</b>	<b>(88)</b>	<b>(5,098)</b>	
	<b>Share of (Surplus / Deficit):</b>				
(2,352)	Barnsley MBC	(4,276)	(43)	(4,319)	
(377)	Precepting Authorities	(734)	(1)	(735)	
-	Central Government	-	(44)	(44)	
<b>(2,729)</b>	<b>Total</b>	<b>(5,010)</b>	<b>(88)</b>	<b>(5,098)</b>	

At the start of 2013/14, Central Government introduced the Business Rates Retention Scheme. This scheme allows local authorities to retain an element of business rates collected locally. The presentation of the above statement has been adjusted in 2013/14 to reflect this change.

# STATEMENT OF ACCOUNTS 2013/14

## NOTES TO THE COLLECTION FUND

### Note A - National Non-Domestic Rates

NNDR is managed on a national basis. Central Government specifies an amount (0.462p 2013/14) and, subject to the effects of transitional arrangements, local businesses pay rates are calculated by multiplying their rateable value by that amount. The total rateable value for the Authority's area was £137.084M at 31st March 2014 (£137.715M in 2012/13) giving a NNDR gross yield of £63.332M. The net NNDR collectable totalled £50.066M in 2013/14 with the difference of £13.266M, representing reliefs (mandatory and discretionary) and provisions accounted for during the year. The table below shows how the figures both above and in the Collection Fund Statement are derived:

<b>NNDR Reconciliation</b>	<b>£000s</b>
<b>NNDR Gross Yield</b>	<b>63,332</b>
Less Mandatory & Discretionary Reliefs	(10,327)
<b>Income From NNDR</b>	<b>53,005</b>
Less Cost of Collection	(271)
Less Provisions	(2,668)
<b>Net NNDR Collectable</b>	<b>50,066</b>

The Authority is responsible for collecting rates due from the ratepayers in its area but pays an element of these proceeds to Central Government and South Yorkshire Fire Authority. The sums paid to Central Government in 2013/14 totalled £24.681M. The sum paid to the South Yorkshire Fire Authority in 2013/14 totalled £0.496M.

### Note B - Calculation of the Council Tax Base

Council Tax income derives from charges raised according to the value of residential properties, which have been classified into eight valuation bands estimated at 1st April 1991 values. Individual charges are calculated by estimating the amount of income required to fund the demands on the Collection Fund for the forthcoming year and dividing this by the Council Tax base. The number of properties comprising the tax base is shown in the table below (including a number of adjustments made to reflect discounts, reliefs and exemptions that apply to properties in each band). The number of properties after the above adjustments is then converted into the Band D equivalent. The basic amount of Council Tax for a Band D property was £1,406.91 for 2013/14 (£1,400.67 for 2012/13). This amount is multiplied by the proportion specified for the particular Band to give an individual amount due. Council Tax bills were based on the following proportions for Bands A- to H:

<b>Band</b>	<b>Total No of Dwellings*</b>	<b>Proportion of Band D Charge</b>	<b>Band D Equivalent</b>	<b>Adjusted for Estimated Collectable Band D Equivalent (95%)</b>
A-	312	5/9	173.06	164.40
A	37,973	6/9	25,315.07	24,049.32
B	13,540	7/9	10,530.88	10,004.33
C	10,433	8/9	9,273.86	8,810.16
D	9,527	9/9	9,527.39	9,051.02
E	3,147	11/9	3,846.54	3,654.22
F	1,228	13/9	1,773.93	1,685.24
G	546	15/9	910.78	865.24
H	18	18/9	35.50	33.73
	<b>76,724</b>		<b>61,387.01</b>	<b>58,317.66</b>

\* Total number of dwellings rounded to nearest whole property.

### Note C - Precepts and Demands on the Collection Fund

<b>2012/13 £000s</b>	<b>Demand per Collection Fund</b>	<b>2013/14 £000s</b>
84,202	BMBC	70,015
559	Parish Precepts	576
9,647	Police Authority	8,313
4,386	Fire & Civil Defence Authority	3,720
<b>98,794</b>	<b>Total Precepts</b>	<b>82,624</b>

# STATEMENT OF ACCOUNTS 2013/14

## SECTION 6 – GLOSSARY OF TERMS

### ACCOUNTING STANDARDS

The Code is based on approved accounting standards and also reflects specific statutory accounting requirements. Compliance with the Code is therefore necessary (except in exceptional circumstances) in order that an authority's accounts give a 'true and fair' view of the financial position, financial performance and cash flows of the authority.

The requirements of International Financial Reporting Standards (IFRS) and other pronouncements by the International Accounting Standards Board in effect for accounting periods commencing on or before 1 January 2014 (as adopted by the EU) apply unless specifically adapted by the Code.

IFRS's are considered a "principles based" set of standards in that they establish broad rules as well as dictating specific treatments.

International Financial Reporting Standards comprise:

- International Accounting Standards (IAS);
- International Financial Reporting Standards (IFRS);
- International Financial Reporting Interpretations Committee (IFRIC); and
- Standing Interpretations Committee (SIC).

A further set of interpretations, specifically for the Public Sector, are International Public Sector Accounting Standards (IPSAS).

There are also some UK GAAP accounting standards that remain relevant to Local Authorities as they have no equivalent standard under IFRS and the Code interprets them accordingly.

The paragraphs below give a brief description of the accounting standards that are referred to in CIPFA's Code of Practice. Where relevant, interpretations have been grouped with the standard that they are interpreting.

#### International Accounting Standards (IAS)

Accounting Standard	Description
<b>IAS 1</b> – Presentation of Financial Statements	IAS 1 prescribes the basis for presentation of general purpose financial statements to ensure comparability both with the entity's financial statements of previous periods and with the financial statements of other entities. It sets out overall requirements for the presentation of financial statements, guidelines for their structure and minimum requirements for their content.
<b>IAS 2</b> – Inventories	The objective of IAS 2 is to prescribe the accounting treatment for inventories. A primary issue in accounting for inventories is the amount of cost to be recognised as an asset and carried forward until the related revenues are recognised.
<b>IAS 7</b> – Statement of Cash Flows	The objective of IAS 7 is to require the provision of information about the historical changes in cash and cash equivalents of an entity by means of a statement of cash flows which classifies cash flows during the period from operating, investing and financing activities.
<b>IAS 8</b> – Accounting Policies, Changes in Accounting Estimates and Errors	IAS 8 prescribes the criteria for selecting and changing accounting policies, together with the accounting treatment and disclosure of changes in accounting policies, changes in accounting estimates and corrections of errors. The Standard is intended to enhance the relevance and reliability of an entity's financial statements and the comparability of those financial statements over time and with the financial statements of other entities.
<b>IAS 10</b> – Events After the Reporting Period	The objective of IAS 10 is to prescribe when an entity should adjust its financial statements for events after the reporting period and the disclosures that an entity should give about the date when the financial statements were authorised for issue and about events after the reporting period.
<b>IAS 11</b> – Construction Contracts	The objective of IAS 11 is to prescribe the accounting treatment of revenue and costs associated with construction contracts. Because of the nature of the activity undertaken in construction contracts, the date at which the contract activity is entered into and the date when the activity is completed usually fall into different accounting periods.
<b>IAS 12</b> – Income Taxes	IAS 12 prescribes the accounting treatment for income taxes.
<b>IAS 16</b> – Property, Plant and Equipment	The objective of IAS 16 is to prescribe the accounting treatment for property, plant and equipment so that users of the financial statements can discern information about an entity's investment in its property, plant and equipment and the changes in such investment. The principal issues in accounting for property, plant and equipment are the recognition of the assets, the determination of their carrying amounts and the depreciation charges and impairment losses to be recognised in relation to them.
<b>IAS 17</b> – Leases	The objective of IAS 17 is to prescribe, for lessees and lessors, the appropriate accounting policies and disclosure to apply in relation to leases. The classification of leases adopted in this Standard is based on the extent to which risks and rewards incidental to ownership of a leased asset lie with the lessor or the lessee.

## STATEMENT OF ACCOUNTS 2013/14

Accounting Standard	Description
<b>IAS 18</b> – Revenue	The primary issue in accounting for revenue is determining when to recognise it. Revenue is recognised when it is probable that future economic benefits will flow to the entity and these benefits can be measured reliably. This Standard identifies the circumstances in which these criteria will be met and, therefore, revenue will be recognised. It also provides practical guidance on the application of these criteria.
<b>IAS 19</b> – Employee Benefits	The objective of IAS 19 is to prescribe the accounting and disclosure for employee benefits. The Standard requires an entity to recognise a liability when an employee has provided service in exchange for employee benefits to be paid in the future and an expense when the entity consumes the economic benefit arising from service provided by an employee in exchange for employee benefits.
<b>IAS 20</b> – Accounting for Government Grants and Disclosure of Government Assistance	IAS 20 shall be applied in accounting for, and in the disclosure of, government grants and in the disclosure of other forms of government assistance.
<b>IAS 21</b> – Effects of Changes in Foreign Exchange Rates	The objective of IAS 21 is to prescribe how to include foreign currency transactions and foreign operations in the financial statements of an entity and how to translate financial statements into a presentation currency. The principal issues are which exchange rate(s) to use and how to report the effects of changes in exchange rates in the financial statements.
<b>IAS 23</b> – Borrowing Costs	IAS 23 prescribes that borrowing costs that are directly attributable to the acquisition, construction or production of a qualifying asset form part of the cost of that asset. Other borrowing costs are recognised as an expense. Borrowing costs are interest and other costs that an entity incurs in connection with the borrowing of funds.
<b>IAS 24</b> – Related Party Disclosures	The objective of IAS 24 is to ensure that an entity's financial statements contain the disclosures necessary to draw attention to the possibility that its financial position and profit or loss may have been affected by the existence of related parties and by transactions and outstanding balances, including commitments, with such parties.
<b>IAS 26</b> – Retirement Benefit Plans	IAS 26 shall be applied in the financial statements of retirement benefit plans where such financial statements are prepared.
<b>IAS 27</b> – Consolidated and Separate Financial Statements	The objective of IAS 27 is to enhance the relevance, reliability and comparability of the information that a parent entity provides in its separate financial statements and in its consolidated financial statements for a group of entities under its control.
<b>IAS 28</b> – Investments in Associates	IAS 28 shall be applied in accounting for investments in associates.
<b>IAS 29</b> – Financial Reporting in Hyperinflationary Economies	The objective of IAS 29 is to establish specific standards for entities reporting in the currency of a hyperinflationary economy, so that the financial information provided is meaningful.
<b>IAS 31</b> – Interests in Joint Ventures	IAS 31 shall be applied in accounting for interests in joint ventures and the reporting of joint venture assets, liabilities, income and expenses in the financial statements of venturers and investors, regardless of the structures or forms under which the joint venture activities take place.
<b>IAS 32</b> – Financial Instruments: Presentation	The objective of IAS 32 is to establish principles for presenting financial instruments as liabilities or equity and for offsetting financial assets and financial liabilities.
<b>IAS 36</b> – Impairment of Assets	IAS 36 prescribes the procedures that an entity applies to ensure that its assets are carried at no more than their recoverable amount. An asset is carried at more than its recoverable amount if its carrying amount exceeds the amount to be recovered through use or sale of the asset.
<b>IAS 37</b> – Provisions, Contingent Liabilities and Assets	The objective of IAS 37 is to ensure that appropriate recognition criteria and measurement bases are applied to provisions, contingent liabilities and contingent assets and that sufficient information is disclosed in the notes to enable users to understand their nature, timing and amount.
<b>IAS 38</b> – Intangible Assets	The objective of IAS 38 is to prescribe the accounting treatment for intangible assets that are not dealt with specifically in another Standard. This Standard requires an entity to recognise an intangible asset if, and only if, specified criteria are met. The Standard also specifies how to measure the carrying amount of intangible assets and requires specified disclosures about intangible assets.
<b>IAS 39</b> – Financial Instruments: Recognition & Measurement	The objective of IAS 39 is to establish principles for recognising and measuring financial assets, financial liabilities and some contracts to buy or sell non-financial items.
<b>IAS 40</b> – Investment Property	IAS 40 prescribes the accounting treatment for investment property and related disclosure requirements.
<b>IAS 41</b> – Agriculture	The objective of IAS 41 is to establish standards of accounting for agricultural activity – the management of the biological transformation of biological assets (living plants and animals) into agricultural produce (harvested product of the entity's biological assets).

## STATEMENT OF ACCOUNTS 2013/14

### International Financial Reporting Standards (IFRS)

Accounting Standard	Description
<b>IFRS 1</b> – First-Time Adoption of International Financial Reporting Standards	The objective of IFRS 1 is to ensure that an entity's first IFRS financial statements and its interim financial reports for part of the period covered by those financial statements, contain high quality information that is transparent for users and comparable over all periods presented and also provides a suitable starting point for accounting in accordance with International Financial Reporting Standards (IFRS's).
<b>IFRS 3</b> – Business Combinations	The objective of IFRS 3 is to specify the financial reporting by an entity when it undertakes a business combination. A business combination is the bringing together of separate entities or businesses into one reporting entity
<b>IFRS 4</b> – Insurance Contracts	The objective of IFRS 4 is to specify the financial reporting for insurance contracts by any entity that issues such contracts (described in this IFRS as an insurer).
<b>IFRS 5</b> – Non-Current Assets Held for Sale and Discontinued Operations.	The objective of IFRS 5 is to specify the accounting treatment for assets held for sale, and the presentation and disclosure of discontinued operations.
<b>IFRS 6</b> – Exploration for and Evaluation of Mineral Resources	The objective of this IFRS is to specify the financial reporting arrangements for the exploration for and evaluation of mineral resources.
<b>IFRS 7</b> – Financial Instruments: Disclosures	IFRS 7 identifies requirements for disclosing information about financial instruments.
<b>IFRS 8</b> – Operating Segments	The objective of this IFRS is to ensure that an entity shall disclose information to enable users of its financial statements to evaluate the nature and financial effects of the business activities in which it engages and the economic environments in which it operates.
<b>IFRS 10</b> – Consolidated Financial Statements	The objective of this IFRS is to establish principles for the presentation and preparation of consolidated financial statements when an entity controls one or more other entities.
<b>IFRS 11</b> – Joint Arrangements	The core principle of this IFRS is that a party to a joint arrangement determines the type of joint arrangement in which it is involved by assessing its rights and obligations and accounts for those rights and obligations in accordance with that type of joint arrangement.
<b>IFRS 12</b> – Disclosure in Other Entities	The objective of this IFRS is to require the disclosure of information that enables users of financial statements to evaluate the nature of, and risks associated with, its interests in other entities and the effects of those interests on its financial position, financial performance and cash flows.
<b>IFRS 13</b> – Fair Value Measurement	The objective of this IFRS is to provide a clear definition of fair value, set out in a single IFRS, a framework for measuring fair value and the requirements for disclosures about fair value measurements.

### Standing Interpretations Committee (SIC)

Accounting Standard	Description
<b>SIC 12</b> – Consolidation – Special Purpose Entities	SIC-12 addresses when a special purpose entity should be consolidated by a reporting enterprise under the consolidation principles in IAS 27.
<b>SIC 15</b> – Operating Leases: Incentives	SIC-15 clarifies the recognition of incentives related to operating leases by both the lessee and lessor. The Interpretation indicates that lease incentives (such as rent-free periods or contributions by the lessor to the lessee's relocation costs) should be considered an integral part of the consideration for the use of the leased asset.
<b>SIC 25</b> – Income Taxes: Changes in the Tax Status of an Entity or its Shareholders	A change in the tax status of an enterprise or its shareholders, e.g. due to an initial public offering or restructuring, does not give rise to increases or decreases in the pre-tax amounts recognised directly in equity. Therefore, SIC-25 concludes that the current and deferred tax consequences of the change in tax status should be included in net profit or loss for the period.
<b>SIC 27</b> – Evaluating the Substance of Transactions Involving The Legal Form of a Lease	Among the provisions of SIC- 27 is the accounting arrangements for arrangements between an enterprise and an investor should reflect the substance of the arrangement. All aspects of the arrangement should be evaluated to determine its substance, with weight given to those aspects and implications that have an economic effect.
<b>SIC 29</b> – Disclosure – Service Concession Arrangements	SIC-29 prescribes the information that should be disclosed in the notes to the financial statements of a concession operator and a concession provider when the two parties are joined by a service concession arrangement. A service concession arrangement exists when an enterprise (the concession operator) agrees with another enterprise (the concession provider) to provide services that give the public access to major economic and social facilities.
<b>SIC 31</b> – Barter Transactions involving Web Site Costs	Under SIC-31, revenue from a barter transaction involving advertising cannot be measured reliably at the fair value of advertising services received. However, a seller can reliably measure revenue at the fair value of the advertising services it provides in a barter transaction.
<b>SIC 32</b> – Intangible Assets: Web Site Costs	SIC-32 concludes that a website developed by an entity using internal expenditure, whether for internal or external access, is an internally generated intangible asset that is subject to the requirements of IAS 38 – Intangible Assets.

## STATEMENT OF ACCOUNTS 2013/14

### International Financial Reporting Interpretations Committee (IFRIC)

Accounting Standard	Description
<b>IFRIC 1</b> - Changes in Existing Decommissioning, Restoration & Similar Liabilities	IFRIC 1 contains guidance on accounting for changes in decommissioning, restoration and similar liabilities that have previously been recognised both as part of the cost of an item of property, plant and equipment under IAS 16 and as a provision (liability) under IAS 37.
<b>IFRIC 3</b> - Emissions Rights	IFRIC 3 focuses on the accounting to be adopted by participants in a 'cap and trade' scheme in respect of carbon emissions, although some of its requirements might be relevant to other schemes that are also designed to encourage reduced levels of emissions and share some of the features of a cap and trade scheme.
<b>IFRIC 4</b> - Determining Whether an Arrangement Contains a Lease.	The objective of IFRIC 4 is to specify criteria by which an arrangement, that does not take the legal form of a lease but which convey rights to use assets in return for a payment or series of payments, is to be assessed. An arrangement that meets the criteria or contains a lease that should be accounted for in accordance with IAS 17 - Leases.
<b>IFRIC 5</b> - Rights to Interest Arising From Decommissioning, Restoration & Environmental Rehabilitation Funds	IFRIC 5 discusses how a contributor should account for its interest in a fund and when a contributor has an obligation to make additional contributions, how the obligation should be accounted for.
<b>IFRIC 6</b> - Liabilities Arising From Participating in a Specific Market-Waste Electrical & Electronic Equipment	IFRIC 6 addresses the arrangements where an entity has an obligation to contribute to waste management costs based on its share of the market in a measurement period and highlights what is the event under IAS 37 that gives rise to a liability.
<b>IFRIC 7</b> - Applying the Restatement Approach Under IAS 29 - Financial Reporting in Hyperinflationary Economies	IFRIC 7 contains guidance on how an entity would restate its financial statements in the first year it identifies the existence of hyperinflation in the economy of its functional currency.
<b>IFRIC 9</b> - Reassessment of Embedded Derivatives	IFRIC 9 addresses whether IAS 39 requires such an assessment to be made only when the entity first becomes a party to the hybrid contract, or whether the assessment be reconsidered throughout the life of the contract. It also dictates whether a first-time adopter of IFRSs should make its assessment on the basis of the conditions that existed when the entity first became a party to the contract, or those prevailing when the entity adopts IFRSs for the first time.
<b>IFRIC 12</b> - Service Concession Arrangements	IFRIC 12 sets out the accounting treatment of service concessions. Service concessions primarily involve a private sector organisation utilising / constructing a fixed asset and providing services from that asset, on behalf of a public sector organisation. The accounting treatment of these assets is determined by the actual substance of the concession, in terms of which party holds effective control throughout the term, rather than legal ownership of those assets.
<b>IFRIC 14</b> - The Limit on a Defined Benefit Asset, Minimum Funding Requirements and Their Interaction (IAS 19 - Employee Benefits)	IFRIC 14 addresses the interaction between a minimum funding requirement and the limit stipulated by IAS 19 on the measurement of the defined benefit asset or liability. When determining the limit on a defined benefit asset in accordance with IAS 19, under IFRIC 14, entities are required to measure any economic benefits available to them in the form of refunds or reductions in future contributions at the maximum amount that is consistent with the terms and conditions of the plan and any statutory requirements in the jurisdiction of the plan.
<b>IFRIC 16</b> - Hedges of a Net Investment in a Foreign Operation	IFRIC 16 clarifies that the presentation currency does not create an exposure to which an entity may apply hedge accounting, that the hedging instrument(s) may be held by any entity or entities within the group and that while IAS 39 must be applied to determine the amount that needs to be reclassified to profit or loss from the foreign currency translation reserve in respect of the hedging instrument, IAS 21 must be applied in respect of the hedged item.

### UK GAAP

Accounting Standard	Description
<b>FRS 30</b> - Heritage Assets	The objective of this FRS is to ensure that enhanced disclosures apply to all heritage assets, regardless of whether they are reported in the Balance Sheet and that where information is available on cost or value, heritage assets are reported in the Balance Sheet.
<b>SSAP 5</b> - Accounting for Value Added Tax	In the UK, VAT is a tax on the supply of goods and services that is eventually borne by the final consumer but collected at each stage of the production and distribution chain. As a general principle, therefore, the treatment of VAT in the accounts of a trader should reflect his role as a collector of the tax and VAT should not be included in income or in expenditure whether of a capital or revenue nature. There will, however, be circumstances in which a trader will bear the VAT, and in such cases where the VAT is irrecoverable, it should be included in the cost of the items reported in the financial statements.

## STATEMENT OF ACCOUNTS 2013/14

### International Public Sector Accounting Standards (IPSAS)

Accounting Standard	Description
<b>IPSAS 1</b> - Presentation of Financial Statements	Public Sector interpretation of IAS 1 (see above).
<b>IPSAS 2</b> - Cash Flow Statements	Public Sector interpretation of IAS 7 (see above).
<b>IPSAS 3</b> - Accounting Policies, Changes in Accounting Estimates and Errors	Public Sector interpretation of IAS 8 (see above).
<b>IPSAS 4</b> - Effects of Changes in Foreign Exchange Rates	Public Sector interpretation of IAS 21 (see above).
<b>IPSAS 5</b> - Borrowing Costs	Public Sector interpretation of IAS 23 (see above).
<b>IPSAS 6</b> - Consolidated and Separate Financial Statements	Public Sector interpretation of IAS 27 (see above).
<b>IPSAS 7</b> - Investments in Associates	Public Sector interpretation of IAS 28 (see above).
<b>IPSAS 8</b> - Interests in Joint Ventures	Public Sector interpretation of IAS 31 (see above).
<b>IPSAS 9</b> - Revenue From Exchange Transactions	The objective of IPSAS 9 is to prescribe the accounting treatment for revenue arising from exchange transactions and events.
<b>IPSAS 10</b> - Financial Reporting in Hyperinflationary Economies	Public Sector interpretation of IAS 29 (see above).
<b>IPSAS 11</b> - Construction Contracts	Public Sector interpretation of IAS 11 (see above).
<b>IPSAS 12</b> - Inventories	Public Sector interpretation of IAS 2 (see above).
<b>IPSAS 13</b> - Leases	Public Sector interpretation of IAS 17 (see above).
<b>IPSAS 14</b> - Events After the Reporting Period	Public Sector interpretation of IAS 10 (see above).
<b>IPSAS 16</b> - Investment Property	Public Sector interpretation of IAS 40 (see above).
<b>IPSAS 17</b> - Property, Plant and Equipment	Public Sector interpretation of IAS 16 (see above).
<b>IPSAS 19</b> - Provisions, Contingent Liabilities and Assets	Public Sector interpretation of IAS 37 (see above).
<b>IPSAS 20</b> - Related Party Disclosures	Public Sector interpretation of IAS 24 (see above).
<b>IPSAS 21</b> - Impairment of Non Cash Generating Assets	The objective of IPSAS 21 is to ensure that non cash-generating assets are carried at no more than their recoverable service amount, and to prescribe how recoverable service amount is calculated.
<b>IPSAS 23</b> - Revenue From Non-Exchange Transactions (Taxes & Transfers)	IPSAS 23 addresses recognition and measurement of revenue from taxes, recognition of revenue from transfers, which include grants from other governments and international organisations, gifts and donations and how conditions and restrictions on the use of transferred resources are to be reflected in the financial statements.
<b>IPSAS 25</b> - Employee Benefits	Public Sector interpretation of IAS 19 (see above).
<b>IPSAS 26</b> - Impairment of Cash Generating Assets	The objective of IPSAS 26 is to prescribe the procedures that an entity applies to determine whether a cash-generating asset is impaired and to ensure that impairment losses are recognised. This standard also specifies when an entity shall reverse an impairment loss and prescribes disclosures.
<b>IPSAS 27</b> - Agriculture	Public Sector interpretation of IAS 41 (see above).
<b>IPSAS 28</b> - Financial Instruments: Presentation	Public Sector interpretation of IAS 32 (see above).
<b>IPSAS 29</b> - Financial Instruments: Recognition & Measurement	Public Sector interpretation of IAS 39 (see above).
<b>IPSAS 30</b> - Financial Instruments: Disclosures	Public Sector interpretation of IFRS 7 (see above).
<b>IPSAS 31</b> - Intangible Assets	Public Sector interpretation of IAS 38 (see above).
<b>IPSAS 32</b> - Service Concession Arrangements: Grantor	The objective of IPSAS 32 is to prescribe the accounting for service concession arrangements by the grantor, a public sector entity.



# STATEMENT OF ACCOUNTS 2013/14

## KEY DEFINITIONS

Terms Used	Definition of Terms
<b>Accrual</b>	The accruals concept requires that the cost or benefit of a transaction is shown in the period in which the goods or services are received or provided, rather than when the cash is paid or received.
<b>Actuarial Basis</b>	The estimation technique applied when estimating the liabilities to be recognised for defined benefit pension schemes in the financial statements of an organisation.
<b>Amortisation</b>	The term used to describe the charge made for the cost of using intangible assets. The charge for the year will represent the consumption of economic benefit.
<b>Asset</b>	Right or other access to future economic benefits.
<b>Budgets</b>	A statement of the Authority's forecast spend - i.e. net revenue expenditure for the year.
<b>Capital Expenditure</b>	Expenditure on the acquisition of a non-current asset or expenditure that adds to and not merely maintains the value of an existing non-current asset.
<b>Capital Grant</b>	A grant that is intended to fund capital expenditure.
<b>Capital Receipts</b>	Proceeds or money received from the sale of land or other capital assets.
<b>Carbon Reduction Commitment</b>	Cap and trade scheme aimed at improving the impact of local authority carbon emissions.
<b>Community Assets</b>	These are assets that the Authority intends to hold in perpetuity, which have an indeterminable useful life and in addition, may have restrictions on their disposal. Examples include parks, historic buildings and cemeteries.
<b>Community Schools</b>	Schools which the Authority operates, employ the staff and normally owns and maintains the land and buildings.
<b>Comprehensive Spending Review (CSR)</b>	A governmental process in the carried out by HM Treasury firm expenditure limits and, through public service agreements and define the key improvements that the public can expect from these resources.
<b>Contingent Liability</b>	A condition which exists at the Balance Sheet date, which may arise in the future but where the outcome will be confirmed only on the occurrence or non-occurrence of one or more future events.
<b>Defined Benefit Scheme</b>	Also known as a final salary scheme. Pension scheme arrangement where the benefits payable to members are determined by the scheme rules. In most cases, there is a compulsory members' contribution but over and above this, all costs of meeting the quoted benefits are the responsibility of the employer.
<b>Depreciation</b>	The measure of the wearing out, consumption, or other reduction in the economic life of a fixed asset, whether arising from use, passage of time or obsolescence through technological or other changes.
<b>Derecognition</b>	The process upon assets are no longer deemed to be controlled by the Authority either by sale, demolition or any other form of disposal.
<b>Earmarked Reserves</b>	Reserve balances that have been set aside for future spending in a specific service area.
<b>Exceptional Item</b>	Events which are material in terms of the Authority's overall expenditure and are not expected to recur frequently or regularly.
<b>Fair Value</b>	Usually the amount that would be paid for an asset in an active market. However, where there is no market for a certain asset e.g. a school, other methods to determine fair value are used.
<b>Finance Lease</b>	A method of acquiring non-current assets where under the lease agreement all the risks and rewards of ownership of a fixed asset are substantially transferred to the Authority, in return for rental payments to the legal owner of the asset.
<b>Non-Current Assets</b>	These are tangible assets used by the Authority in the provision of services that yield benefits to the Authority for a period of more than one year.
<b>General Fund Services</b>	This comprises all services provided by the Authority with the exception of services relating to the provision of local Authority housing which are accounted for in the Housing Revenue Account. The net cost of General Fund services is met by Council Tax, Government Grants and Non-Domestic Rates.
<b>Historic Cost</b>	This represents the original cost of acquisition, construction or purchase of a non-current asset.
<b>Housing Revenue Account</b>	This account includes all revenue expenditure and income relating to the provision, maintenance and administration of Authority housing. It is a statutory requirement that the account be maintained separately ('ringfenced') from General Fund services.
<b>IFRS</b>	'International Financial Reporting Standards' (IFRS) are statements issued by the International Accounting Standards Board (IASB) that seek to ensure consistency in the treatment of accounting issues.
<b>Impairment</b>	A reduction in the value of a non-current asset caused by general changes in market values or consumption of economic benefits.
<b>Infrastructure Assets</b>	These are inalienable assets (i.e. assets where ownership cannot be transferred) from which benefit can be obtained only by continued use of the asset created. Examples of such assets are highways, footpaths and bridges.
<b>Intangible Assets</b>	Non Current Assets which do not have physical form, such as software.
<b>Liabilities</b>	An obligation to transfer economic benefits.
<b>Major Repairs Allowance</b>	A revenue grant received which is used to finance major housing repairs.
<b>Major Repairs Reserve</b>	The Major Repairs Reserve (MRR) is a reserve established in 2001/02 to which the Authority's Major Repairs Allowance is transferred. The balance on the MRR is used to finance major housing repairs in future years.
<b>Materiality</b>	Materiality is an expression of the relative significance or importance of a particular matter in the context of the financial statement as a whole.
<b>Minimum Revenue Provision</b>	This is the minimum amount that must be charged to the Authority's Comprehensive Income and Expenditure Statement each year to provide for the repayment of loans used to finance capital expenditure. The minimum amount is a percentage of the total Capital Financing Requirement.
<b>Net Current Replacement Cost</b>	This represents the cost of replacing or recreating a particular asset in its existing condition and in its existing use. That is the cost of replacing an asset, adjusted to reflect the current condition of the existing asset.
<b>Net Realisable Value</b>	The open market value of an asset in its existing use less any expenses incurred in realising the asset.
<b>Non-Distributed Costs</b>	The value of revenue operating expenditure that is not able to be apportioned to one of the Authority's service areas.
<b>Non-Domestic Rates</b>	These are business rates collected locally by the Authority but paid into a national pool. The rates are subsequently redistributed by Central Government as a grant to fund local authority services.
<b>Operating Lease</b>	A lease other than a finance lease.
<b>Operational Assets</b>	These are non-current assets held and occupied, used or consumed by the Authority in the direct delivery of those services for which it has a responsibility.

## STATEMENT OF ACCOUNTS 2013/14

<b>Precepts</b>	The proportion of total Council Tax that is due to local parishes and various authorities e.g. the Police, Fire and Civil Defence Authorities and which is collected on their behalf by the Authority.
<b>Private Finance Initiative (PFI)</b>	A Government initiative that enables, through the provision of financial support, authorities to carry out capital projects through partnership with the private sector.
<b>Provisions</b>	Potential costs that the Authority may incur in future years, based on a past event which is likely to be incurred and a reliable estimate can be made.
<b>Public Works Loan Board</b>	A Government agency that provides long term loans to local authorities at interest rates lower than prevailing market rates.
<b>Recharges</b>	The transfer of costs within the Authority from one account to another to reflect work undertaken on behalf of another service.
<b>Recognition</b>	The process upon which assets are deemed to belong to the Authority either by means of purchase, construction or other form of acquisition.
<b>Reserves</b>	Revenue reserves are amounts set aside from balances to meet specific items of future expenditure. Certain other reserves are kept to manage the accounting processes for non-current assets and retirement benefits and do not represent usable resources for the Authority.
<b>Revenue Contributions</b>	A method of financing capital expenditure through the Comprehensive Income and Expenditure Statement.
<b>Revenue Expenditure</b>	This represents day to day running costs incurred in the provision of Authority services. Such costs include employee costs and supplies and services.
<b>Revenue Support Grant</b>	A grant paid to the Authority by Central Government to finance the Authority's general expenditure 'needs' and not specific services, after taking into account the level of Council Tax and NNDR income.
<b>Service Expenditure Reporting Code of Practice (SERCOP)</b>	Establishes 'proper practice' with regard to consistent financial reporting, which allows direct comparisons to be made with the financial information published by other local authorities.
<b>Useful Economic Life</b>	The period which an asset is expected to be useful to the Authority in its current state.
<b>Value Added Tax (VAT)</b>	National taxation charged on goods and services.
<b>Voluntary Aided Schools</b>	Schools which are generally religious or faith schools where the governing body employs the staff and sets the admission criteria. Land and buildings are normally owned by a charitable foundation.
<b>Voluntary Controlled Schools</b>	Schools which the Authority run in terms of employing staff, setting admission criteria and maintaining land and buildings. The ownership of such assets usually resides with a charity who appoints members to the governing body.
<b>Working Balances</b>	This represents the accumulated surplus (excess of income over expenditure) on the Authority's revenue accounts (i.e. General Fund and Housing Revenue Account).